

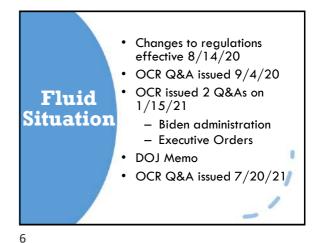




Legal Landscape

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"No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance . . ." 20 USC 1681 **Title IX**

Scope of 2020 Regulations

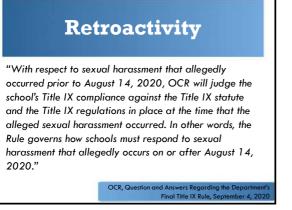
- Went into effect August 14, 2020
- Do not apply to sexual harassment that allegedly occurred before effective date
- Address sexual harassment as subset of sex-based discrimination
- Apply to staff-to-staff, staff-to-student, student-tostaff, and student-to-student sexual harassment occurring against persons in the U.S.

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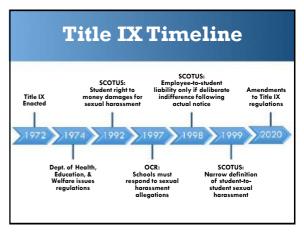
- Academics
- All Extracurricular activities, including athletics
- All school programs and activities, on school transportation, and in schoolsponsored programs

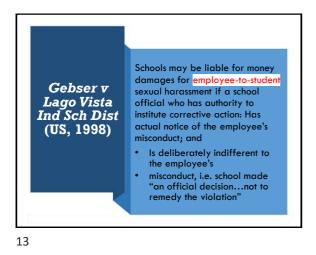
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Schools may be liable for money damages for student-to-student sexual harassment if:

- School official who has authority to institute corrective action has actual notice of the misconduct and is deliberately indifferent to the misconduct;
- School has substantial control over both the harasser and "context" where the harassment occurs; and
- Harasser's conduct is "so severe, pervasive, and objectively offensive" that it "effectively denies equal access to an institution's resources or opportunities."

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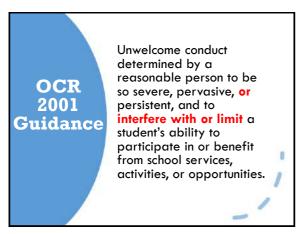
Davis v

Monroe

Cnty Bd

of Ed

(US, 1999)



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Key Title IX Roles

- 1. Title IX Coordinator: oversees school's Title IX compliance and is a school employee
- 2. Investigator: Conducts investigation and issues investigation report
- 3. Decision-Maker: Makes determination of responsibility
- 4. Appeals Officer: Hears appeals
- 5. Informal Resolution Facilitator ("IRF"): assists parties in reaching informal resolution, if applicable
- Investigator, IRF, Decision-Maker, and Appeals Officer must be different persons and appropriately trained
- Title IX Coordinator may also serve as investigator or IRF

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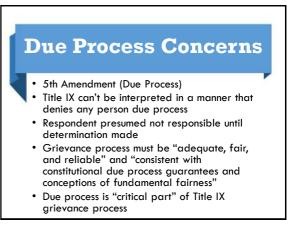




Impartiality is Kev

- Persons serving in key roles must not have a conflict of interest or bias for or against: -Complainants and respondents generally, or
 - -An individual complainant or respondent
- Prejudgment of the facts must be avoided

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Quid Pro Quo

- Recipient's employee conditioning an aid, service, or benefit of the recipient on an individual's participation in unwelcome sexual conduct.
- Only applicable to employee Respondents; not applicable to Respondent volunteer, student, etc.



Sexual Violence Definitions

"Sexual assault": an offense classified as a forcible or nonforcible sex offense under FBI uniform crime reporting system. Includes rape, sodomy, sexual assault w/ object, or fondling directed against another person, w/o victim consent, including instances where victim is incapable of giving consent; and unlawful sexual intercourse.

