

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN

**FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION**

YEAR ENDED JUNE 30, 2023



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**MEQUON-THIENSVILLE SCHOOL DISTRICT
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INDEPENDENT AUDITORS' REPORT

Board of Education
Mequon-Thiensville School District
Mequon, Wisconsin

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Mequon-Thiensville School District (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Mequon-Thiensville School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Mequon-Thiensville School District as of June 30, 2023, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Report on Summarized Comparative Information

We have previously audited the District's 2022 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated December 14, 2022. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2023 is consistent, in all material respects, with the audited financial statements from which it has been derived.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Mequon-Thiensville School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis-of-Matter – Accounting Change

As discussed in Note 3.E. to the financial statements, in 2023, the District determined Mequon-Thiensville Education Foundation, Inc. is no longer required to be presented as a discretely presented component unit of the District. As a result of the implementation, the District reported a restatement for the change in reporting entity. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Mequon-Thiensville School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Mequon-Thiensville School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Mequon-Thiensville School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and the schedules relating to pensions and other postemployment benefits listed as required supplementary information in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and schedule of expenditures of state awards are presented for purposes of additional analysis, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration, and are also not a required part of the basic financial statements.

The supplementary information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2023, on our consideration of the Mequon-Thiensville School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Mequon-Thiensville School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Mequon-Thiensville School District's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Milwaukee, Wisconsin
December 14, 2023

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
STATEMENT OF NET POSITION
JUNE 30, 2023
(WITH COMPARATIVE FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	Governmental Activities	
	2023	2022
ASSETS		
Cash and Investments	\$ 13,722,182	\$ 20,180,456
Receivables:		
Taxes	10,265,242	10,093,874
Accounts	22,360	205,143
Other	21,248	24,153
Due from Other Governments	1,560,491	1,425,240
Prepaid Items	1,120	8,940
Net Pension Asset	-	11,985,100
Capital Assets:		
Nondepreciable	167,438	48,735,376
Depreciable, Net	88,701,239	41,734,015
Total Assets	<u>114,461,320</u>	<u>134,392,297</u>
DEFERRED OUTFLOWS OF RESOURCES		
Pension Related Amounts	28,622,034	22,787,908
Other Postemployment Related Amounts	1,283,935	1,342,593
Total Deferred Outflows of Resources	<u>29,905,969</u>	<u>24,130,501</u>
LIABILITIES		
Short-Term Notes Payable	5,800,000	5,800,000
Accounts Payable	277,917	1,539,738
Accrued and Other Current Liabilities	893,061	1,216,803
Accrued Interest Payable	774,822	579,433
Unearned Revenues	66,004	73,937
Health and Dental Claims Payable	739,452	-
Long-Term Obligations:		
Due in One Year	3,143,347	1,751,737
Due in More than One Year	60,492,677	64,909,366
Other Postemployment Benefits Liability	4,490,849	5,162,217
Net Pension Liability	8,879,700	1,163,862
Total Liabilities	<u>85,557,829</u>	<u>82,197,093</u>
DEFERRED INFLOWS OF RESOURCES		
Pension Related Amounts	16,652,595	28,305,541
Other Postemployment Related Amounts	500,303	639,987
Total Deferred Inflows of Resources	<u>17,152,898</u>	<u>28,945,528</u>
NET POSITION		
Net Investment in Capital Assets	25,635,744	25,665,418
Restricted	4,819,517	16,825,005
Unrestricted Assets (Deficit)	11,201,301	4,889,754
Total Net Position	<u>\$ 41,656,562</u>	<u>\$ 47,380,177</u>

See accompanying Notes to Basic Financial Statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2023
(WITH COMPARATIVE FINANCIAL INFORMATION AS OF JUNE 30, 2022)

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions	Governmental Activities	
				2023	2022
GOVERNMENTAL ACTIVITIES					
Instruction	\$ 29,163,613	\$ 1,467,400	\$ 8,857,914	\$ (18,838,299)	\$ (16,553,180)
Support Services	29,935,500	1,436,146	1,914,271	(26,585,083)	(18,018,536)
Community Services	1,309,515	1,325,002	-	15,487	(54,658)
Non-Program	2,535,798	-	-	(2,535,798)	(2,179,283)
Interest and Fiscal Charges	2,013,422	117,751	-	(1,895,671)	(1,549,373)
Depreciation/Amortization - Unallocated	1,878,478	-	-	(1,878,478)	(1,876,715)
Total Governmental Activities	<u>\$ 66,836,326</u>	<u>\$ 4,346,299</u>	<u>\$ 10,772,185</u>	(51,717,842)	(40,231,745)
GENERAL REVENUES					
Property Taxes				43,927,239	43,927,239
Other Taxes				-	-
State and Federal Aids not Restricted to Specific Functions				1,228,469	1,430,595
Interest and Investment Earnings				670,774	28,212
Gain on Disposal of Capital Assets				11,331	(6,449)
Miscellaneous				156,414	182,543
Total General Revenues				<u>45,994,227</u>	<u>45,562,140</u>
CHANGE IN NET POSITION				(5,723,615)	5,330,395
Net Position - July 1				<u>47,380,177</u>	<u>42,049,782</u>
NET POSITION - JUNE 30				<u>\$ 41,656,562</u>	<u>\$ 47,380,177</u>

See accompanying Notes to Basic Financial Statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
BALANCE SHEET – GOVERNMENTAL FUNDS
JUNE 30, 2023
(WITH COMPARATIVE FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	General	Other Capital Projects	Other Governmental Funds	Totals	
				2023	2022
ASSETS					
Cash and Investments	\$ 7,731,299	\$ 343,133	\$ 5,647,750	\$ 13,722,182	\$ 20,180,456
Receivables:					
Taxes	10,265,242	-	-	10,265,242	10,093,874
Accounts	12,888	-	9,472	22,360	205,142
Other	-	-	21,248	21,248	24,154
Due from Other Governments	1,560,491	-	-	1,560,491	1,425,240
Prepaid Items	1,120	-	-	1,120	8,940
Total Assets	<u>\$ 19,571,040</u>	<u>\$ 343,133</u>	<u>\$ 5,678,470</u>	<u>\$ 25,592,643</u>	<u>\$ 31,937,806</u>
LIABILITIES AND FUND BALANCES					
LIABILITIES					
Short-Term Notes Payable	\$ 5,800,000	\$ -	\$ -	\$ 5,800,000	\$ 5,800,000
Accounts Payable	98,994	31,700	147,223	277,917	1,539,738
Accrued and Other Current Liabilities	868,135	-	24,926	893,061	1,216,803
Accrued Interest Payable	154,022	-	-	154,022	77,333
Unearned Revenues	-	-	66,004	66,004	73,937
Total Liabilities	<u>7,660,603</u>	<u>31,700</u>	<u>238,153</u>	<u>7,930,456</u>	<u>8,707,811</u>
FUND BALANCES					
Nonspendable	1,120	-	-	1,120	8,940
Restricted	-	311,433	5,440,317	5,751,750	11,370,416
Unassigned	11,909,317	-	-	11,909,317	11,850,639
Total Fund Balances	<u>11,910,437</u>	<u>311,433</u>	<u>5,440,317</u>	<u>17,662,187</u>	<u>23,229,995</u>
Total Liabilities and Fund Balances	<u>\$ 19,571,040</u>	<u>\$ 343,133</u>	<u>\$ 5,678,470</u>	<u>\$ 25,592,643</u>	<u>\$ 31,937,806</u>

See accompanying Notes to Basic Financial Statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
RECONCILIATION OF THE STATEMENT OF NET POSITION – GOVERNMENTAL FUNDS
JUNE 30, 2023
(WITH COMPARATIVE FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	<u>2023</u>	<u>2022</u>
RECONCILIATION TO THE STATEMENT OF NET POSITION		
Total Fund Balances as Shown on Previous Page	\$ 17,662,187	\$ 23,229,995
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	88,868,677	90,469,391
Some deferred outflows and inflows of resources reflect changes in long-term liabilities and are not reported in the funds:		
Deferred Outflows Related to Pensions	28,622,034	22,787,908
Deferred Inflows Related to Pensions	(16,652,595)	(28,305,541)
Deferred Outflows Related to Other Postemployment Benefits	1,283,935	1,342,593
Deferred Inflows Related to Other Postemployment Benefits	(500,303)	(639,987)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:		
Bonds Payable	(62,530,000)	(65,365,000)
Premium on Debt	(989,633)	(1,107,384)
Lease Liability - Right to Use Asset	(24,733)	(96,312)
Compensated Absences	(91,658)	(92,407)
Other Postemployment Benefits Liability	(4,490,849)	(5,162,217)
Net Pension Asset	-	11,985,100
Net Pension Liability	(8,879,700)	(1,163,862)
Accrued Interest on Long-Term Obligations	<u>(620,800)</u>	<u>(502,100)</u>
Net Position of Governmental Activities as Reported on the Statement of Net Position (see page 8)	<u>\$ 41,656,562</u>	<u>\$ 47,380,177</u>

