



# **BLECKLEY COUNTY BOARD OF EDUCATION COCHRAN, GEORGIA**

**ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
JUNE 30, 2014  
(Including Independent Auditor's Reports)**



BLECKLEY COUNTY BOARD OF EDUCATION

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BLECKLEY COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL

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## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

March 14, 2016

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Bleckley County Board of Education

### INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bleckley County Board of Education as of and for the year ended June 30, 2014, and the related notes to the financial statements (Exhibits A through I), which collectively comprise the Board's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that



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are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Bleckley County Board of Education, as of June 30, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 2 to the financial statements, in 2014 the Bleckley County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The School District restated beginning Net Position for the cumulative effect of this accounting change. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 31, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Bleckley County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2016, on our consideration of the Bleckley County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Bleckley County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated Section 50-6-24.

Respectfully submitted,



Greg S. Griffin  
State Auditor

GSG:kt  
2014ARL-11

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BLECKLEY COUNTY BOARD OF EDUCATION

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**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "A"**

**STATEMENT OF NET POSITION**

**JUNE 30, 2014**

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	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 3,310,358
Investments	81,277
Receivables:	
Taxes	384,399
Intergovernmental:	
State	1,629,717
Federal	372,861
Local	8,266
Interest	39
Other	54,548
Inventory	66,031
Prepaid items	58,970
Capital assets (nondepreciable)	263,770
Capital assets (depreciable, net of accumulated depreciation)	35,555,996
Total assets	<u>\$ 41,786,232</u>
<b>LIABILITIES</b>	
Accounts payable	\$ 160,768
Salaries and benefits payable	2,274,165
Accrued interest payable	74,781
Bonds payable due within one year	833,253
Bonds payable due in more than one year, net of unamortized premium	7,612,337
Total liabilities	<u>\$ 10,955,304</u>
<b>NET POSITION</b>	
Net investment in capital assets	\$ 27,374,176
Restricted for:	
Continuation of federal programs	359,257
Capital projects	207,440
Debt service	869,782
Unrestricted	2,020,273
Total net position	<u>\$ 30,830,928</u>

**The accompanying notes are an integral part of these financial statements.**



**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "B"**

**STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net (Expense) Revenue and Changes in Net Position Governmental Activities</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	
Governmental activities:					
Instruction	\$ 14,372,083	\$ 159,299	\$ 10,457,312	\$ -	\$ (3,755,472)
Support services:					
Pupil services	904,016	139,978	441,615	-	(322,423)
Improvement of instructional services	356,884	-	245,380	-	(111,504)
Educational media services	355,284	-	302,970	-	(52,314)
General administration	429,012	-	523,894	-	94,882
School administration	1,277,394	-	712,734	-	(564,660)
Business administration	102,779	-	-	-	(102,779)
Maintenance and operation of plant	1,519,608	-	743,810	-	(775,798)
Student transportation services	1,325,554	-	495,031	77,220	(753,303)
Central support services	22,378	-	-	-	(22,378)
Other support services	75,190	-	68,261	-	(6,929)
Food service operations	1,639,809	337,284	1,302,050	-	(475)
Community service operations	42,522	-	-	-	(42,522)
Interest on long-term debt	276,923	-	-	-	(276,923)
Total governmental activities	<u>\$ 22,699,436</u>	<u>\$ 636,561</u>	<u>\$ 15,293,057</u>	<u>\$ 77,220</u>	<u>\$ (6,692,598)</u>
General revenues:					
Taxes:					
Property taxes, levied for maintenance and operations				\$ 3,634,882	
Sales taxes, for capital projects				898,121	
Intangible taxes				24,591	
Transfer taxes				4,821	
Railroad equipment tax				7,606	
Grants and contributions not restricted to specific programs				1,357,269	
Unrestricted investment earnings				6,424	
Miscellaneous				463,619	
Total general revenues				<u>\$ 6,397,333</u>	
Change in net position					(295,265)
Net position, beginning of year, as restated					31,126,193
Net position, end of year					<u>\$ 30,830,928</u>

**The accompanying notes are an integral part of these financial statements.**

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "C"**

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2014**

<b>ASSETS</b>	<b>General</b>	<b>District-Wide Capital Projects</b>	<b>Debt Service</b>	<b>Total Governmental Funds</b>
Cash and cash equivalents	\$ 2,298,692	\$ 1,011,641	\$ 25	\$ 3,310,358
Investments	15,462	65,815	-	81,277
Receivables:				
Taxes	303,226	81,173	-	384,399
Intergovernmental:				
State	1,629,717	-	-	1,629,717
Federal	372,861	-	-	372,861
Local	8,266	-	-	8,266
Interest	39	-	-	39
Other	54,548	-	-	54,548
Prepaid items	58,970	-	-	58,970
Inventory	66,031	-	-	66,031
<b>Total assets</b>	<b>\$ 4,807,812</b>	<b>\$ 1,158,629</b>	<b>\$ 25</b>	<b>\$ 5,966,466</b>
<b>LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 154,117	\$ 6,651	\$ -	\$ 160,768
Salaries and benefits payable	2,274,165	-	-	2,274,165
Total liabilities	2,428,282	6,651	-	2,434,933
<b>DEFERRED INFLOWS</b>				
Unavailable revenue - property taxes	\$ 201,941	\$ -	\$ -	\$ 201,941
Total deferred inflows	201,941	-	-	201,941
<b>FUND BALANCES</b>				
Nonspendable:				
Inventory	\$ 66,031	\$ -	\$ -	\$ 66,031
Prepaid Items	58,970	-	-	58,970
Restricted for:				
Continuation of federal programs	293,226	-	-	293,226
Debt service	-	944,538	25	944,563
Capital projects	-	207,440	-	207,440
Assigned for:				
Student activities	180,766	-	-	180,766
Subsequent year's budget	522,133	-	-	522,133
Unassigned	1,056,463	-	-	1,056,463
<b>Total fund balances</b>	<b>\$ 2,177,589</b>	<b>\$ 1,151,978</b>	<b>\$ 25</b>	<b>\$ 3,329,592</b>
Total liabilities, deferred inflows, and fund balances	\$ 4,807,812	\$ 1,158,629	\$ 25	\$ 5,966,466