• "Dating violence": violence committed by a person who is or has been in a romantic or intimate relationship with the Complainant. The existence of such a relationship is based on a consideration of the length of the relationship, the type of relationship, and the frequency of interaction between the persons involved in the relationship.

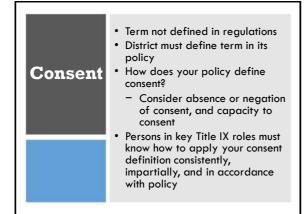
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Sexual Violence – cont'd

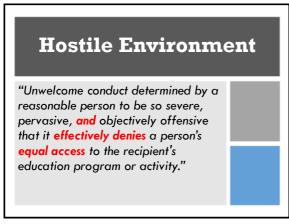
"Domestic violence": felony or misdemeanor crimes of violence committed by a current or former spouse or intimate partner of the Complainant, person with whom the Complainant shares a child, person who is cohabitating with or has cohabitated with the Complainant as a spouse or intimate partner, person similarly situated to a spouse of the Complainant under the domestic or family violence laws of Michigan; or any other person against an adult or youth Complainant who is protected from that person's acts under the domestic or family violence laws of Michigan.

 "Stalking": engaging in a course of conduct directed at a specific person that would cause a reasonable person to (1) fear for the person's safety or the safety of others; or (2) suffer substantial emotional distress.

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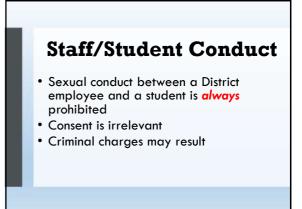


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Denial of Equal Access

- Reactions to sexual harassment vary and should be assessed from perspective of a reasonable person in Complainant's position
- Denial may include skipping class to avoid harasser, grade decline, difficulty concentrating in class
- No concrete injury required
- Complainant need not drop out of school, fail a class, have a panic attack, or otherwise reach "breaking point"

OCR, Question and Answers Regarding the Department's Final Title IX Rule, September 4, 2020

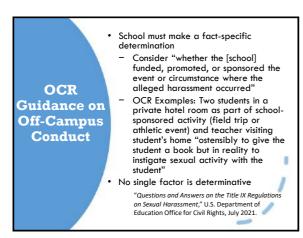
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Scope of Education Program or Activity

Consider:

- Location of conduct?
- Relationship to school or school activity?
- Involvement of student, employee, volunteer, contractor?
- Policy/handbook language?
- If no jurisdiction under Title IX, may have jurisdiction to address alleged misconduct under another policy, rule, or law

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"Education Program or Activity"

"Includes locations, events or circumstances over which the recipient exercised substantial control over both the respondent and the context in which the harassment occurs,..."

34 CFR 106.44(a)

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Off-Campus Sexual Harassment

- Case-by-case analysis
- Investigate if school doesn't know where misconduct occurred
- Not during school activity? Consider effects of off-campus conduct at school!
- Consider applicable codes of conduct and Revised School Code provisions

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Deliberate Indifference

Take complaints seriously. Schools and school officials must not be **deliberately indifferent** to sexual harassment.

Old Definition

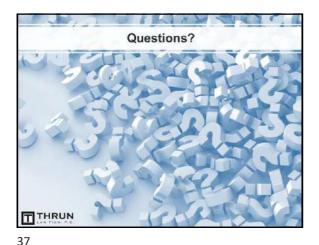
The school must take immediate action to eliminate the sexual harassment or sexual violence, prevent its recurrence, and address its effects.

New Definition

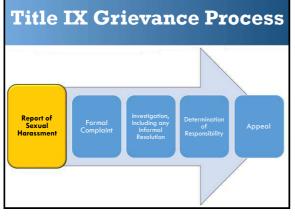
Failure to respond reasonably in light of known circumstances.

Must respond in reasonably prompt time frame.