See accompanying Notes to Basic Financial Statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2023
(WITH COMPARATIVE FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	General	Other Capital Projects	Other Governmental Funds	Totals	
				2023	2022
REVENUES					
Property Taxes	\$ 38,833,292	\$ -	\$ 5,093,947	\$ 43,927,239	\$ 43,927,239
Other Local Sources	1,984,836	55,713	3,262,630	5,303,179	3,271,586
Interdistrict Sources	771,511	-	-	771,511	802,459
Intermediate Sources	-	-	-	-	2,192
State Sources	6,582,007	-	29,708	6,611,715	6,222,782
Federal Sources	3,575,674	-	675,311	4,250,985	6,081,580
Other Sources	94,580	-	1,729	96,309	151,757
Total Revenues	51,841,900	55,713	9,063,325	60,960,938	60,459,595
EXPENDITURES					
Instruction:					
Regular Instruction	18,328,862	-	187,465	18,516,327	19,256,270
Vocational Instruction	532,155	-	300	532,455	508,878
Special Education Instruction	5,866,652	-	-	5,866,652	5,607,332
Other Instruction	2,780,878	-	613,815	3,394,693	3,157,863
Total Instruction	27,508,547	-	801,580	28,310,127	28,530,343
Support Services:					
Pupil Services	3,111,752	-	-	3,111,752	3,008,021
Instructional Staff Services	4,311,811	-	15,625	4,327,436	3,774,103
General Administration Services	684,699	-	-	684,699	731,182
School Administration Services	2,588,728	-	24,236	2,612,964	2,708,434
Business Services	635,264	-	-	635,264	630,631
Operations and Maintenance of Plant	4,990,094	5,754,931	493,436	11,238,461	42,082,518
Pupil Transportation Services	2,550,870	-	-	2,550,870	2,396,464
Food Services	-	-	1,819,576	1,819,576	2,224,529
Central Services	596,459	-	-	596,459	659,562
Insurance	291,304	-	-	291,304	265,674
Other Support Services	1,742,202	17,760	12,970	1,772,932	1,418,990
Total Support Services	21,503,183	5,772,691	2,365,843	29,641,717	59,900,108
Debt Service:					
Principal	69,939	-	2,836,640	2,906,579	5,878,356
Interest and Fiscal Charges	239,712	-	1,655,010	1,894,722	1,767,162
Total Debt Service	309,651	-	4,491,650	4,801,301	7,645,518
Community Service	-	-	1,281,410	1,281,410	885,087
Non-Program:					
General Tuition Payments	1,048,546	-	-	1,048,546	1,079,183
Special Education Tuition Payments	405,313	-	-	405,313	261,460
Adjustments and Refunds	2,147	-	-	2,147	1,861
Voucher Payments	1,079,792	-	-	1,079,792	836,779
Total Non-Program	2,535,798	-	-	2,535,798	2,179,283
Total Expenditures	51,857,179	5,772,691	8,940,483	66,570,353	99,140,339
Excess of Revenues Over (Under) Expenditures	(15,279)	(5,716,978)	122,842	(5,609,415)	(38,680,744)
OTHER FINANCING SOURCES (USES)					
Premium on Debt Issued	30,276	-	-	30,276	-
Proceeds from Sale of Capital Assets	11,331	-	-	11,331	477
Total Other Financing Sources (Uses)	41,607	-	-	41,607	477
NET CHANGE IN FUND BALANCES	26,328	(5,716,978)	122,842	(5,567,808)	(38,680,267)
Fund Balances - July 1	11,884,109	6,028,411	5,317,475	23,229,995	61,910,262
FUND BALANCES - JUNE 30	<u>\$ 11,910,437</u>	<u>\$ 311,433</u>	<u>\$ 5,440,317</u>	<u>\$ 17,662,187</u>	<u>\$ 23,229,995</u>

See accompanying Notes to Basic Financial Statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2023
(WITH COMPARATIVE FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	<u>2023</u>	<u>2022</u>
RECONCILIATION TO THE STATEMENT OF ACTIVITIES		
Net Change in Fund Balances as Shown on Previous Page	\$ (5,567,808)	\$ (38,680,267)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital Assets Reported as Functional Expenses Reported in Governmental Fund Statements	277,764	36,952,426
Depreciation Expense Reported in the Statement of Activities	(1,878,478)	(1,876,714)
Net Book Value of Disposals	-	(6,927)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
Premium on Debt Issued	(30,276)	-
Principal Repaid	2,835,000	5,770,000
Leases Liability Paid	71,579	108,356
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:		
Accrued Interest on Long-Term Debt	(118,700)	162,300
Amortization of Premiums, Discounts and Loss on Advance Refunding	148,027	81,180
Compensated Absences	749	68,924
Net Pension Liability (Asset)	(19,700,938)	2,599,591
Deferred Outflows of Resources Related to Pensions	5,834,126	7,911,012
Deferred Inflows of Resources Related to Pensions	11,652,946	(7,766,835)
Other Postemployment Benefits Liability	671,368	72,492
Deferred Outflows of Resources Related to Other Postemployment Benefits	(58,658)	(364,563)
Deferred Inflows of Resources Related to Other Postemployment Benefits	139,684	299,420
Change in Net Position of Governmental Activities as Reported in the Statement of Activities (see page 9)	<u>\$ (5,723,615)</u>	<u>\$ 5,330,395</u>

See accompanying Notes to Basic Financial Statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
STATEMENT OF NET POSITION
FIDUCIARY FUND
JUNE 30, 2023
(WITH COMPARATIVE FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	Employee Benefit Trust	Totals	
		2023	2022
ASSETS			
Cash and Investments	\$ 806,462	\$ 806,462	\$ 735,515
Accounts Receivable	-	-	73,835
Total Assets	806,462	806,462	809,350
LIABILITIES	-	-	-
NET POSITION			
Restricted	\$ 806,462	\$ 806,462	\$ 809,350

See accompanying Notes to Basic Financial Statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
STATEMENT OF CHANGES IN NET POSITION
FIDUCIARY FUND
JUNE 30, 2023
(WITH COMPARATIVE FINANCIAL INFORMATION AS OF JUNE 30, 2022)

	Employee Benefit Trust	Totals	
		2023	2022
ADDITIONS			
Other Local Sources	\$ 26,462	\$ 26,462	\$ -
Contributions:			
Employer	883,116	883,116	802,817
Plan Members	106,434	106,434	95,272
Total Additions	1,016,012	1,016,012	898,089
DEDUCTIONS			
Trust Fund Disbursements	1,018,900	1,018,900	955,094
CHANGE IN NET POSITION	(2,888)	(2,888)	(57,005)
Net Position - July 1	809,350	809,350	866,355
NET POSITION - JUNE 30	<u>\$ 806,462</u>	<u>\$ 806,462</u>	<u>\$ 809,350</u>

See accompanying Notes to Basic Financial Statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Mequon-Thiensville School District, Mequon, Wisconsin (the District), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below:

A. Reporting Entity

The District is organized as a common school district. The District, governed by an elected seven member board, operates grades K through 12 and is comprised of all or parts of three taxing districts. In accordance with GAAP, the basic financial statements are required to include the District and any separate component units that have a significant operational or financial relationship with the District. This report does not include any component units.

Mequon-Thiensville Education Foundation, Inc.

The Mequon-Thiensville Education Foundation, Inc. is separate and distinct from the District. The Mequon-Thiensville Education Foundation, Inc. is governed by its own board of directors. The Mequon-Thiensville Education Foundation, Inc. exists for the purpose of raising money and generating contributions from the members of the Mequon-Thiensville community to enhance student educational opportunities. The District has evaluated the Mequon-Thiensville Education Foundation, Inc., and determined it does not meet the criteria for inclusion in the District's financial statements as a component unit.

B. Government-Wide and Fund Financial Statements

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities* are primarily supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Government-Wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Governmental funds include general, special revenue, debt service, and capital projects funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

General Fund

This is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Other Capital Projects Fund

This fund is used to account for financial resources used for the acquisition or construction of capital facilities.

The District reports the following nonmajor governmental funds:

Special Revenue Funds – used to account for the proceeds of specific revenue sources (other than major capital projects) that are restricted, committed, or assigned to expenditures for specified purposes.

Donations Fund
Food Service Fund
Community Service Fund

Capital Improvement Trust Capital Projects Fund – used to account for future capital improvements at the district.

Debt Service Fund – used to account for the accumulation of resources for and the payment of general long-term debt principal, interest and related costs.

Additionally, the District reports the following fund types:

- The *employee benefit trust fund* is used to account for resources legally held in trust for other postemployment benefits.

C. Measurement Focus and Basis of Accounting

The district-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Tuition, fees and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the District.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

2. Property Taxes

The aggregate District tax levy is apportioned and certified in November of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes must be paid in full or in two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

4. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

5. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are expensed in the periods benefitted.

Prepaid items of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

6. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the in the district-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	Governmental Activities	Component Unit
	Years	
Land Improvements	20	-
Buildings and Improvements	25 - 50	-
Machinery and Equipment	5 - 20	5 - 7
Infrastructure	25 - 100	25 - 100

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

7. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies and/or bargaining unit agreements. All vacation and sick leave is accrued when incurred in the district-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

8. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

9. Long-Term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

10. Leases

At the commencement of a lease, the District determines based on the criteria dictated in GASB Statement No. 87 – *Leases*, if the lease is a financed purchased or a right to use lease liability. Then the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liabilities are reported with the long-term obligations on the statement of net position.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

10. Leases (Continued)

A finance purchased asset is initially measured as the initial amount of the lease liability adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. The asset is depreciated on a straight line basis over the life of the lease which is considered the asset's useful life. The asset is reported with the District capital assets as land, land improvements, buildings and improvements or furniture and equipment.

An intangible right-to-use lease asset is initially measured as the initial amount of the lease liability adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. The intangible right-to-use lease asset is amortized on a straight line basis over the life of the lease. The intangible right-to-use lease asset is reported with the District capital assets in its own category called Leased Assets (Right to Use).

Key estimates and judgements related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the non-cancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District has elected to recognize payments for short-term leases with a lease term of 12 months or less as expenses as incurred, and these leases are not included as lease liabilities or right-to-use lease assets on the statements of net position.

The District accounts for contracts containing both lease and non-lease components as separate contracts when possible. In cases where the contract does not provide separate price information for lease and non-lease components, and it is impractical to estimate the price of such components, the District treats the components as a single lease unit.

The District monitors changes in circumstances that would require a re-measurement of its lease and will re-measure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

11. Pensions

Wisconsin Retirement System

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Supplemental Pension Plan

Qualifying teachers and administrators are provided with a supplemental pension. The supplemental pension is a single employer defined benefit plan administered by the District. For purposes of measuring the supplemental pension liability, related deferred outflows and inflows and pension expense, the District has used values provided by their actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

12. Other Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's Other Postemployment Benefit Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

13. Fund Equity

Governmental Fund Financial Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance. Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

13. Fund Equity (Continued)

Governmental Fund Financial Statements (Continued)

- Restricted fund balance. Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- Committed fund balance. Amounts that are constrained for specific purposes by action of the Board of Education. These constraints can only be removed or changed by the Board of Education using the same action that was used to create them.
- Assigned fund balance. Amounts that are constrained for specific purposes by action of District management. The Board of Education has authorized the Superintendent or designee to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- Unassigned fund balance. Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

District-Wide Statements

Equity is classified as net position and displayed in three components:

- Net investment in capital assets. Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- Restricted net position. Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position. Net position that is neither classified as restricted nor as net investment in capital assets.

E. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Prior Year Information

Comparative amounts for the prior year have been presented in the basic financial statements to provide an understanding of changes in the District's financial position and operations. The comparative amounts may be summarized in total and not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended June 30, 2022, from which the summarized information was derived.

G. Reclassifications

Certain amounts in the prior year financial statements have been reclassified to conform with the presentation in the current year financial statements with no change in previously reported net position, changes in net position, fund balance or changes in fund balance.

NOTE 2 DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

The debt service funds account for their transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the agency fund uses separate and distinct accounts. All other funds share in common bank and investment accounts.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following: Time deposits; repurchase agreements; securities issued by federal, state, and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool. Investments in the private-purpose trust fund may be invested in other types of investments as authorized under Wisconsin Statute 881.01, "Uniform Prudent Investor Act."

The carrying amount of the District's cash and investments totaled \$14,528,645 on June 30, 2023 as summarized below:

Primary Government:	
Deposits with Financial Institutions	\$ 8,288,065
Investments:	
Wisconsin Investment Series Cooperative (WISC)	6,240,579
Total	<u>\$ 14,528,644</u>

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Reconciliation to the basic financial statements:

Government-Wide Statement of Net Position:	
Cash and Investments	\$ 13,722,182
Fiduciary Fund Statement of Net Position	
Employee Benefit Trust	806,462
Total	<u>\$ 14,528,644</u>

Fair Value Measurements

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The District's investment in the WISC limited duration series of \$6,240,579 is considered a level 2 investment.

Deposits and investments of the District are subject to various risks. Presented below is a discussion of the District's deposits and investments and the related risks.

Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit policy.

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Deposits with credit unions are insured by the National Credit Union Share Insurance Fund (NCUSIF) in the amount of \$250,000 per credit union member. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Custodial Credit Risk (Continued)

As of June 30, 2023, \$2,740,504 of the District's deposits with financial institutions were in excess of federal and state depository insurance limits. This entire amount was collateralized with securities held by the pledging financial institution or its trust department or agent, but not in the District's name.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. Presented below is the actual rating as of the year-end for each investment type.

Investment Type	Amount	Exempt from Disclosure	AAA	AA	Not Rated
WISC:					
Cash Management Series	512,133	-	512,133	-	-
Investment Management Series	5,728,446	-	5,728,446	-	-
Totals	<u>\$ 6,240,579</u>	<u>\$ -</u>	<u>\$ 6,240,579</u>	<u>\$ -</u>	<u>\$ -</u>

Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer. At June 30, 2023, the District had no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total District investments.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

Investment Type	Amount	Remaining Maturity (in Months)		
		12 Months or Less	13 to 24 Months	25 to 60 Months
WISC:				
Cash Management Series	512,133	512,133	-	-
Investment Management Series	5,728,446	5,728,446	-	-
Totals	<u>\$ 6,240,579</u>	<u>\$ 6,240,579</u>	<u>\$ -</u>	<u>\$ -</u>

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Investment in Wisconsin Investment Series Cooperation

The District has investments in the Wisconsin Investment Series Cooperative (WISC) at year-end consisting of \$512,133 invested in the Cash Management Series and \$5,728,446 invested in the Investment Series. The Cash Management Series has no minimum investment period, allows check writing privileges, and the average dollar weighted maturity is 90 days or less. The Investment Series requires a 14-day minimum investment period and one business day withdrawal notice, and the average dollar weighted maturity is 120 days or less.

WISC is organized by and operated exclusively for Wisconsin public schools, technical colleges, and municipal entities. WISC is not registered with the Securities and Exchange Commission, but operates under Wisconsin International Cooperative Statute, Wisconsin Statute, Section 66.031. WISC is governed by the Wisconsin Investment Series Cooperative Commission in accordance with the terms of the Intergovernmental Cooperation Agreement. WISC invests District funds in accordance with Wisconsin law. WISC investments are valued at amortized cost, which approximates market value.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Capital Assets

Capital asset activity for the year ended June 30, 2023 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities				
Capital Assets, Nondepreciable:				
Land	\$ 167,438	\$ -	\$ -	\$ 167,438
Construction in Progress	48,567,938	-	48,567,938	-
Total Capital Assets, Nondepreciable	48,735,376	-	48,567,938	167,438
Capital Assets, Depreciable:				
Land Improvements	3,221,062	7,417,861	-	10,638,923
Buildings and Improvements	74,451,246	41,150,077	-	115,601,323
Machinery and Equipment	4,975,307	277,764	32,223	5,220,848
Leased assets - right to use	204,668	-	-	204,668
Subtotals	82,852,283	48,845,702	32,223	131,665,762
Less Accumulated Depreciation for:				
Land Improvements	2,138,305	93,371	-	2,231,676
Buildings and Improvements	35,714,282	1,488,192	-	37,202,474
Machinery and Equipment	3,156,150	225,061	32,223	3,348,988
Leased assets - right to use	109,531	71,854	-	181,385
Subtotals	41,118,268	1,878,478	32,223	42,964,523
Total Capital Assets, Depreciable, Net	41,734,015	46,967,224	-	88,701,239
Governmental Activities Capital Assets, Net	<u>\$ 90,469,391</u>	<u>\$ 46,967,224</u>	<u>\$ 48,567,938</u>	88,868,677
Less: Capital Related Debt				62,530,000
Less: Debt Premium				989,633
Less: Lease Liability				24,733
Add: Unspent Debt Proceeds				<u>(311,433)</u>
Net Investment in Capital Assets				<u>\$ 25,635,744</u>

The District's capital assets are shared by many governmental functions. Accordingly, it was not considered practical to allocate depreciation expense.

C. Interfund Receivables, Payables, and Transfers

The District did not report any interfund receivables or payables as of June 30, 2023.

The District did not report any Interfund transfers for the year ended June 30, 2023.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Short-Term Obligations

The District issued tax and revenue anticipation promissory notes in advance of property tax collections. The notes are needed for cash requirements because District expenses for the year begin in July whereas tax collections are not received until January. Short-term debt activity for the year ended June 30, 2023 was as follows:

	Outstanding 6/30/22	Issued	Retired	Outstanding 6/30/23
Tax and Revenue Anticipation Notes	\$ 5,800,000	\$ 5,800,000	\$ 5,800,000	\$ 5,800,000

Short-term notes payable at June 30, 2023 of \$5,800,000 consist of the following tax and revenue anticipation promissory notes:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 6/30/23
Robert W. Baird & Co. Inc	10/18/21	9/28/22	2.00%	5,800,000	-
Robert W. Baird & Co. Inc	10/28/22	9/27/23	4.00%	5,800,000	\$ 5,800,000
Total Short-Term Promissory Notes					\$ 5,800,000

Total interest paid for the year on short-term debt totaled \$183,022.

E. Long-Term Obligations

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2023:

	Beginning Balance	Issued	Retired	Ending Balance	Due Within One Year
Governmental Activities					
General Obligation Debt:					
Bonds	\$ 65,365,000	\$ -	\$ 2,835,000	\$ 62,530,000	\$ 2,915,000
Debt Premium	1,107,384	30,276	148,027	989,633	117,751
Lease Liability - Right-to-Use Asset	96,312	-	71,579	24,733	18,938
Compensated Absences	92,407	91,660	92,409	91,658	91,658
Governmental Activities					
Long-Term Obligations	\$ 66,661,103	\$ 121,936	\$ 3,147,015	\$ 63,636,024	\$ 3,143,347

Total interest paid during the year on long-term debt totaled \$1,655,010.

General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 6/30/23
General Obligation Bonds	6/8/15	9/1/30	3.00 - 4.00%	\$ 18,200,000	\$ 12,440,000
General Obligation Bonds	6/10/20	9/1/40	2.00 - 3.00%	40,700,000	40,700,000
General Obligation Bonds	4/12/21	9/1/30	1.5 - 2.00%	15,000,000	9,390,000
Total Outstanding General Obligation Debt					\$ 62,530,000

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MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Long-Term Obligations (Continued)

General Obligation Debt (Continued)

Annual principal and interest maturities of the outstanding general obligation debt of \$62,530,000 on June 30, 2023 are detailed below:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 2,915,000	\$ 1,574,360	\$ 4,489,360
2025	3,000,000	1,484,260	4,484,260
2026	3,080,000	1,391,160	4,471,160
2027	3,160,000	1,295,160	4,455,160
2028	3,235,000	1,214,110	4,449,110
2029-2033	17,605,000	4,696,895	22,301,895
2034-2038	20,460,000	2,446,325	22,906,325
2039-2042	9,075,000	323,850	9,398,850
Total	<u>\$ 62,530,000</u>	<u>\$ 14,426,120</u>	<u>\$ 76,956,120</u>

For governmental activities, the other long-term liabilities are generally funded by the General Fund.

Legal Margin for New Debt

The District's legal margin for creation of additional general obligation debt on June 30, 2023 was \$579,387,743 as follows:

Equalized Valuation of the District	\$ 6,419,177,434
Statutory Limitation Percentage	<u>(x) 10%</u>
General Obligation Debt Limitation, per Section 67.03 of the Wisconsin Statutes	641,917,743
Net Outstanding General Obligation Debt Applicable to Debt Limitation	<u>62,530,000</u>
Legal Margin for New Debt	<u>\$ 579,387,743</u>

F. Leases

The District is required to make various principal and interest payments on lease agreements. The District used the incremental borrowing rate as the interest rate for the right-to-use asset agreements if an interest rate was not provided in the lease agreement.

The District leases land improvements, buildings, vehicles and various equipment under long-term non-cancelable leases. The future minimum lease payments for these agreements are as follows:

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MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Leases (Continued)

<u>Year Ending June 30,</u>	Governmental Activities		
	Principal	Interest	Total
2024	\$ 18,938	\$ 322	\$ 19,260
2025	5,795	25	5,820
Total	\$ 24,733	\$ 347	\$ 25,080

The assets acquired through right-to-use asset lease agreements are as follows:

	Governmental Activities
Right-to-Use Assets:	
Leased Asset - Vehicles	\$ 61,493
Leased Asset - Equipment	143,175
Subtotal	204,668
Less: Accumulated Amortization	(181,385)
Total	\$ 23,283

G. Pension Plans

The District reports pension related balances at June 30, 2023, as summarized below:

	Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
Wisconsin Retirement System (WRS)	\$ 7,834,165	\$ 28,536,718	\$ 16,404,923	\$ 3,981,671
Supplemental or Stipend Pension Plan	1,045,535	85,316	247,672	94,407
Total	\$ 8,879,700	\$ 28,622,034	\$ 16,652,595	\$ 4,076,078

1. WRS Pension Plan

Plan Description

The WRS is a cost-sharing, multiple-employer, defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <https://etf.wi.govt/about-etf/reports-and-studies/financial-reports-and-statements>.