The accompanying notes are an integral part of these financial statements.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "D"**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2014**

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Total fund balances - governmental funds (Exhibit "C")		\$	3,329,592
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and are not reported in the funds.			
	Cost	\$	46,872,665
	Less accumulated depreciation	<u>(11,052,899)</u>	35,819,766
Other long-term assets are not available to pay for current-period expenditures and are reported as unavailable revenue in the funds.			
	Property taxes		201,941
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.			
	Bonds	\$	(8,130,000)
	Bond premium, net of amortization	(315,590)	
	Accrued interest	<u>(74,781)</u>	<u>(8,520,371)</u>
Net position of governmental activities (Exhibit "A")		\$	<u>30,830,928</u>

**The accompanying notes are an integral part of these financial statements.**

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "E"**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

	<u>General</u>	<u>District-Wide Capital Projects</u>	<u>Debt Service</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>				
Property taxes	\$ 3,574,507	\$ -	\$ -	\$ 3,574,507
Sales taxes	29,412	898,121	-	927,533
State funds	13,532,942	-	-	13,532,942
Federal funds	3,194,604	-	-	3,194,604
Charges for services	636,561	-	-	636,561
Investment earnings	5,444	980	-	6,424
Miscellaneous	463,619	-	-	463,619
Total revenues	<u>\$ 21,437,089</u>	<u>\$ 899,101</u>	<u>\$ -</u>	<u>\$ 22,336,190</u>
<b>EXPENDITURES</b>				
Current:				
Instruction	\$ 13,470,341	\$ -	\$ -	\$ 13,470,341
Support Services:				
Pupil services	985,446	-	-	985,446
Improvement of instructional services	356,884	-	-	356,884
Educational media services	355,284	-	-	355,284
General administration	403,264	32,839	-	436,103
School administration	1,277,394	-	-	1,277,394
Business administration	102,779	-	-	102,779
Maintenance and operation of plant	1,534,282	-	-	1,534,282
Student transportation services	1,281,687	-	-	1,281,687
Central support services	22,378	-	-	22,378
Other support services	75,190	-	-	75,190
Food service operation	1,596,921	-	-	1,596,921
Community service operation	42,522	-	-	42,522
Capital outlay	-	97,491	-	97,491
Debt service:				
Principal retirement	-	-	770,000	770,000
Interest and fees	-	618	306,825	307,443
Total expenditures	<u>\$ 21,504,372</u>	<u>\$ 130,948</u>	<u>\$ 1,076,825</u>	<u>\$ 22,712,145</u>
Excess (deficiency) of revenues over expenditures	<u>\$ (67,283)</u>	<u>\$ 768,153</u>	<u>\$ (1,076,825)</u>	<u>\$ (375,955)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ -	\$ -	\$ 1,076,825	\$ 1,076,825
Transfers out	-	(1,076,825)	-	(1,076,825)
Total other financing sources (uses)	<u>\$ -</u>	<u>\$ (1,076,825)</u>	<u>\$ 1,076,825</u>	<u>\$ -</u>
Net change in fund balances	\$ (67,283)	\$ (308,672)	\$ -	\$ (375,955)
<b>FUND BALANCE, beginning of year</b>	<u>2,244,872</u>	<u>1,460,650</u>	<u>25</u>	<u>3,705,547</u>
<b>FUND BALANCE, end of year</b>	<u>\$ 2,177,589</u>	<u>\$ 1,151,978</u>	<u>\$ 25</u>	<u>\$ 3,329,592</u>

The accompanying notes are an integral part of these financial statements.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "F"**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

Net change in fund balances - total governmental funds (Exhibit "E") \$ (375,955)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The net effect of the amount by which depreciation expense exceeded capital outlay is to decrease net position.