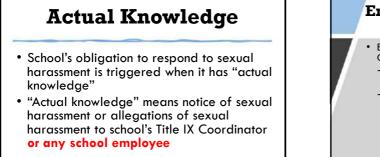


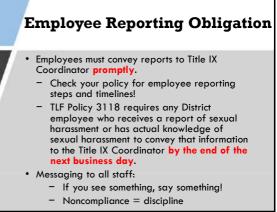


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Responding to Report

- Title IX Coordinator must, upon receipt of report: - Contact Complainant (alleged victim) to discuss "supportive measures"
- Inform Complainant of "supportive measures" available
- Explain process for filing Formal Complaint
- Failure to do the above = deliberate indifference
- If students are involved contact parents/guardians
- Consider Mandatory Reporting Requirement and report to law enforcement

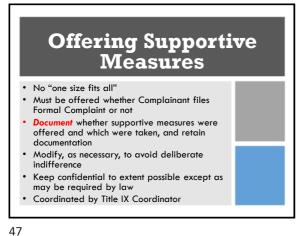
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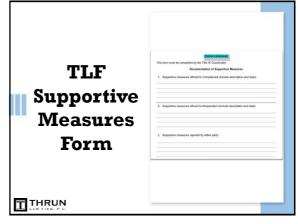


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Supportive Measures Must be non-disciplinary, non-punitive, and individualized Offered as appropriate, as reasonably available, and without fee or charge to parties Available before, during, and after Formal Complaint is filed, or when no Formal Complaint is filed Designed to restore or preserve equal access to education program or activity without "unreasonably" burdening other party

Examples • Counseling • Work/class schedule changes • Extensions of deadlines • Increased supervision or escorts • Mutual no-contact order • But, school may not impose discipline or other actions that are not supportive measures against Respondent before completing the grievance process



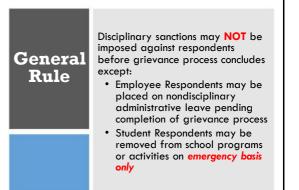








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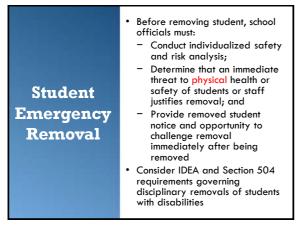


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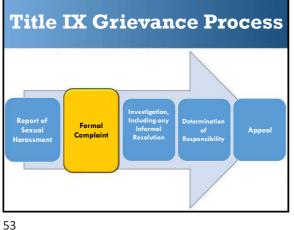
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How to Conduct a

Grievance Process

34 CFR §106.30

Complainant's Status

- Complainant must be participating in or attempting to participate in school's education program or activity at the time the Complainant files a Formal Complaint
- But, nothing in the regulations prohibits a Title IX Coordinator from signing a Formal Complaint when the Complainant is not currently participating or attempting to participate in the school's programs

Coordinator Signing Complaint

Key Question:

Is it clearly unreasonable in light of the known circumstances for the Title IX Coordinator to sign or not sign a Formal Complaint?

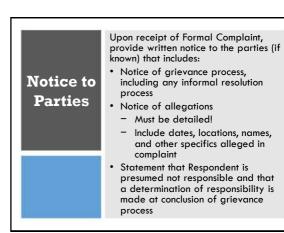


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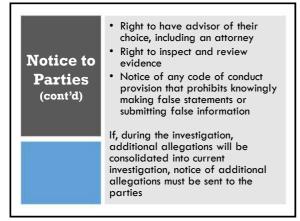


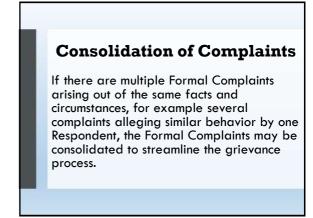
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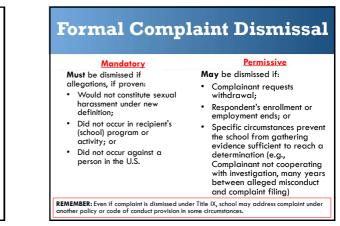