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NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Plan Description (Continued)

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested.

Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement.

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MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Postretirement Adjustments (Continued)

The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2013	(9.6) %	9 %
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17
2019	0.0	(10)
2020	1.7	21
2021	5.1	13
2022	7.4	15

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period ending June 30, 2023 the WRS recognized \$1,728,479 in contributions from the District.

Contribution rates for the reporting period are:

Employee Category	Employee	Employer
General (Including Teachers, Executives and Elected Officials)	6.50%	6.50%
Protective with Social Security	6.50%	12.00%
Protective without Social Security	6.50%	16.40%

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NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the District reported a liability of \$7,834,165 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the District's proportion was 0.14787852%, which was a decrease of 0.00081660% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense (credit) of \$3,981,671.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 12,477,397	\$ 16,392,500
Net Differences between Projected and Actual Earnings on Pension Plan Investments	13,308,439	-
Changes in Assumptions	1,540,521	-
Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions	28,563	12,423
Employer Contributions Subsequent to the Measurement Date	1,181,798	-
Total	<u>\$ 28,536,718</u>	<u>\$ 16,404,923</u>

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions (Continued)

The \$1,181,798 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Expense</u>
2024	\$ 453,579
2025	2,268,782
2026	2,329,391
2027	5,898,245
2028	-
Total	<u>\$ 10,949,997</u>

Actuarial Assumptions

The total pension liability in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date	December 31, 2021
Measurement Date of Net Pension Liability (Asset)	December 31, 2022
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Long-Term Expected Rate of Return	6.8%
Discount Rate	6.8%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	2020 WRS Mortality Table
Postretirement Adjustments*	1.7%

- * No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Actuarial Assumptions (Continued)

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The Total Pension Liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

Long-Term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Core Fund Asset Class:			
Global Equities	48.0%	7.6%	5.0%
Fixed Income	25.0%	5.3%	2.7%
Inflation Sensitive Assets	19.0%	3.6%	1.1%
Real Estate	8.0%	5.2%	2.6%
Private Equity/Debt	15.0%	9.6%	6.9%
Total Core Fund	115.0%	7.4%	4.8%
Variable Fund Asset Class:			
U.S. Equities	70.0%	7.2%	4.6%
International Equities	30.0%	8.1%	5.5%
Total Variable Fund	100.0%	7.7%	5.1%

¹ Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

² New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

³ The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

MEQUON-THIENSVILLE SCHOOL DISTRICT
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NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Single Discount Rate

A single discount rate of 6.80% was used to measure the total pension liability, for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 6.80% and a municipal bond rate of 4.05% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2022. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.80% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to Discount Rate (5.80%)	Current Discount Rate (6.80%)	1% Increase to Discount Rate (7.80%)
District's Proportionate Share of the Net Pension Liability (Asset)	\$ 26,001,341	\$ 7,834,165	\$ (4,663,292)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available separately in financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Payable to the Pension Plan

At June 30, 2023, the District reported a payable of \$749,429 for the outstanding amount of contributions to the pension plan for the year ended June 30, 2023.

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MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

2. Supplemental Pension Plan

Pension Description

The plan is a single-employer defined benefit pension plan established to provide a cash stipend to eligible retirees. The plan is administered by the District. The plan does not issue separate financial statements.

Benefits Provided

A summary of eligibility requirements and plan benefits follows:

Pension	Eligibility Requirements Age	Service	Benefit Duration	Plan Benefit
Administrators	55	10	Lump Sum	\$20,000 upon Retirement
Teachers	58	20	Lump Sum	\$10,000 upon Retirement

Employees Covered by Benefit Terms

As of the June 30, 2022 actuarial valuation, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefit Payments	4
Active Employees	182
Total	186

Funding Policy

The entire cost of these benefits is paid by the District. Benefits are currently funded on a pay-as-you-go basis and no assets exist to prefund retiree benefits.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and
Deferred Inflows of Resources Related to Pensions

Component	Amount
Total Pension Liability at July 1, 2022	\$ 1,163,862
Changes for the Year:	
Service Cost	86,679
Interest	26,802
Changes of Benefit Terms	-
Differences between Expected and Actual	(100,605)
Changes of Assumptions or Other Input	(99,203)
Benefit Payments	(32,000)
Net Changes	(118,327)
Total Pension Liability at June 30, 2023	\$ 1,045,535

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MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
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NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

2. Supplemental Pension Plan

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and
Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2022, the District recognized pension expense of \$94,407.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between Expected and Actual Experience	\$ -	\$ 148,253
Net Differences between Projected and Actual Earnings on Pension Plan Investments	-	-
Changes in Assumptions	55,316	99,419
Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions	-	-
Employer Contributions Subsequent to the Measurement Date	30,000	-
Total	<u>\$ 85,316</u>	<u>\$ 247,672</u>

The \$30,000 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Expense</u>
2023	\$ (19,074)
2024	(19,074)
2025	(19,074)
2026	(19,074)
2027	(19,074)
Thereafter	(96,986)
Total	<u>\$ (192,356)</u>

MEQUON-THIENSVILLE SCHOOL DISTRICT
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NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Pension Plans (Continued)

2. Supplemental Pension Plan (Continued)

Actuarial Assumptions

The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date	June 30, 2022
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Salary
Actuarial Assumptions:	
Discount Rate	4.00%
Inflation	2.50%

Single Discount Rate

A single discount rate of 4.00% was used to measure the total pension liability. This single discount rate was based on the 20-year tax-exempt AA muni bond rates.

Sensitivity of the District's Total Pension Liability to Changes in the Discount Rate

The following presents the District's total pension liability at June 30, 2022 calculated using the discount rate of 4.00%, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.00%) or 1-percentage-point higher (5.00%) than the current rate.

	1% Decrease to Discount Rate 3.00%	Current Discount Rate 4.00%	1% Increase to Discount Rate 5.00%
Total Pension Liability	\$ 1,113,778	\$ 1,045,535	\$ 980,588

The sensitivity of the District's total pension liability was determined based on the actuarial date while the total pension liability of \$1,045,535 was based on the District's fiscal year ended June 30, 2022, as rolled forward by the District's actuary. Sensitivity information as of June 30, 2023 was not available.

Payable to the Supplemental Pension Plan

At June 30, 2023, the District reported no outstanding amount of contributions to the Plan required for the year ended June 30, 2023.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Other Postemployment Benefits

Plan Description

The Plan is a single-employer defined benefit postemployment health plan administered through a trust that covers retired employees of the District. Eligible retired employees have access to group medical coverage through the District's group plan. District paid medical benefits are paid for as indicated below. All employees of the District are eligible for the Plan if they meet the following age and service requirements below.

Benefits Provided

The District shall make contributions for retiree premiums.

Employees Covered by Benefit Terms

As of the June 30, 2022 actuarial valuation, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently	
Receiving Benefit Payments	98
Active Employees	466
Total	<u>564</u>

Contributions

Contributions are made for administrators, teachers, and educational support staff in the following manner:

Tier A – Those who are within 5 years of eligibility for retirement as of 7/1/2020:

The district will pay the retiree's medical insurance premiums up to \$1,800/month and dental insurance up to \$100/month for up to 10 years or until Medicare-eligibility, whichever occurs first.

Tier B – Those who are within 6 to 10 years of eligibility for retirement as of 7/1/2020:

Employees who are enrolled in the District's group health insurance plan and are not Medicare-eligible at the effective date of retirement shall receive a total benefit of \$150,000 deposited pro rata on an annual basis into a District-sponsored HRA for up to 10 years or Medicare-eligibility, whichever occurs first. The full annual amount shall be credited during the month following the effective date of retirement.

Tier C – Those who are within 11 to 15 years of eligibility for retirement as of 7/1/2020:

Employees who are enrolled in the District's group health insurance plan and are not Medicare-eligible at the effective date of retirement shall receive a total benefit of \$120,000 deposited pro rata on an annual basis into a District-sponsored HRA for up to 10 years or Medicare-eligibility, whichever occurs first. The full annual amount shall be credited during the month following the effective date of retirement.

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NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Other Postemployment Benefits (Continued)

Actuarial Assumptions.

Net OPEB Liability

The District's net OPEB liability was measured as of June 30, 2022, and was determined by an actuarial valuation as of June 30, 2022.

The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	3.00%
Investment Rate of Return	2.50%
Healthcare Cost Trend Rates	7.0% Decreasing by 0.50% per year down to 6.5%, then by 0.10% percent per year down to 4.5%, and level thereafter
Dental Cost Trend Rates	Level at 4.0%

Mortality rates are the same as those used in the Wisconsin 2020 Mortality Table.

The actuarial assumptions used in the June 30, 2022 valuation were based on the "Wisconsin Retirement System 2018 - 2020 Experience Study."

The long-term expected rate of return on OPEB plan investments was valued at 2.82%. A blend of expected earnings on District funds and the current yield for 20-year tax-exempt AA Municipal bond rate or higher as of the measurement date was used for all years of benefit payments.