Capital outlay	\$	295,605	
Depreciation expense		<u>(1,083,416)</u>	(787,811)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property taxes		67,981
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Issuance of long-term debt provides current financial resources to governmental funds, while repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related item:

Principal payments - bonds	\$	770,000	
Bond premium amortization expense		<u>26,670</u>	796,670

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in accrued interest		<u>3,850</u>
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Changes in net position of governmental activities (Exhibit "B")	<u>\$</u>	<u>(295,265)</u>
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**The accompanying notes are an integral part of these financial statements.**

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "G"**

**STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2014**

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	<u>Private-Purpose Trusts</u>	<u>Agency Funds</u>
<b>ASSETS</b>		
Cash	\$ 17,708	\$ 82,976
<b>LIABILITIES</b>		
Funds held for others	\$ -	\$ 82,976
<b>NET POSITION</b>		
Held in trust for private purposes	\$ 17,708	\$ -
Total liabilities and net position	<u>\$ 17,708</u>	<u>82,976</u>

**The accompanying notes are an integral part of these financial statements.**

**BLECKLEY COUNTY BOARD OF EDUCATION**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2014**

**EXHIBIT "H"**

	<b>Private- Purpose Trusts</b>
<b>ADDITIONS</b>	
Investment Earnings:	
Interest	\$ 37
<b>DEDUCTIONS</b>	
Scholarships	\$ 1,500
Change in net position	(1,463)
Net Position - Beginning	\$ 19,171
Net Position - Ending	\$ 17,708

**The accompanying notes are an integral part of these financial statements.**

# BLECKLEY COUNTY BOARD OF EDUCATION

EXHIBIT "I"

## NOTES TO THE BASIC FINANCIAL STATEMENTS

JUNE 30, 2014

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### **Note 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

#### **Reporting Entity**

The Bleckley County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

#### **Blended Component Unit**

The Bleckley County School Building Authority (Authority) was created by House Bill 1312 during the 2008 session of the Georgia General Assembly. The purpose of the Authority is to provide, acquire, construct, equip, maintain, and operate public service facilities; to acquire the necessary property therefore, both real and personal; and to lease or sell any or all of such facilities, including real and personal property for the benefit of the Bleckley County Board of Education. The Authority consists of five members appointed by the governing authority of the Bleckley County Board of Education.

The Bleckley County School Building Authority is a component unit of the Bleckley County Board of Education and as such the Authority's financial activity has been blended with the Bleckley County Board of Education's basic financial statements.

### **Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Basis of Presentation**

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Bleckley County Board of Education.

#### **District-wide Statements**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.



# BLECKLEY COUNTY BOARD OF EDUCATION

EXHIBIT "I"

## NOTES TO THE BASIC FINANCIAL STATEMENTS

JUNE 30, 2014

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### **Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

#### **District-wide Statements (Continued)**

- Program revenues include (a) charges paid by the recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The *General Fund* is the School District's primary operating fund. It accounts for and reports all financial resources of the School District, except those resources required to be accounted for in another fund.
- The *District-wide Capital Projects Fund* accounts for and reports financial resources including Special Purpose Local Option Sales Tax (SPLOST), that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- The *Debt Service Fund* accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal, interest and paying agent's fees.

The School District reports the following fiduciary fund types:

- The *Private-Purpose Trust Fund* reports a trust arrangement under which principal and income benefit a scholarship for female students who attend Bleckley County High School.
- The *Agency Funds* account for assets held by the School District as an agent for various funds, governments or individuals.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT “I”**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

---

**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Basis of Accounting**

The basis of accounting determines when transactions are reported on the financial statements. The School District-wide governmental and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within 60 days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net position available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

The State of Georgia reimburses the School District for teachers' salaries and operating costs through the Quality Basic Education (QBE) Formula Earnings program. State of Georgia law defines the formula driven grant that determines the cost of an academic school year and the State of Georgia's share in this cost. Generally teachers are contracted for the school year (July 1 – June 30) and paid over a 12-month contract period, generally September 1 through August 31. In accordance with the requirements of the enabling legislation of the QBE program, the State of Georgia reimburses the School District over the same 12-month period in which teachers are paid, funding

# BLECKLEY COUNTY BOARD OF EDUCATION

EXHIBIT "F"

## NOTES TO THE BASIC FINANCIAL STATEMENTS

JUNE 30, 2014

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### **Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

#### **Basis of Accounting (Continued)**

the academic school year expenditures. At June 30, the amount of teacher's salaries incurred, but not paid until July and August of the subsequent year are accrued as the State of Georgia has only postponed the final payment of their share of the cost until the subsequent appropriations for cash management purposes. By June 30 of each year, the State of Georgia has a signed appropriation that includes this final amount, which represents the State of Georgia's intent to fund this final payment. Based on guidance in Government Accounting Standards Board (GASB) Statement No. 33, paragraph 74, the State of Georgia recognizes its QBE liability for the July and August salaries at June 30, and the School District recognizes the same QBE as a receivable and revenue, consistent with symmetrical recognition.

#### **New Accounting Pronouncements**

In fiscal year 2014, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The provisions of this Statement establish accounting and financial reporting standards that reclassify, as deferred outflows or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows or inflows of resources, certain items that were previously reported as assets and liabilities. As noted in Note 17, the School District restated beginning Net Position for the cumulative effect of this accounting change.

#### **Cash and Cash Equivalents**

**Composition of Deposits** - Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. The Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations, or insured chartered building and loan associations.