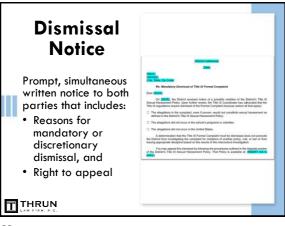
Bifurcation of the Investigation

- New regulations only apply to Title IX sexual harassment
- If a report or Formal Complaint includes allegations implicating other harassment/discrimination policies, you can bifurcate the investigation
- BUT Title IX sexual harassment must be investigated pursuant to the new regulations

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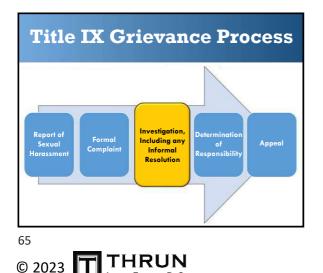
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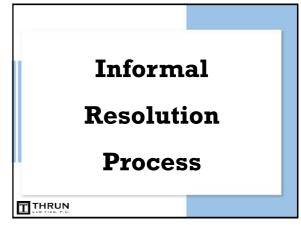
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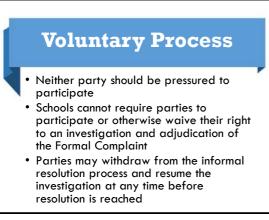
LAW FIRM, P.C.



What is Informal Resolution? • School is not required to offer informal resolution • If offered, school has discretion After Formal Complaint is filed but before to determine what process will School's determination of responsibility is made, school be used Discretion may offer parties the opportunity to informally resolve the complaint without a full investigation Consider: Can encompass broad range of conflict resolution, What conduct has been including arbitration, mediation, or restorative alleged? justice - direct interaction between the parties is not required What resolution is sought? Not available for Formal Complaints alleging an employee sexually harassed a student

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Notice and Consent Required Title IX Coordinator or Investigator must: • Provide both parties written notice of their informal resolution rights; and • Obtain written, voluntary consent from both parties to enter into the informal resolution process.

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Informal Resolution Notice

The written notice must include:

- Allegations being investigated;
- Informal resolution requirements, including when informal resolution would preclude resuming a formal complaint arising from same allegations;
- Right to withdraw from informal resolution and resume the grievance process; and
- Any consequences resulting from participating in the informal resolution process, including the records that will be maintained or could be shared.

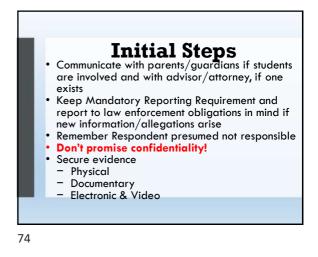
How to Conduct a Title IX Investigation



General Considerations

- School has burden of proof and burden to "gather evidence sufficient to reach a determination of responsibility"
- Parties must be treated equally
- Standard of evidence must be same for all complaints (employee and student)
- Timeline: Regulations require Grievance Process completed w/in a reasonably prompt time – check your policy for specific timeline requirements!
- Consult your policy for other specific procedures!

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CAUTION: Photos and Videos of Students If allegation involves sexting or other photos or videos of students that could possibly be considered child pornography, CALL LAW ENFORCEMENT Do not view, save, copy, disseminate, handle or maintain photos and videos of students that could be considered child pornography

Legal exposure for employee & school

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Law Enforcement Involvement

- Does not relieve school of Title IX obligation to investigate
- Do not use police involvement as excuse not to investigate
- Do not wait for criminal conclusion
- Can briefly delay Title IX investigation for concurrent criminal investigation

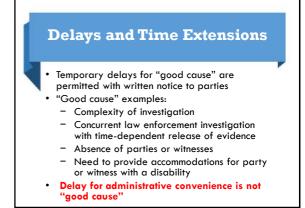
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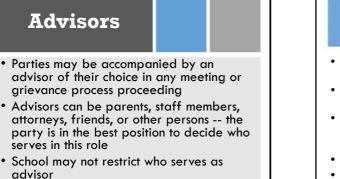
OCR: Law Enforcement

"Police investigations may be useful for factgathering; but because the standards for criminal investigations are different, police investigations or reports are not determinative of whether sexual harassment or violence violates Title IX. Conduct may constitute unlawful sexual harassment under Title IX even if the police do not have sufficient evidence of a criminal violation."