Discount Rate

The discount rate used to measure the total OPEB liability was 2.50%. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

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MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Other Postemployment Benefits (Continued)

Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balance at 6/30/2022	\$ 6,028,572	\$ 866,355	\$ 5,162,217
Changes for the year:			
Service Cost	183,120	-	183,120
Interest	128,030	-	128,030
Changes of Benefit Term	-	-	-
Difference between Expected and Actual	(112,827)	-	(112,827)
Changes of Assumptions or Other Input	(66,874)	-	(66,874)
Contributions - Employer	-	802,817	(802,817)
Net Investment Income	-	-	-
Benefit Payments	(859,822)	(859,822)	-
Net Changes	(728,373)	(57,005)	(671,368)
Balance at 6/30/2023	<u>\$ 5,300,199</u>	<u>\$ 809,350</u>	<u>\$ 4,490,849</u>

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.50%) or 1-percentage-point higher (3.50%) than the current rate:

	1% Decrease to Discount Rate (1.50%)	Current Discount Rate (2.50%)	1% Increase to Discount Rate (3.50%)
Net OPEB Liability	\$ 4,694,208	\$ 4,490,849	\$ 4,295,209

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Other Postemployment Benefits (Continued)

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.0% decreasing to 3.5%) or 1-percentage-point higher (8.0% decreasing to 5.5%) than the current healthcare cost trend rates:

	1% Decrease (6.0% Decreasing to 3.5%)	Healthcare Cost Trend Rates (7.0% Decreasing to 4.5%)	1% Increase (8.0% Decreasing to 5.5%)
Net OPEB Liability	\$ 4,428,943	\$ 4,490,849	\$ 4,555,781

OPEB Plan Fiduciary Net Position

Information about the OPEB plan's fiduciary net position is presented in the Employee Benefit Trust Fund in these financial statements.

Investments. The Plan does not have a separate investment policy from the District. At June 30, 2023, the Plan had no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total Plan investments. The Plan's investments at June 30, 2023 are in the Wisconsin Investment Series Cooperative consisting of \$805,998 invested in the Investment Series, and \$465 invested in the Cash Management Series. The investment series has a return rate of .03%. For the year ended June 30, 2023, the annual money-weighted rate of return net of investment expenses was 1.01%.

OPEB Plan Information

At June 30, 2023, the Plan's total OPEB liability was \$4,490,849 and fiduciary net position was \$806,462, resulting in a net OPEB liability of \$3,684,387. The net OPEB liability for purposes of Plan reporting was measured at June 30, 2022 and the total OPEB liability was determined using an actuarial valuation at June 30, 2022. Plan fiduciary net position was 17.96% of the total OPEB liability.

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, the District recognized OPEB expense of \$126,336. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Other Postemployment Benefits (Continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ -	\$ 214,353
Changes in Assumptions	363,547	285,950
Net Difference between Projected and Actual Earnings on OPEB Plan Investments	40,340	-
District Contributions Subsequent to the Measurement Date	880,048	-
Total	<u>\$ 1,283,935</u>	<u>\$ 500,303</u>

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources
Related to OPEB (Continued)**

The \$880,048 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023, and reported in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

<u>Year Ending June 30,</u>	<u>Expense</u>
2023	\$ 12,022
2024	9,608
2025	7,540
2026	1,306
2027	(2,460)
Thereafter	(124,432)
Total	<u>\$ (96,416)</u>

Payable to the OPEB Plan

At June 30, 2023, the District reported no outstanding amount of contribution to the Plan required for the year ended June 30, 2022.

I. Fund Equity

Assigned Fund Balance

The District reports amounts that are constrained for specific purposes by action of District management as assigned fund balance. The Board of Education has authorized the Superintendent or designee to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned. At June 30, 2023, the District did not report any fund balances as assigned.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Fund Equity (Continued)

Restricted Fund Balance

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2023, restricted fund balance was as follows:

Restricted Fund Balance

Special Revenue Funds

Restricted for:

Donor Intent	283,317
Food Service	1,404,637
Community Service	401,873

Debt Service Funds

Restricted for:

Retirement of Long-Term Debt	1,870,507
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Capital Projects Funds

Restricted for:

Capital Projects	311,433
Capital Improvements	1,479,983
Total Restricted Fund Balance	<u>\$ 5,751,750</u>

Net Position

The District reports restricted net position at June 30, 2023 as follows:

Governmental Activities

Restricted for:

Donor Intent	283,317
Food Service	1,404,637
Community Service	401,873
Debt Service	1,249,707
Capital Improvement Trust	1,479,983

Total Governmental Activities Restricted

Net Position	<u>\$ 4,819,517</u>
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MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Fund Equity (Continued)

Net Position (Continued)

Fiduciary Funds

Restricted for:

Postemployment Benefits

\$ 806,462

NOTE 3 OTHER INFORMATION

A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The District completes an annual review of its insurance coverage to ensure adequate coverage. The District has not had material reductions in coverage or material claims in excess of coverage in the last three years.

B. Contingencies

The District participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the District's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

From time to time, the District is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2023

NOTE 3 OTHER INFORMATION (CONTINUED)

C. Limitation on School District Revenues

Wisconsin Statutes limit the amount of revenues a school district may derive from general school aids and property taxes unless a higher amount is approved by a referendum.

This limitation does not apply to revenue needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

D. Self Insurance

The District has a self-funded health benefit plan which covers all of its eligible employees. The Plan administrator, Humana, is responsible for the approval, processing, and payment of claims after which they bill the District for reimbursement. The District is also responsible for a monthly administrative fee and stop loss insurance premium. The plan reports on a fiscal year ending June 30. Accounting and budgeting requirements for the Plan are established by the Wisconsin Department of Public Instruction. The Plan is accounted for in the General Fund of the District. As part of the healthcare coverage of the Plan, the District purchases stop-loss coverage which pays claims in excess of \$150,000 per individual. The claims liability of \$739,452 reported at June 30, 2023 is based on the requirements of the Governmental Accounting Standards Board Statement No.10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of loss can be reasonably estimated.

E. Removal of Discretely Presented Component Unit

Management has determined that the economic resources received from and held by the Mequon-Thiensville Education Foundation, Inc. are no longer considered significant for purposes of requiring the Mequon-Thiensville Education Foundation, Inc. to be reported as a discretely presented component unit in the financial statements of the District. As such, the Mequon-Thiensville Education Foundation, Inc. has been removed from the reporting entity and the related net position of \$1,058,905 reported as the discretely presented component unit in the June 30, 2022 financial statements has been removed from these financial statements.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – GENERAL FUND – BUDGETARY BASIS
YEAR ENDED JUNE 30, 2023

	Budget			Variance Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Property Taxes	\$ 38,747,017	\$ 38,833,292	\$ 38,833,292	\$ -
Other Local Sources	1,569,061	2,152,461	1,984,836	(167,625)
Interdistrict Sources	880,152	871,928	771,511	(100,417)
State Sources	4,019,495	4,046,141	4,257,105	210,964
Federal Sources	1,596,451	2,471,270	2,850,495	379,225
Other Sources	81,500	81,500	93,766	12,266
Total Revenues	46,893,676	48,456,592	48,791,005	334,413
EXPENDITURES				
Instruction:				
Regular Instruction	18,516,548	18,585,178	18,328,862	256,316
Vocational Instruction	483,140	483,140	532,155	(49,015)
Other Instruction	2,628,424	2,620,532	2,780,878	(160,346)
Total Instruction	21,628,112	21,688,850	21,641,895	46,955
Support Services:				
Pupil Services	1,939,750	1,734,553	1,906,885	(172,332)
Instructional Staff Services	2,732,519	4,101,783	4,103,402	(1,619)
General Administration Services	704,173	689,373	674,837	14,536
School Administration Services	3,256,937	3,040,720	2,588,728	451,992
Business Services	566,413	566,413	635,264	(68,851)
Operations and Maintenance of Plant	4,500,048	4,693,448	4,988,831	(295,383)
Pupil Transportation Services	1,946,721	1,946,721	2,095,218	(148,497)
Central Services	707,034	707,034	596,459	110,575
Insurance	264,465	264,465	291,304	(26,839)
Other Support Services	1,769,886	1,779,886	1,742,202	37,684
Total Support Services	18,387,946	19,524,396	19,623,130	(98,734)
Debt Service:				
Principal	-	86,772	59,804	26,968
Interest and Fiscal Charges	43,000	43,000	239,712	(196,712)
Non-Program:				
General Tuition Payments	1,174,120	1,160,360	1,048,546	111,814
Adjustments and Refunds	5,000	5,000	2,147	2,853
Voucher Payments	851,060	1,077,776	1,079,792	(2,016)
Total Non-Program	2,030,180	2,243,136	2,130,485	112,651
Total Expenditures	42,089,238	43,586,154	43,695,026	(108,872)
Excess of Revenues Over Expenditures	4,804,438	4,870,438	5,095,979	225,541
OTHER FINANCING SOURCES (USES)				
Proceeds from Sale of Capital Assets	2,000	2,000	11,331	9,331
Transfers Out	(4,806,438)	(4,902,438)	(5,111,258)	(208,820)
Total Other Financing Sources (Uses)	(4,804,438)	(4,870,438)	(5,069,651)	(199,213)
NET CHANGE IN FUND BALANCE	-	-	26,328	26,328
Fund Balance - July 1	11,884,109	11,884,109	11,884,109	-
FUND BALANCE - JUNE 30	<u>\$ 11,884,109</u>	<u>\$ 11,884,109</u>	<u>\$ 11,910,437</u>	<u>\$ 26,328</u>

See accompanying Notes to Required Supplementary Information.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – SPECIAL EDUCATION SPECIAL REVENUE FUND –
BUDGETARY BASIS
YEAR ENDED JUNE 30, 2023

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Interdistrict Sources	\$ 1,000	\$ 1,000	\$ -	\$ (1,000)
Intermediate Sources	1,500	1,500	-	(1,500)
State Sources	2,102,175	1,952,175	2,324,902	372,727
Federal Sources	840,917	705,967	725,179	19,212
Other Sources	-	-	814	814
Total Revenues	2,945,592	2,660,642	3,050,895	390,253
EXPENDITURES				
Instruction:				
Special Education Instruction	5,629,616	5,344,667	5,866,652	(521,985)
Total Instruction	5,629,616	5,344,667	5,866,652	(521,985)
Support Services:				
Pupil Services	1,133,463	1,132,520	1,204,867	(72,347)
Instructional Staff Services	372,277	372,277	208,409	163,868
General Administration Services	20,000	20,000	9,862	10,138
Operations and Maintenance of Plant	-	-	1,263	(1,263)
Pupil Transportation Services	372,813	468,813	455,652	13,161
Insurance	5,000	5,000	-	5,000
Total Support Services	1,903,553	1,998,610	1,880,053	118,557
Debt Service:				
Principal	-	942	10,135	(9,193)
Interest and Fiscal Charges	-	-	-	-
Total Debt Service	-	942	10,135	(9,193)
Non-Program:				
Special Education Tuition Payments	218,861	218,861	405,313	(186,452)
Total Non-Program	218,861	218,861	405,313	(186,452)
Total Expenditures	7,752,030	7,563,080	8,162,153	(599,073)
Excess of Revenues Under Expenditures	(4,806,438)	(4,902,438)	(5,111,258)	(208,820)
OTHER FINANCING SOURCES				
Transfers In	4,806,438	4,902,438	5,111,258	208,820
Transfers Out	-	-	-	-
Total Other Financing Sources (Uses)	4,806,438	4,902,438	5,111,258	208,820
NET CHANGE IN FUND BALANCE	-	-	-	-
Fund Balance - July 1	-	-	-	-
FUND BALANCE - JUNE 30	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying Notes to Required Supplementary Information.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS
OTHER POSTEMPLOYMENT BENEFIT PLAN
LAST TEN MEASUREMENT PERIODS*