#### **Investments**

**Composition of Investments** - Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Investments (Continued)**

Funds may be invested in the following:

- (1) Obligations issued by the State of Georgia or by other states,
- (2) Obligations issued by the United States government,
- (3) Obligations fully insured or guaranteed by the United States government or a United States government agency,
- (4) Obligations of any corporation of the United States government,
- (5) Prime bankers' acceptances,
- (6) The local government investment pool (Georgia Fund 1) administered by the State of Georgia, Office of the State Treasurer,
- (7) Repurchase agreements, and
- (8) Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risks, custodial credit risks, concentration of credit risks, interest rate risks or foreign currency risks.

**Receivables**

Receivables consist of amounts due from property and sales taxes, grant reimbursements from Federal, state or other grants for expenditures made, but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

**Property Taxes**

The Bleckley County Board of Commissioners set the property tax levy for the 2013 tax digest year (calendar year) on October 2, 2013 (levy date) based on property values as of January 1, 2013. Taxes were due on December 20, 2013 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2013 tax digest are reported as revenue in the governmental funds for fiscal year 2014. The Bleckley County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2014, for maintenance and operations amounted to \$3,391,568.

The tax millage rate levied for the 2013 tax year (calendar year) for the Bleckley County Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>14.250</u> mills
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**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Property Taxes (Continued)**

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$182,939 during the fiscal year ended June 30, 2014.

**Sales Taxes**

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year, amounted to \$898,121 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be reauthorized at least every five years.

**Inventories**

**Food Inventories** - On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

**Prepaid Items**

Payments made to vendors for services that will benefit future periods subsequent to June 30, 2014, are recorded as prepaid items.

**Capital Assets**

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Capital Assets (Continued)**

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	<u>Capitalization Policy</u>	<u>Estimated Useful Life</u>
Land	All	N/A
Land Improvements	\$ 5,000	20 to 80 Years
Buildings and Improvements	5,000	10 to 80 Years
Equipment	5,000	5 to 50 Years
Intangible Assets	200,000	5 to 10 Years
Construction in progress	All	N/A

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives.

**General Obligation Bonds**

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method, which is not materially different from the effective interest method. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

**Deferred Outflows / Inflows of Resources**

In addition to assets, the statement of net position and/or the governmental funds balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net resources that applies to future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. The School District did not have any items that qualified for reporting in this category for the year ended June 30, 2014.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Deferred Outflows / Inflows of Resources (Continued)**

In addition to liabilities, the statement of net position and/or governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time. The School District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and grants and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

**Net Position**

The School District's net position in the District-wide Statements is classified as follows:

**Net Investment in Capital Assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred, but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

**Restricted Net Position** - This represents resources for which the School District is legally or contractually obligated to spend resources for: bus replacement, continuation of Federal programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted Net Position** – This represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

**Fund Balances**

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that are not in spendable form (e.g., inventory and prepaid items) or are legally or contractually required to be maintained intact (e.g., permanent fund principal).

**Restricted** – Constraints that are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

# BLECKLEY COUNTY BOARD OF EDUCATION

EXHIBIT "I"

## NOTES TO THE BASIC FINANCIAL STATEMENTS

JUNE 30, 2014

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### **Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

#### **Fund Balances (Continued)**

**Committed** – Amounts that can only be used for the specific purposes determined by a formal action of the Board. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### **Use of Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### **Note 3: BUDGETS**

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the General Fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.



# BLECKLEY COUNTY BOARD OF EDUCATION

EXHIBIT "I"

## NOTES TO THE BASIC FINANCIAL STATEMENTS

JUNE 30, 2014

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### **Note 3: BUDGETS (CONTINUED)**

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of the Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

### **Note 4: DEPOSITS AND INVESTMENTS**

**Collateralization of Deposits** – The Official Code of Georgia Annotated (OCGA) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than 10 days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (OCGA 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall not be less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 4: DEPOSITS AND INVESTMENTS (CONTINUED)**

**Categorization of Deposits** - Custodial credit risk is the risk that in the event of bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2014, the bank balances were \$3,922,581. The bank balances were entirely covered by Federal depository insurance or collateralized with securities held by the pledging financial institution's agent in the School District's name.

**Categorization of Investments**

At June 30, 2014, the School System had the following investments:

<u>Investment</u>	<u>Maturities</u>	<u>Rating*</u>	<u>Fair Value</u>
Georgia Fund 1	62 day weighted average	AAAf	\$ 65,815
Certificate of deposit	January 14, 2015	N/A	15,462
			<u>\$ 81,277</u>

*\*Rating as per Standard & Poor's*

The Georgia Fund 1, formerly referred to as LGIP, administered by the State of Georgia, Office of the State Treasurer is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1 does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at [www.audits.ga.gov/SGD/CAFR.html](http://www.audits.ga.gov/SGD/CAFR.html).

The Primary Liquidity Portfolio consists of Georgia Fund 1 which is not registered with the SEC as an investment company but does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share. The pool is an AAAf rated investment pool by Standard & Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2014 was 62 days.

**Interest Rate Risk** - Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The School District does not have a formal policy for managing interest rate risk.

**Custodial Credit Risk** - Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the School District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The School District does not have a formal policy for managing custodial credit risk.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

**Note 4: DEPOSITS AND INVESTMENTS (CONTINUED)**

**Credit Quality Risk** - Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District does not have a formal policy for managing credit quality risk.