LaPorte Comm Sch Corp (OCR, 2015)







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Investigation Tips

- Create investigation plan based on what you know from Formal Complaint
- Interview Complainant first to gather more information about the allegations
- Use information from Formal Complaint and Complainant's interview to determine who to interview next and what evidence to secure
- Conduct site visits, if applicable
- Usually interview Respondent last

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Notice of Interviews

- Must notify parties in writing of date/time/location, participants, and purpose of all hearings (if any), investigative interviews, and meetings,
- Notice must be given a sufficient time in advance so that a party may prepare for interview
- Cannot provide notice and conduct interview on same day

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Establish Ground Rules May set ground rules for interviews so long as rules apply equally to both parties Examples: - Be honest and forthright - Abusive, disruptive behavior or language will not be tolerated - Advisor may not interrupt the interview but will be given an opportunity to provide additional information at end of interview Cannot restrict parties from discussing

allegations or gathering/presenting relevant

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evidence

Interview Tips

Establish rapport

- Inform party or witness that interview summary with their name will be provided to parties
 Ask simple, straightforward questions
- Ask who else may have useful information and whether there is anything you didn't ask that interviewee thinks you should know
- Re-interview parties or witnesses if needed • For Respondent:

 - Explain allegations, as appropriate Ask awareness of applicable policies, rules, codes
 - of conduct Ensure opportunity to respond to all allegations
- Be cognizant of own bias or conflicts of interest!

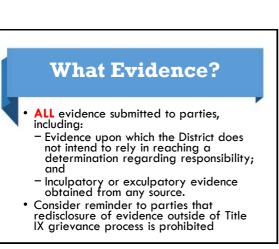




Notice of Additional Allegations

- If investigation reveals additional allegations not in original notice to parties and investigator decides to investigate those allegations, must provide notice of additional allegations to both parties
- Additional notice must:
 - Identify date notice of the additional allegations given to the parties, and
 - Describe additional allegations
- If additional allegations will not be investigated, investigator must state basis for decision not to investigate in investigation report

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Evidence Review

Before the investigation report is completed,

hard copy) the parties and their advisors all

they can respond to the evidence before the

Parties must be given at least 10 calendar

days to submit a written response to the

 Investigator must consider any responses received before completing the report

investigator finalizes the report

evidence

evidence obtained in the investigation so that

the investigator must send (in electronic or

88

86



 Statement that investigator does not have conflict of interest or bias against either party, generally or individually, that affected the investigation



Nature of Allegations

- Describe each allegation, including date, time, place, and nature of the incident(s)
- Additional allegations?
 - If not in original notice to parties and investigator decides to investigate those allegations, identify date notice of additional allegations was given and describe the additional allegations
 - If the additional allegations won't be investigated, state basis for decision

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Relevant Chronology

- Date of Formal Complaint
- Date notice letters sent
- Date Complainant(s) and Respondent(s) were notified of interviews
- Dates interviews conducted
- Date evidence submitted to parties/advisors for review
- Date each party's response was due and whether response received
- Date investigation report submitted to Decision-Maker

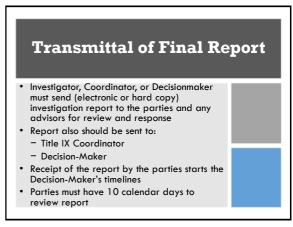
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· Report must fairly summarize relevant evidence Use witness quotes, specific dates, times, and locations in the report when possible Check for correct spelling of Final names Cite applicable Board policies, Tips code of conduct provisions, RSC Sections, but no conclusions whether those were violated Ensure report is clear, concise, and complete Assume either party may release report