	2022	2021	2020	2019	2018
Total OPEB Liability					
Service Cost	\$ 183,120	\$ 179,090	\$ 977,731	\$ 906,799	\$ 824,398
Interest	128,030	141,362	430,232	445,976	404,565
Changes of Benefit Terms	-	-	(5,425,713)	-	-
Differences Between Expected and Actual Experience	(112,827)	-	(744,878)	-	(228,127)
Changes of Assumptions	(66,874)	-	191,686	204,054	482,223
Contributions - Employer	-	-	-	-	-
Net Investment Income	-	-	-	-	-
Benefit Payments	(859,822)	(970,180)	(1,108,495)	(1,276,778)	(1,104,350)
Net Change in Total OPEB Liability	(728,373)	(649,728)	(5,679,437)	280,051	378,709
Total OPEB Liability - Beginning	6,028,572	6,678,300	12,357,737	12,077,686	11,698,977
Total OPEB Liability - Ending (a)	<u>\$ 5,300,199</u>	<u>\$ 6,028,572</u>	<u>\$ 6,678,300</u>	<u>\$ 12,357,737</u>	<u>\$ 12,077,686</u>
Plan Fiduciary Net Position					
Contributions - Employer	\$ 802,817	\$ 1,045,180	\$ 1,183,495	\$ 1,179,350	\$ 1,152,913
Net Investment Income	-	2,145	37,566	11,872	7,456
Benefit Payments	(859,822)	(970,180)	(1,108,495)	(1,104,350)	(1,077,913)
Administrative Expenses	-	-	-	-	-
Transfer**	-	(654,381)	-	-	-
Net Change in Plan Fiduciary Net Position	(57,005)	(577,236)	112,566	86,872	82,456
Plan Fiduciary Net Position - Beginning	866,355	1,443,591	1,331,025	1,244,153	1,161,697
Plan Fiduciary Net Position - Ending (b)	<u>\$ 809,350</u>	<u>\$ 866,355</u>	<u>\$ 1,443,591</u>	<u>\$ 1,331,025</u>	<u>\$ 1,244,153</u>
District's Net OPEB Liability - Ending (a) - (b)	<u>\$ 4,490,849</u>	<u>\$ 5,162,217</u>	<u>\$ 5,234,709</u>	<u>\$ 11,026,712</u>	<u>\$ 10,833,533</u>
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	15.27%	14.37%	21.62%	10.77%	10.30%
Covered-Employee Payroll	\$ 25,074,169	\$ 23,164,989	\$ 23,164,989	\$ 22,173,914	\$ 22,173,914
District's Net OPEB Liability as a Percentage of Covered-Employee Payroll	17.91%	22.28%	22.60%	49.73%	48.86%
Annual Money-Weighted Rate of Return Net of Investment Expenses	2.50%	2.75%	1.01%	0.68%	0.29%

* The amounts presented for each fiscal year were determined as of the prior fiscal year-end. Amounts for prior years were not available.

** A transfer was made for a one-time HRA catchup contribution

* The amounts presented for each fiscal year were determined as of the prior fiscal year-end. Amounts for prior years were not available.

See accompanying Notes to Required Supplementary Information.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF EMPLOYER CONTRIBUTIONS
OTHER POSTEMPLOYMENT BENEFIT PLAN
LAST TEN MEASUREMENT PERIODS*

	2022	2021	2020	2019	2018
Actuarially Determined Contribution (ADC)	\$ 1,125,550	\$ 1,125,550	\$ 1,549,735	\$ 1,549,735	\$ 1,471,397
Contributions in Relation to the ADC	802,817	1,045,180	1,183,495	1,351,777	1,179,350
Contribution Deficiency (Excess)	<u>\$ 322,733</u>	<u>\$ 80,370</u>	<u>\$ 366,240</u>	<u>\$ 197,958</u>	<u>\$ 292,047</u>
Covered Payroll	\$ 25,074,169	\$ 23,164,989	\$ 23,164,989	\$ 22,173,914	\$ 22,173,914
Contributions as a Percentage of Covered Payroll	3.20%	4.51%	5.11%	6.10%	5.32%
Key Methods and Assumptions Used to Calculate ADC:					
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Asset Valuation Method	Market Value	Market Value	Market Value	Market Value	Market Value
Amortization Method	6 Year Level \$	6 Year Level \$	30 Year Level \$	30 year Level Dollar	30 year Level Dollar
Discount Rate	2.25%	2.25%	3.75%	3.00%	3.00%
Inflation	2.00%	2.00%	2.50%	2.50%	2.50%

* The amounts presented for each fiscal year were determined as of the prior fiscal year-end. Amounts for prior years were not available.

See accompanying Notes to Required Supplementary Information.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
WISCONSIN RETIREMENT SYSTEM
LAST TEN MEASUREMENT PERIODS*

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

Plan Fiscal Year Ended	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll (Plan year)	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/15	0.15420350%	2,505,777	21,942,337	11.42%	98.20%
12/31/16	0.15500576%	1,277,618	22,776,327	5.61%	99.12%
12/31/17	0.15580190%	(4,625,943)	22,988,253	-20.12%	102.93%
12/31/18	0.15453262%	5,497,786	23,250,919	23.65%	96.45%
12/31/19	0.15177195%	(4,893,820)	23,880,285	-20.49%	102.96%
12/31/19	0.15177195%	(4,893,820)	23,880,285	-20.49%	102.96%
12/31/20	0.14937214%	(9,325,509)	24,654,006	-37.83%	105.26%
12/31/21	0.14869512%	(11,985,100)	25,758,293	-46.53%	106.02%
12/31/22	0.14787852%	7,834,165	26,591,987	29.46%	95.72%

SCHEDULE OF CONTRIBUTIONS

District Fiscal Year Ended	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll (Fiscal year)	Contributions as a Percentage of Covered Payroll
6/30/16	1,501,641	1,501,641	-	22,503,513	6.67%
6/30/17	1,537,688	1,537,688	-	22,862,394	6.73%
6/30/18	1,560,109	1,560,109	-	23,156,805	6.74%
6/30/19	1,555,928	1,555,928	-	23,555,439	6.61%
6/30/20	1,626,712	1,626,712	-	24,366,850	6.68%
6/30/21	1,678,800	1,678,800	-	24,871,111	6.75%
6/30/22	1,745,388	1,745,388	-	26,472,907	6.50%
6/30/23	1,728,479	1,728,479	-	26,591,987	6.50%

* The amounts presented for each fiscal year were determined as of the prior fiscal year-end. Amounts for prior years were not available.

See accompanying Notes to Required Supplementary Information.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF CHANGES IN PENSION LIABILITY AND RELATED RATIOS
SUPPLEMENTAL PENSION
LAST TEN FISCAL YEARS*

	2023	2022	2021	2020	2019	2018
Total Pension Liability:						
Service Cost	\$ 86,679	\$ 84,772	\$ 50,534	\$ 47,252	\$ 50,458	\$ 53,824
Interest	26,802	25,228	21,200	22,587	22,304	20,468
Changes of Benefit Terms	-	-	470,346	-	-	-
Differences Between Expected and Actual Experience	(100,605)	-	(59,256)	-	(19,929)	-
Changes in Assumptions	(99,203)	-	60,589	6,927	8,811	(13,848)
Benefit Payments	(32,000)	(50,000)	(40,000)	(110,000)	(80,000)	(127,500)
Net Change in Total Pension Liability	(118,327)	60,000	503,413	(33,234)	(18,356)	(67,056)
Total Pension Liability - Beginning	1,163,862	1,103,862	600,449	633,683	652,039	719,095
Total Pension Liability - Ending	<u>\$ 1,045,535</u>	<u>\$ 1,163,862</u>	<u>\$ 1,103,862</u>	<u>\$ 600,449</u>	<u>\$ 633,683</u>	<u>\$ 652,039</u>
Covered Payroll	\$ 10,292,072	\$ 10,832,559	\$ 10,832,559	\$ 19,762,956	\$ 19,762,956	\$ 19,762,956
District's Total Pension Liability as a Percentage of Covered Payroll	10.16%	10.74%	10.19%	3.04%	3.21%	3.30%

* The amounts presented for each fiscal year were determined as of the prior fiscal year-end. Amounts for prior years were not available.

See accompanying Notes to Required Supplementary Information.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2023

NOTE 1 WISCONSIN RETIREMENT SYSTEM

The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

The District is required to present the last ten fiscal years data; however the standards allow the District to present as many years as are available until ten fiscal years are presented.