**Note 5: NON-MONETARY TRANSACTIONS**

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. **See Note 2 - Inventories**

**Note 6: CAPITAL ASSETS**

The following is a summary of changes in the capital assets during the fiscal year:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b><u>Governmental activities:</u></b>					
Capital assets, not being depreciated:					
Land	\$ 263,770	\$ -	\$ -	\$ -	\$ 263,770
Construction in Progress	128,975	48,495	-	(177,470)	-
Total	<u>392,745</u>	<u>48,495</u>	<u>-</u>	<u>(177,470)</u>	<u>263,770</u>
Capital assets, being depreciated:					
Buildings and improvements	41,444,843	15,801	-	177,470	41,638,114
Equipment	3,116,104	209,164	-	-	3,325,268
Land improvements	1,623,368	22,145	-	-	1,645,513
Total	<u>46,184,315</u>	<u>247,110</u>	<u>-</u>	<u>177,470</u>	<u>46,608,895</u>
Less accumulated depreciation for:					
Buildings and improvements	(7,369,940)	(826,530)	-	-	(8,196,470)
Equipment	(2,151,162)	(207,538)	-	-	(2,358,700)
Land improvements	(448,381)	(49,348)	-	-	(497,729)
Total	<u>(9,969,483)</u>	<u>(1,083,416)</u>	<u>-</u>	<u>-</u>	<u>(11,052,899)</u>
Total capital assets, being depreciated, net	<u>36,214,832</u>	<u>(836,306)</u>	<u>-</u>	<u>177,470</u>	<u>35,555,996</u>
Governmental activities capital assets, net	<u>\$ 36,607,577</u>	<u>\$ (787,811)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 35,819,766</u>

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

**Note 6: CAPITAL ASSETS (CONTINUED)**

Current year depreciation expense by function is as follows:

Instruction		\$	896,692
Support Services			
Pupil Services	\$	4,286	
General Administration		788	
Maintenance and Operations		16,788	
Student Transportation		<u>121,974</u>	143,836
Food Services			<u>42,888</u>
Total Depreciation Expense		\$	<u><u>1,083,416</u></u>

**Note 7: INTERFUND TRANSFERS**

Interfund transfers for the year ended at June 30, 2014, consisted of the following:

	<u>Transfers To</u>	<u>Transfers From</u>
		<u>District-Wide</u>
		<u>Capital Projects</u>
		<u>Fund</u>
	<u>Debt Service Fund</u>	<u>\$ 1,076,825</u>

Transfers are used to move sales tax revenues collected by the District-wide Capital Projects Fund to the Debt Service Fund for the payment of bonds.

**Note 8: RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, and job related illness or injuries to employees. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District has elected to self-insure for all potential losses of property due to acts of God. The School District has not experienced any losses related to this risk in the past three years.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

**Note 8: RISK MANAGEMENT (CONTINUED)**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenditures and a liability being reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	<u>Beginning of Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Liability</u>
2013	<u>\$ -</u>	<u>\$ 660</u>	<u>\$ 660</u>	<u>\$ -</u>
2014	<u>\$ -</u>	<u>\$ 13,547</u>	<u>\$ 13,547</u>	<u>\$ -</u>

The School District has purchased surety bonds to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$ 50,000
All employees	\$ 100,000

**Note 9: OPERATING LEASES**

The School District has entered into various leases as lessee for copiers. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the year ended June 30, 2014, for governmental funds, amounted to \$19,991. Future minimum lease payments for these leases are as follows:

<u>Fiscal Year Ended June 30,</u>	
2015	\$ 18,189
2016	16,223
2017	10,828
2018	3,019
	<u>\$ 48,259.00</u>

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

**Note 10: SHORT-TERM DEBT**

**Tax Anticipation Note**

The School District issued a tax anticipation note in advance of property tax collections, depositing the proceeds in its General Fund. This short-term debt is to provide cash for operations until property tax collections were received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75 percent of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred. The maturity date of the loan was December 31, 2013. One draw totaling \$335,000 was required to meet the cash flow needs of the School District. The note was repaid on November 27, 2013.

Short-term debt activity for the fiscal year is as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Tax Anticipation Note	\$ -	\$ 335,000	\$ (335,000)	\$ -

**Note 11: LONG-TERM LIABILITIES**

**General Obligation Bonds Outstanding**

General obligation bonds currently outstanding are as follows:

<u>Purpose</u>	<u>Maturity</u>	<u>Interest Rates</u>	<u>Amount</u>
General Government - Series 2009	2023	2.00% to 5.00%	\$ 8,130,000
			<u>\$ 8,130,000</u>

**Changes in Long-Term Liabilities**

The changes in long-term liabilities during the fiscal year ended June 30, 2014, were as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
G.O. Bonds	\$ 8,900,000	\$ -	\$ (770,000)	\$ 8,130,000	\$ 795,000
Bond Premiums					
Amortized	342,260	-	(26,670)	315,590	38,253
Total	<u>\$ 9,242,260</u>	<u>\$ -</u>	<u>\$ (796,670)</u>	<u>\$ 8,445,590</u>	<u>\$ 833,253</u>

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 11: LONG-TERM LIABILITIES (CONTINUED)**