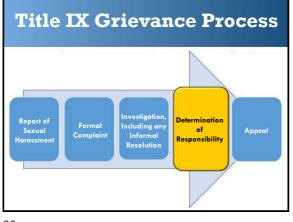






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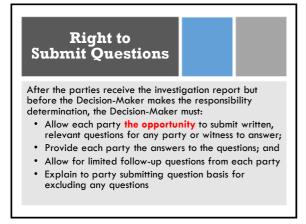


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Decision-Maker's Role

- Has independent obligation to:
 - Evaluate relevance of available evidence including evidence summarized in investigation report, and
- Consider all relevant evidence
- Make determination of responsibility

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Complainant's Sexual History

Questions and evidence about Complainant's sexual predisposition or prior sexual behavior are not relevant unless:

- Offered to prove that someone other than the Respondent committed the alleged misconduct; or
- The questions and evidence concern specific incidents of the Complainant's prior sexual behavior with respect to the Respondent and are offered to prove consent.



Assessing Relevance

- Not defined in the regulations; use ordinary meaning of the word
- Relevant does it deal with the issue of concern? Does the evidence impact the facts?
- Duplicative or repetitive questions may be excluded as not relevant
- BUT relevancy does not determine weight, credibility, or persuasiveness
- Weigh evidence based on credibility and other circumstances

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Consider Witness Credibility

- Monitor consistency
- Consider corroboration either from other witnesses or physical evidence
- Consider whether there is a motivation to lie
- Previous consent does not imply future consent

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Evidence Standard

Decision-Maker makes finding(s) based on policy's standard of evidence or proof

- District may select the standard, but must use same standard for all Title IX sexual harassment investigations
- Recommend: "preponderance of evidence"
- More likely than not
- 51%

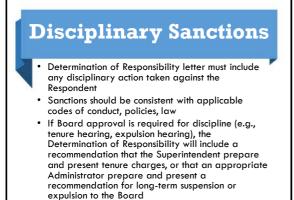
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Determination of Responsibility

Must be in writing and address:

- Allegations
- Procedural steps taken
- Findings of fact
- Student code of conduct or Board policy implications
- Conclusion for each allegation and rationale
- Disciplinary sanctions imposed and whether remedies provided
- Appeal rights





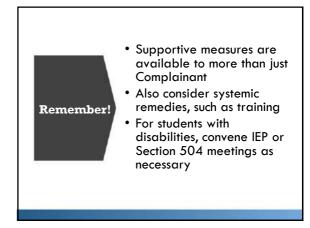
- Determination of responsibility must include whether Complainant will receive remedial measures
- Title IX Coordinator should directly communicate with Complainant about specifics
- Remedies should be designed to restore and preserve equal access to the District's education program or activity



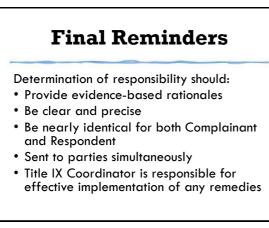
Remedy Examples

- Provide escort to ensure that the Complainant and Respondent can safely work or attend classes and school activities
- Offer parties school-based counseling
- Provide parties with academic support
- Rearrange course or work schedules to minimize contact between Complainant and Respondent
- Move Complainant's or Respondent's locker or work space
- Issue "no contact" directive between Complainant and Respondent

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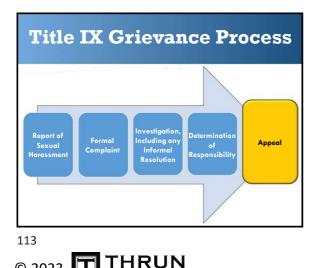


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Appeal Bases

- 1. Procedural irregularity that affected the outcome;
- 2. New evidence that was not reasonably available at the time of the determination and could affect the outcome;
- 3. Title IX Coordinator, Investigator, or Decision-Maker had a conflict of interest that affected the outcome

Schools can create additional bases for appeal- check your policy!