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions. Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2021, including the following:

1. Lowering the long-term expected rate of return from 7.0% to 6.8%
2. Lowering the discount rate from 7.0% to 6.8%
3. Lowering the price inflation rate from 2.5% to 2.4%
4. Lowering the post-retirement adjustments from 1.9% to 1.7%
5. Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability with the year-ended December 31, 2018, including the following:

1. Lowering the long-term expected rate of return from 7.2% to 7.0%
2. Lowering the discount rate from 7.2% to 7.0%
3. Lowering the wage inflation rate from 3.2% to 3.0%
4. Lowering the price inflation rate from 2.7% to 2.5%
5. Lowering the post-retirement adjustments from 2.1% to 1.9%
6. Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2023

Significant methods and assumptions used in calculating Wisconsin Retirement System Actuarially Determined Contributions:

	2022	2021	2020	2019	2018
Valuation Date:	December 31, 2020	December 31, 2019	December 31, 2018	December 31, 2017	December 31, 2016
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
Amortization Method:	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period
Amortization Period:	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS
Asset Valuation Method:	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)
Actuarial Assumptions					
Net Investment Rate of Return:	5.4%	5.4%	5.4%	5.5%	5.5%
Weighted based on assumed rate for:					
Pre-retirement:	7.0%	7.0%	7.0%	7.2%	7.2%
Post-retirement:	5.0%	5.0%	5.0%	5.0%	5.0%
Salary Increases					
Wage Inflation:	3.0%	3.0%	3.0%	3.2%	3.2%
Seniority/Merit:	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%	0.1%-5.6%
Post-retirement Benefit Adjustments*:	1.9%	1.9%	1.9%	2.1%	2.1%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015 - 2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012 - 2014.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012 - 2014.
	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).
Mortality:					

*No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2023

NOTE 2 OPEB

Single-Employer Defined Benefit Health Plan

Assumptions are consistent with the prior valuation. The amounts reported for each fiscal year were determined as of June 30 of the prior fiscal year.

The District is required to present the last 10 fiscal years of data; however accounting standards allow the presentation of as many years as are available until 10 fiscal years are presented.

NOTE 3 BUDGETS AND BUDGETARY ACCOUNTING

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. Budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the Board of Education.
- The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the Board of Education may make alterations to the proposed budget.
- Once the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2023

NOTE 3 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

- Appropriations lapse at year-end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance in the fund financial statements.
- Encumbrance accounting is used by the District as an extension of formal budgetary control during the year.
- The DPI requires the District to separate special education revenues and expenditures from other General Fund amounts.

The District did not have any material violation of legal or contractual provisions for the fiscal year ended June 30, 2023.

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented in accordance with generally accepted accounting principles, except the District adopts a budget for the special education special revenue fund. An explanation of the differences between Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on budgetary fund basis and a GAAP General Fund basis is summarized below:

	<u>General</u>	<u>Special Education Fund</u>
Revenues		
Actual Amounts (Budgetary Basis)	\$ 48,791,005	\$ 3,050,895
Reclassification of Special Education Fund	<u>3,050,895</u>	<u>(3,050,895)</u>
Total Revenues	51,841,900	-
Expenditures		
Actual Amounts (Budgetary Basis)	43,695,026	8,162,153
Reclassification of Special Education Fund	<u>8,162,153</u>	<u>(8,162,153)</u>
Total Expenditures	<u>51,857,179</u>	<u>-</u>
Excess of Revenues Over (Under) Expenditures		
Actual Amounts (Budgetary Basis)	5,095,979	(5,111,258)
Reclassification of Special Education Fund	<u>(5,111,258)</u>	<u>5,111,258</u>
Excess of Revenues Over (Under) Expenditures	(15,279)	-
Other Financing Sources (Uses)		
Actual Amounts (Budgetary Basis)	(5,069,651)	5,111,258
Reclassification of Special Education Fund	<u>5,111,258</u>	<u>(5,111,258)</u>
Total Other Financing Sources (Uses)	<u>41,607</u>	<u>-</u>
Net Change in Fund Balance		
Actual Amounts (Budgetary Basis)	<u>26,328</u>	<u>-</u>
Fund Balance - July 1		
Actual Amounts (Budgetary Basis)	<u>11,884,109</u>	<u>-</u>
Fund Balance - June 30		
Actual Amounts (Budgetary Basis)	<u>\$ 11,910,437</u>	<u>\$ -</u>

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
JUNE 30, 2023

	Special Revenue			Debt Service	Capital Projects	Total Nonmajor Governmental Funds
	Donations	Food Service	Community Service	Referendum Debt Service	Capital Improvement Trust	
ASSETS						
Cash and Investments	\$ 273,845	\$ 1,558,907	\$ 428,395	\$ 1,870,507	\$ 1,516,096	\$ 5,647,750
Receivables:						
Accounts	9,472	-	-	-	-	9,472
Other	-	-	-	-	21,248	21,248
Total Assets	<u>\$ 283,317</u>	<u>\$ 1,558,907</u>	<u>\$ 428,395</u>	<u>\$ 1,870,507</u>	<u>\$ 1,537,344</u>	<u>\$ 5,678,470</u>
LIABILITIES AND FUND BALANCES						
LIABILITIES						
Accounts Payable	\$ -	\$ 88,266	\$ 1,596	\$ -	\$ 57,361	\$ 147,223
Accrued and Other Current Liabilities	-	-	24,926	-	-	24,926
Unearned Revenues	-	66,004	-	-	-	66,004
Total Liabilities	-	154,270	26,522	-	57,361	238,153
FUND BALANCES						
Restricted	283,317	1,404,637	401,873	1,870,507	1,479,983	5,440,317
Total Liabilities and Fund Balances	<u>\$ 283,317</u>	<u>\$ 1,558,907</u>	<u>\$ 428,395</u>	<u>\$ 1,870,507</u>	<u>\$ 1,537,344</u>	<u>\$ 5,678,470</u>

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2023

	Special Revenue			Debt Service	Capital Projects	Total Nonmajor
	Donations	Food Service	Community Service	Referendum Debt Service	Capital Improvement Trust	Governmental Funds
REVENUES						
Property Taxes	\$ -	\$ -	\$ 227,580	\$ 4,866,367	\$ -	\$ 5,093,947
Other Local Sources	829,817	990,561	1,326,473	66,391	49,388	3,262,630
State Sources	-	29,708	-	-	-	29,708
Federal Sources	-	675,311	-	-	-	675,311
Other Sources	-	1,516	213	-	-	1,729
Total Revenues	829,817	1,697,096	1,554,266	4,932,758	49,388	9,063,325
EXPENDITURES						
Instruction:						
Regular Instruction	187,465	-	-	-	-	187,465
Vocational Instruction	300	-	-	-	-	300
Other Instruction	613,815	-	-	-	-	613,815
Total Instruction	801,580	-	-	-	-	801,580
Support Services:						
Instructional Staff Services	15,625	-	-	-	-	15,625
School Administration Services	24,236	-	-	-	-	24,236
Operations and Maintenance of Plant	26,826	-	64,144	-	402,466	493,436
Food Services	-	1,819,576	-	-	-	1,819,576
Other Support Services	-	12,837	133	-	-	12,970
Total Support Services	66,687	1,832,413	64,277	-	402,466	2,365,843
Debt Service:						
Principal	-	972	668	2,835,000	-	2,836,640
Interest and Fiscal Charges	-	-	-	1,655,010	-	1,655,010
Total Debt Service	-	972	668	4,490,010	-	4,491,650
Community Service	-	-	1,281,410	-	-	1,281,410
Total Expenditures	868,267	1,833,385	1,346,355	4,490,010	402,466	8,940,483
Excess of Revenues Over (Under) Expenditures	(38,450)	(136,289)	207,911	442,748	(353,078)	122,842
NET CHANGE IN FUND BALANCES	(38,450)	(136,289)	207,911	442,748	(353,078)	122,842
Fund Balances - July 1	321,767	1,540,926	193,962	1,427,759	1,833,061	5,317,475
FUND BALANCES - JUNE 30	<u>\$ 283,317</u>	<u>\$ 1,404,637</u>	<u>\$ 401,873</u>	<u>\$ 1,870,507</u>	<u>\$ 1,479,983</u>	<u>\$ 5,440,317</u>



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH *GOVERNMENT AUDITING STANDARDS***

Board of Education
Mequon-Thiensville School District
Mequon, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Mequon-Thiensville School District, Mequon, Wisconsin (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 14, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001 that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Mequon-Thiensville School District's Response to Findings

The District's response to the findings identified in our audit is described in the accompanying summary of audit results. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Milwaukee, Wisconsin
December 14, 2023



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL AND MAJOR STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE AND THE *STATE SINGLE AUDIT GUIDELINES***

Board of Education
Mequon-Thiensville School District
Mequon, Wisconsin

Report on Compliance for Each Major Federal and State Program

Opinion on Each Major Federal and State Program

We have audited Mequon-Thiensville School District's (the District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2023. The District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Mequon-Thiensville School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal and Major State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines*. Our responsibilities under those standards, the Uniform Guidance, and the *State Single Audit Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Mequon-Thiensville School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of Mequon-Thiensville School District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Mequon-Thiensville School District's federal and state programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Mequon-Thiensville School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Mequon-Thiensville School District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Mequon-Thiensville School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Mequon-Thiensville School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of Mequon-Thiensville School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Milwaukee, Wisconsin
December 14, 2023