**Scheduled Maturities of Long-Term Liabilities**

At June 30, 2014, payments due by fiscal year which includes principal and interest for these items are as follows:

Fiscal Year Ended June 30	General Obligation Debt		Unamortized Bond Premium
	Principal	Interest	
2015	\$ 795,000	\$ 289,188	\$ 38,253
2016	815,000	267,055	38,253
2017	840,000	242,200	38,253
2018	865,000	215,544	38,253
2019	895,000	186,944	38,253
2020-2023	3,920,000	375,800	124,325
Total Principal and Interest	<u>\$ 8,130,000</u>	<u>\$ 1,576,731</u>	<u>\$ 315,590</u>

**Note 12: ON-BEHALF PAYMENTS**

The School District has recognized revenues and costs in the amount of \$1,001,425 for health insurance and retirement contributions paid on the School District's behalf by the following state agencies.

Georgia Department of Education

Paid to the Georgia Department of Community Health  
For Health Insurance of Certificated Personnel  
In the amount of \$905,736

Paid to the Teachers Retirement System

For Teachers Retirement System (TRS) Employer's Cost  
In the amount of \$32,026

Office of the State Treasurer

Paid to the Public School Employees Retirement System  
For Public School Employees Retirement (PSERS) Employer's Cost  
In the amount of \$63,663

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 13: SIGNIFICANT CONTINGENT LIABILITIES**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

**Note 14: OTHER POST-EMPLOYMENT BENEFITS**

**Georgia School Personnel Employees Post-Employment Health Benefit Fund**

*Plan Description.* The Georgia School Personnel Post-Employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Insurance Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (OCGA) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

*Funding Policy.* The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25% of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the state provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.



**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "F"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 14: OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)**

**Georgia School Personnel Employees Post-Employment Health Benefit Fund (Continued)**

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2014:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

<u>Period</u>	<u>Contribution</u>
July 2013 - June 2014	\$945.00 per member per month

For non-certificated school personnel:

<u>Period</u>	<u>Contribution</u>
July 2013 - June 2014	\$596.20 per member per month

No additional contribution was required by the Board for fiscal year 2014 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

Currently, the state is requiring that local Boards of Education pay only on active employees. The School District's contributions to the health insurance plans for the fiscal years ended June 30, 2014, 2013, 2012 were \$2,120,379, \$2,041,283, and \$2,235,394, respectively, which equaled the required contribution. Currently, the State of Georgia has been making the remaining contributions to fund the pay-as-you-go financing on behalf of all local Boards of Education.

# BLECKLEY COUNTY BOARD OF EDUCATION

EXHIBIT "I"

## NOTES TO THE BASIC FINANCIAL STATEMENTS

JUNE 30, 2014

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### **Note 15: RETIREMENT PLAN**

#### **Teachers Retirement System of Georgia (TRS)**

*Plan Description* - The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio state employees is ultimately responsible for the administration of TRS. The Teachers Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by state statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service. Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

*Funding Policy.* TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by state law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2014, were 6.00% of annual salary. Employer contributions required for fiscal year 2014 were 12.28% of annual salary as required by the June 30, 2011, actuarial valuation. The employer contribution rate will increase to 13.15% effective July 1, 2014.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT “F”**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

---

**Note 15: RETIREMENT PLAN (CONTINUED)**

**Teachers Retirement System of Georgia (TRS) (Continued)**

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

<u>Fiscal Year</u>	<u>Percentage Contributed</u>	<u>Required Contribution</u>
2014	100%	\$ 1,453,650
2013	100%	1,380,898
2012	100%	1,221,460

**Public School Employees’ Retirement System (PSERS)**

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employee’s Retirement System of Georgia (PSERS). The PSERS is funded by contributions from employees and the State of Georgia. The School District makes no contribution to this plan. See Note 12: On-Behalf Payments for information on the contributions made by the State of Georgia on behalf of the School District’s employees.

**Note 16: NEW ACCOUNTING PRONOUNCEMENT**

In fiscal year 2015, the School District will adopt Governmental Account Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. The provisions of this Statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. Implementation of this statement will require the School District to record a liability for its proportionate share of the Net Pension Liability of pension plans in which it is a member. Actuarial estimates are currently being made to determine the School District’s liability, the effects of which are believed to be material.

**Note 17: PRIOR PERIOD ADJUSTMENT**

In conjunction with the implementation of Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the School District is required to change its accounting treatment of debt issuance costs. The new standard requires that debt issuance costs be recognized as an expense in the period incurred rather than capitalized and recognized as an expense (amortized) in a systematic and rational manner over the duration of the related debt as was the required treatment in prior reporting periods.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**EXHIBIT "I"**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**

**JUNE 30, 2014**

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**Note 17: PRIOR PERIOD ADJUSTMENT (CONTINUED)**

Therefore, in conjunction with the implementation of Statement No. 65, the following restatements were required to the beginning net position of the Governmental Activities to properly recognize debt issuance costs as expenses in the periods in which they were incurred:

Net Position, Governmental Activities, previously reported	\$ 31,222,196
Recognition of issuance costs incurred in prior periods	<u>(96,002)</u>
Net Position, Governmental Activities, as restated	<u>\$ 31,126,194</u>

**Note 18: SUBSEQUENT EVENT**

**Tax Anticipation Note**

On November 20, 2014, the Bleckley County Board of Education issued a \$1,000,000 temporary loan in advance of property tax collections. Proceeds from this short-term loan were used to provide cash for operations until property tax collections were received by the School District. The maturity date of the loan was December 31, 2014. One draw totaling \$376,267 was required to meet the cash flow needs of the School District. The note was repaid on November 26, 2014.