General Considerations

- Both parties may appeal a dismissal or determination of responsibility
- Check your policy for time frames to file and decide appeal
- Appeals Officer cannot be same person as Title IX Coordinator, Investigator, Informal Resolution Facilitator, or Decision-Maker, and must not have a conflict or bias

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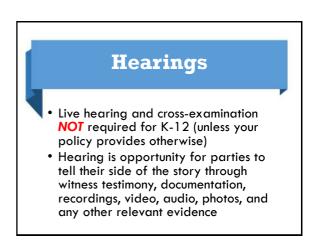
Appeal Process

- Determination of responsibility or dismissal includes parties' appeal rights
- Party submits appeal to Appeals Officer or Title IX Coordinator as applicable
- Appeals Officer provides written notice to both parties that appeal filed
- Parties may submit written statement to Appeals Officer in support of, or challenging, determination
- Appeals Officer issues written decision to parties simultaneously

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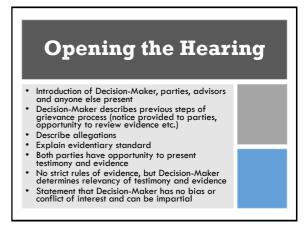


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Hearing Format

- District determines hearing format
- Typical hearing format includes:
 - Opening statements
 - Presentation of evidence by Complainant, with cross examination
 - Presentation of evidence by Respondent, with cross examination
 - Rebuttal, if any
 - Closing statements

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Hearing Rules • Each party's advisor must be permitted to ask the other party and witnesses relevant questions and follow-up questions

- Including questions challenging credibility
- Questions related to Complainant's prior sexual history are not relevant except in very limited circumstances

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Hearing Rules – cont'd • Cross examination must be conducted directly, orally, and in real time by party's advisor and never by party personally

• Decision-Maker/Hearing Officer determines relevance and must explain decision to exclude any question

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Retaliation Prohibited

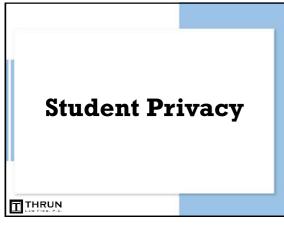
No recipient or other person may intimidate, threaten, coerce, or discriminate against any individual for the purpose of interfering with any right or privilege secured by title IX or this part, or because the individual has made a report or complaint, testified, assisted, or participated or refused to participate in any manner in an investigation, proceeding, or hearing under this part.

34 CFR 106.71(a)

Clarifying the Definition

- Retaliation includes threats, intimidation, coercion against person who makes a report, files a Formal Complaint, participates in, or refuses to participate in a Title IX proceeding
- Exercise of First Amendment rights does not constitute retaliation prohibited by Title IX
- Charges for "collateral misconduct" may be retaliation (e.g., charging Complainant with underage drinking to interfere with Complainant reporting sexual harassment)





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Confidentiality of Evidence

"Recipients may require parties and advisors to refrain from disseminating the evidence (for instance, by requiring parties and advisors to sign a non-disclosure agreement that permits review and use of the evidence only for purposes of the Title IX grievance process), thus providing recipients with discretion as to how to provide evidence to the parties that directly relates to the allegations raised in the formal complaint."

85 Fed Reg 30297-30298 (May 19, 2020)

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Record Keeping Records relating to Title IX reports must be maintained for at least seven years Applies to investigation records, disciplinary sanctions, remedies, appeals, and records of any action taken (i.e. supportive measures) Must retain any materials used to train Title IX Coordinators, Investigators, Decision-Makers, Appeals Officers, and Informal Resolution Facilitator This PowerPoint!

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Confidentiality

- Schools must keep confidential the identity of reporter, person who files Formal Complaint, and the parties and witnesses except as permitted or required by law or to carry out any provision of Title IX
- Supportive measures must also be kept confidential

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