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2023

Grantor Agency/Federal Program Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/21	Value or Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/22	Total Expenditures	Subrecipient Payments
U.S. DEPARTMENT OF AGRICULTURE								
<i>Child Nutrition Cluster</i>								
School Breakfast Program	10.553	WI DPI	2022-453479-DPI-SB-546	\$ (18,165)	\$ 18,165	\$ -	\$ -	-
School Breakfast Program	10.553	WI DPI	2023-453479-DPI-SB-546	-	102,559	-	102,559	-
Total School Breakfast Program				(18,165)	120,724	-	102,559	-
National School Lunch Program	10.555	WI DPI	2022-453479-DPI-NSL-547	(56,142)	56,142	-	-	-
National School Lunch Program	10.555	WI DPI	2023-453479-DPI-NSL-547	-	440,760	-	440,760	-
Donated Commodities	10.555	WI DPI	Unknown	-	131,992	-	131,992	-
Total National School Lunch Program				(56,142)	628,894	-	572,752	-
Total U.S. Department of Agriculture and <i>Child Nutrition Cluster</i>				(74,307)	749,618	-	675,311	-
U.S. DEPARTMENT OF EDUCATION								
Title I Grants to Local Educational Agencies	84.010	WI DPI	2022-453479-TIA-141	(33,390)	33,390	-	-	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2023-453479-TIA-141	-	67,115	44,556	111,671	-
Total Title I Grants to Local Educational Agencies				(33,390)	100,505	44,556	111,671	-
<i>Special Education Cluster (IDEA)</i>								
Special Education Grants to States	84.027	WI DPI	2022-453479-IDEA-FT-341	(312,450)	312,450	-	-	-
Special Education Grants to States	84.027	WI DPI	2023-453479-DPI-IDEA-F-341	-	549,435	207,245	756,680	-
Special Education Preschool Grants	84.173	WI DPI	2022-453479-IDEA-PS-347	(15,132)	15,132	-	-	-
Special Education Preschool Grants	84.173	WI DPI	2023-453479-DPI-IDEA-P-347	-	21,305	1,361	22,666	-
Total Special Education Cluster (IDEA)				(327,582)	898,322	208,606	779,346	-
English Language Acquisition State Grants	84.365	WI DPI	2022-453479-TIIIA-391	(3,730)	3,730	-	-	-
English Language Acquisition State Grants	84.365	WI DPI	2023-453479-TIIIA -391	-	-	8,253	8,253	-
Total English Language Acquisition State Grants				18,576	3,730	8,253	8,253	-
Improving Teacher Quality State Grants	84.367	WI DPI	2022-453479-TIIA-365	(52,808)	52,808	-	-	-
Improving Teacher Quality State Grants	84.367	WI DPI	2023-453479-TIIA-365	-	45,446	4,620	50,066	-
Total Improving Teacher Quality State Grants				(52,808)	98,254	4,620	50,066	-
Student Support and Academic Enrichment Grant	84.424A	WI DPI	2022-453479-TIVA-381	(11,340)	11,340	-	-	-
Student Support and Academic Enrichment Grant	84.424A	WI DPI	2023-453479-TIVA-381	-	4,047	5,227	9,274	-
Total Student Support and Academic Enrichment				(11,340)	15,387	5,227	9,274	-
ESSER - CARES Act	84.425D	WI DPI	2022-453479-ESSER-160	(251,588)	698,378	432,224	879,014	-
ESSER - ARPA	84.425D	WI DPI	2022-453479-ESSER-160	(565,241)	997,186	483,495	915,440	-
Total ESSER				(816,829)	1,695,564	915,719	1,794,454	-
Total U.S. Department of Education				(1,245,679)	2,811,762	1,186,981	2,753,064	-

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
YEAR ENDED JUNE 30, 2023

Grantor Agency/Federal Program Title	Assistance Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/21	Value or Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/22	Total Expenditures	Subrecipient Payments
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES								
<i>Medicaid Cluster</i>								
Medical Assistance Program	93.778	WI DHS	44222900	\$ 1,690	\$ 187,820	\$ -	\$ 189,510	\$ -
<i>Total Medicaid Cluster</i>								
TOTAL FEDERAL AWARDS				<u>\$ (1,318,296)</u>	<u>\$ 3,749,200</u>	<u>\$ 1,186,981</u>	<u>\$ 3,617,885</u>	<u>\$ -</u>
Reconciliation to the Basic Financial Statements:								
Federal Sources							\$ 4,250,985	
Less: Federal Sources Not Considered Federal Financial Assistance							(262,450)	
Back to School Aid							(314,741)	
Get Kids Ahead Aid							<u>(55,909)</u>	
							<u>\$ 3,617,885</u>	

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF EXPENDITURES OF STATE AWARDS
YEAR ENDED JUNE 30, 2023

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Identifying Number	(Accrued) Deferred Revenue 7/1/22	Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/23	Total Expenditures	Subrecipient Payments
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION								
Special Education and School Age Parents	255.101	Direct Program	453479-100	\$ -	\$ 2,133,530	\$ -	\$ 2,133,530	\$ -
State School Lunch Aid	255.102	Direct Program	453479-107	-	17,843	-	17,843	-
Common School Fund Library Aid	255.103	Direct Program	453479-104	-	201,240	-	201,240	-
General Transportation Aid	255.107	Direct Program	453479-102	-	84,784	-	84,784	-
Equalization Aids	255.201	Direct Program	453479-116	-	559,960	-	559,960	-
Integration Transfer - Non Resident	255.204	Direct Program	453479-106	-	496,862	-	496,862	-
High Cost Special Education Aid	255.210	Direct Program	453479-119	-	181,818	-	181,818	-
Mental Health Aid	255.227	Direct Program	453479-176	-	128,553	-	128,553	-
Supplemental Per Pupil Aid	255.245	Direct Program	453479-178	-	-	-	-	-
State School Breakfast Aid	255.344	Direct Program	453479-108	-	11,865	-	11,865	-
Early College Credit Program	255.445	Direct Program	453479-181	-	169	-	169	-
Educator Effective Evaluation System	255.940	Direct Program	453479-154	-	21,760	-	21,760	-
Per Pupil Aid	255.945	Direct Program	453479-113	-	2,530,962	-	2,530,962	-
Assessments of Reading Readiness	255.956	Direct Program	453479-166	-	6,258	-	6,258	-
Robotics League Participation Grant	255.959	Direct Program	453479-167	(12,670)	12,670	11,742	11,742	-
Special Education Transition Incentive Grants	255.960	Direct Program	453479-168	-	9,554	-	9,554	-
Career and Technical Education Incentive Grants	255.950	Direct Program	453479-171	-	18,592	-	18,592	-
Total Wisconsin Department of Public Instruction				(12,670)	6,416,420	11,742	6,415,492	-
TOTAL STATE PROGRAMS				<u>\$ (12,670)</u>	<u>\$ 6,416,420</u>	<u>\$ 11,742</u>	<u>\$ 6,415,492</u>	<u>\$ -</u>

Reconciliation to the Basic Financial Statements:

State Sources	\$ 6,611,715
Less: State Sources not Considered State Financial Assistance	(24,576)
State Tax Computer Aid and Personal Property Aid	(171,647)
Total Expenditures of State Awards	<u>\$ 6,415,492</u>

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
JUNE 30, 2023

NOTE 1 BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards for the Mequon-Thiensville School District are presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration.

The schedules of expenditures of federal and state awards include all federal and state awards of the District. Because the schedules present only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the District's 2023 fund financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and *State Single Audit Guidelines*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the District in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded District expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The District has not elected to charge a de minimis rate of 10% of modified total costs.

NOTE 3 SPECIAL EDUCATION AND SCHOOL AGE PARENTS PROGRAM

The 2022 – 2023 eligible costs under the State Special Education Program as reported by the District are \$7,266,462. Compiled information required by compliance requirement 1-1 of the Special Education Audit Program was reported to the Wisconsin Department of Public Instruction.

NOTE 4 FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule of expenditures of federal awards at the fair market value of the commodities received and disbursed.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
JUNE 30, 2023

NOTE 5 OVERSIGHT AGENCIES

The federal and state oversight agencies for the District are as follows:

Federal - U.S. Department of Education
State - Wisconsin Department of Public Instruction

NOTE 6 PASS THROUGH ENTITIES

Federal awards have been passed through the following entities:

WI DHS - Wisconsin Department of Health Services
WI DPI - Wisconsin Department of Public Instruction

**MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023**

Section I – Summary of Auditors' Results

Basic Financial Statements

1. Type of auditors' report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? _____ yes x no
 - Significant deficiency(ies) identified? x yes _____ none reported
3. Noncompliance material to financial statements noted? _____ yes x no

Federal and State Awards

1. Internal control over major federal programs:
- Material weakness(es) identified? _____ yes x no
 - Significant deficiency(ies) identified? _____ yes x none reported
2. Type of auditors' report issued on compliance for major federal and state programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? _____ yes x no
4. Any audit findings disclosed that are required To be reported in accordance with the *State Single Audit Guidelines*? _____ yes x no

Identification of Major Federal Programs

CFDA Number

84.425

84.027; 84.173

Name of Federal Program or Cluster

Elementary and Secondary School Emergency Relief

Special Education Cluster (IDEA)

Identification of Major State Programs

State ID Number

255.201

255.204

255.945

Name of State Program or Cluster

Equalization Aids

Integration Transfer Nonresident

Per Pupil Aid

**MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED JUNE 30, 2023**

Section I – Summary of Auditors’ Results (Continued)

Dollar threshold used to distinguish between
Type A and Type B programs:

Federal Awards	\$ <u>750,000</u>
State Awards	\$ <u>250,000</u>

Auditee qualified as low-risk auditee? x yes no

**MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED JUNE 30, 2023**

Section II – Financial Statement Findings

2023 – 001

Preparation of Annual Financial Report

Repeat finding of 2022-001

Type of Finding: Significant Deficiency in Internal Control over Financial Reporting

Condition: Current District staff maintains accounting records which reflect the District's financial transactions; however, preparing the District's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The District contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report in an efficient manner.

Criteria: The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes or other required state financial reports.

Context: The District engages CliftonLarsonAllen LLP (CLA) to assist in preparing its financial statements and accompanying disclosures. However, as independent auditors, CLA cannot be considered part of the District's internal control system. As part of its internal control over the preparation of its financial statements, including disclosures, the District has implemented a comprehensive review procedure to ensure that the financial statements, including note disclosures, are complete and accurate. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the District's activities and operations.

Effect: Without our involvement, the District may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.

Cause: District management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.

Recommendation: We recommend the District continue reviewing the annual financial report. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the District is necessary to obtain a complete and adequate understanding of the District's annual financial report.

Views of Responsible

Officials: There is no disagreement with the audit finding.

MEQUON-THIENSVILLE SCHOOL DISTRICT
MEQUON, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED JUNE 30, 2023

Section III – Federal and State Findings and Questioned Costs

Our audit did not disclose any matters required to be reported under the Uniform Guidance and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration for the year ended June 30, 2023.

Section IV – Other Issues

1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern? _____ yes x no

2. Does the audit report show audit issues (i.e., material noncompliance, nonmaterial noncompliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the *State Single Audit Guidelines*:

Department of Health Services	_____ yes	<u> x </u> no
Department of Public Instruction	_____ yes	<u> x </u> no
Department of Justice	_____ yes	<u> x </u> no

3. Was a Management Letter or other document conveying audit comments issued as a result of this audit? _____ yes x no

4. Name and signature of partner



Jacob Lenell, CPA

5. Date of report

December 14, 2023



CLA (CliftonLarsonAllen LLP) is a network member of CLA Global. See CLAGlobal.com/disclaimer. Investment advisory services are offered through CliftonLarsonAllen Wealth Advisors, LLC, an SEC-registered investment advisor.