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**BLECKLEY COUNTY BOARD OF EDUCATION**

**SCHEDULE "1"**

**GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

	Nonappropriated Budget		Actual	Variance With
	Original <sup>(1)</sup>	Final <sup>(1)</sup>		Final Budget
<b>REVENUES</b>				
Property taxes	\$ 3,657,645	\$ 3,657,645	\$ 3,574,507	\$ (83,138)
Sales taxes	20,000	20,000	29,412	9,412
State funds	12,583,522	12,772,970	13,532,942	759,972
Federal funds	1,579,912	3,162,658	3,194,604	31,946
Charges for services	361,400	361,400	636,561	275,161
Investment earnings	1,200	1,200	5,444	4,244
Miscellaneous	125,600	125,600	463,619	338,019
Total revenues	<u>\$ 18,329,279</u>	<u>\$ 20,101,473</u>	<u>\$ 21,437,089</u>	<u>\$ 1,335,616</u>
<b>EXPENDITURES</b>				
Current:				
Instruction	\$ 11,861,741	\$ 13,537,636	\$ 13,470,341	\$ 67,295
Support services:				
Pupil services	582,300	867,918	985,446	(117,528)
Improvement of instructional services	323,410	477,115	356,884	120,231
Educational media services	360,050	360,050	355,284	4,766
General administration	386,184	390,586	403,264	(12,678)
School administration	1,154,000	1,192,140	1,277,394	(85,254)
Business administration	97,373	97,373	102,779	(5,406)
Maintenance and operation of plant	1,568,138	1,607,976	1,534,282	73,694
Student transportation services	1,215,505	1,344,487	1,281,687	62,800
Central support services	26,203	26,203	22,378	3,825
Other support services	35,074	76,103	75,190	913
Food service operations	1,366,400	1,366,500	1,596,921	(230,421)
Community service operations	-	-	42,522	(42,522)
Total expenditures	<u>\$ 18,976,378</u>	<u>\$ 21,344,087</u>	<u>\$ 21,504,372</u>	<u>\$ (160,285)</u>
Net change in fund balances	\$ (647,099)	\$ (1,242,614)	\$ (67,283)	\$ 1,175,331
<b>FUND BALANCE, beginning of year</b>	<u>2,244,872</u>	<u>2,244,872</u>	<u>2,244,872</u>	<u>-</u>
<b>FUND BALANCE, end of year</b>	<u>\$ 1,597,773</u>	<u>\$ 1,002,258</u>	<u>\$ 2,177,589</u>	<u>\$ 1,175,331</u>

**Note to the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual**

(1) Original and Final Budget amounts do not include budgeted revenues (\$425,694) or expenditures (\$427,238) of the various school activity accounts.

The accompanying schedule of revenues, expenditures and changes in fund balances - budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

**BLECKLEY COUNTY BOARD OF EDUCATION**

**SCHEDULE "2"**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

<u>Funding Agency Program/Grant</u>	<u>CFDA Number</u>	<u>Pass-Through Entity ID Number</u>	<u>Expenditures In Period</u>
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	* 10.553	N/A	(1)
National School Lunch Program	* 10.555	N/A	\$ 1,519,550 (2)
Total U. S. Department of Agriculture			<u>1,519,550</u>
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	* 84.027	N/A	465,564
Preschool Grants	* 84.173	N/A	22,860
Total Special Education Cluster			<u>488,424</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Improving Teacher Quality State Grants	84.367	N/A	95,356
Rural Education	84.358	N/A	56,532
Striving Readers	* 84.371	N/A	330,740
Title I Grants to Local Educational Agencies	84.010	N/A	522,365
Twenty-First Century Community Learning Centers	84.287	N/A	224,577
Career and Technical Education - Basic Grants to States	84.048	N/A	19,103
Total U. S. Department of Education			<u>1,737,097</u>
Health and Human Services, U. S. Department of			
Direct			
Affordable Care Act Grants for School - Based Health			
Care Capital Program	93.501	N/A	231,251
Total Expenditures of Federal Awards			<u>\$ 3,487,898</u>

N/A = Not Available

**Notes to the Schedule of Expenditures of Federal Award:**

- (1) Expenditures for the funds earned on the School Breakfast Program (\$291,399) were not maintained separately and are included in the 2014 National School Lunch Program.
- (2) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$127,387.

Major Programs are identified by an asterisk (\*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying Schedule of Expenditures of Federal Awards includes the Federal grant activity of the Bleckley County Board of Education and is presented on the modified accrual basis of accounting used in the presentation of the fund financial statements.

**See notes to the basic financial statements.**

**BLECKLEY COUNTY BOARD OF EDUCATION**

**SCHEDULE "3"**

**SCHEDULE OF STATE REVENUE  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

<u>Agency/Funding</u>	<u>Governmental Fund Type</u>
	<u>General Fund</u>
<b>Grants</b>	
Bright from the Start	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 637,713
Education, Georgia Department of	
Quality Basic Education <sup>(1)</sup>	
Direct Instructional Cost	
Kindergarten Program	805,826
Kindergarten Program - Early Intervention Program	141,542
Primary Grades (1-3) Program	1,906,575
Primary Grades - Early Intervention (1-3) Program	133,268
Upper Elementary Grades (4-5) Program	854,455
Primary Grades - Early Intervention (4-5) Program	85,491
Middle Grades (6-8) Program	(1,052)
Middle School (6-8) Program	1,568,958
High School General Education (9-12) Program	1,317,569
Vocational Laboratory (9-12) Program	486,365
Students with Disabilities	2,146,714
Gifted Students - Category VI	507,821
Remedial Education Program	116,500
Alternative Education Program	109,690
Media Center Program	273,901
20 Days Additional Instruction	83,315
Staff and Professional Development	50,345
Principal, Staff, and Professional Development	1,511
Indirect Cost	
Central Administration	466,403
School Administration	610,142
Facility Maintenance and Operations	612,582
Categorical Grants	
Pupil Transportation	
Regular	368,103
State Bonds	77,220
Nursing Services	43,599
Vocational Supervisors	6,683
Mid-term Adjustment Hold-Harmless	56,203
Technology to Support Digital Learning Bonds	18,357
Education Equalization Funding Grant	1,357,269
Food Services	41,794
Amended Formula Adjustment	(1,719,900)
Other State Programs	
Move on When Ready	200
Math and Science Supplements	10,895
Vocational Education	55,811
Preschool Handicapped State Grant	48,069
<b>Contract</b>	
Human Resources, Georgia Department of	
Family Connection	45,000

(Continued)



**BLECKLEY COUNTY BOARD OF EDUCATION**

**SCHEDULE "3"**

**SCHEDULE OF STATE REVENUE  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

<u>Agency/Funding</u>	<u>Governmental Fund Type General Fund</u>
<b>Other</b>	
Community Affairs, Georgia Department of Communities in Schools Dropout Prevention	\$ 53,873
Governor's Office, State of Georgia Children and Youth Coordinating Council Children and Families Abstinence Grant	58,443
On-Behalf Payments	
Georgia Department of Education Paid to the Teachers Retirement System	32,026
Office of State Treasurer Paid to the Public School Employees Retirement System	63,663
Grand Total	<u>\$ 13,532,942</u>

- (1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of \$905,736 are included as part of the Quality Basic Education revenue allotments.

**See notes to the basic financial statements.**

**BLECKLEY COUNTY BOARD OF EDUCATION**

**SCHEDULE "4"**

**SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

<u>Project</u>	<u>Original Estimated Cost (1)</u>	<u>Current Estimated Costs (2)</u>	<u>Expended In Current Year (3)</u>	<u>Expended In Prior Years (3)</u>	<u>Total Completion Cost</u>	<u>Estimated Completion Date</u>
The issuance of general obligation bonds in the principal amount not to exceed \$9,000,000 to pay the costs of:						
(a) acquiring, constructing, and equipping a new Bleckley County Middle School	\$ -	\$ -	\$ -	\$ 9,493,943	\$ 9,493,943	Complete
(b) renovating, improving, constructing, and equipping new and existing school buildings, athletic facilities and other educational facilities	-	-	-	225,168	225,168	Complete
(c) the acquisition of any property, both real and personal, and equipment necessary in connection with the above described capital outlay projects, together with school buses, maintenance vehicles and equipment, computers and related technology, textbooks, vocational, fine arts, and physical education and athletic equipment and safe and security equipment, and	-	-	-	5,235	5,235	Complete
(d) the costs of issuance of the Bonds including capitalized interest	<u>7,000,000</u>	<u>11,083,646</u>	-	<u>355,625</u>	-	September 2017
	<u>\$ 7,000,000</u>	<u>\$ 11,083,646</u>	<u>\$ -</u>	<u>\$ 10,079,971</u>	<u>\$ 9,724,346</u>	

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Bleckley County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the project.

(4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above project(s) as follows:

Prior Years	\$ 924,183
Current Year	<u>306,825</u>
Total	<u>\$ 1,231,008</u>

(5) During fiscal year 2014, the Bleckley County Board of Education paid \$618 for dissemination agent services.

(6) Amounts expended in the District-wide Capital Projects Fund include \$130,330 not related to the above SPLOST projects.

(7) As of June 30, 2014, there were no excess proceeds which were not yet expended.

**See notes to the basic financial statements.**

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**BLECKLEY COUNTY BOARD OF EDUCATION**  
**SCHEDULE OF QUALITY BASIC EDUCATION PROGRAM (QBE)**  
**ALLOTMENTS AND EXPENDITURES BY PROGRAM**  
**GENERAL FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**SCHEDULE "5"**

<u>Description</u>	<u>Allotments From Georgia Department of Education (1) &amp; (2)</u>	<u>Eligible QBE Program Costs</u>		
		<u>Salaries</u>	<u>Operations</u>	<u>Total</u>
<b>Direct Instructional Funds:</b>				
Kindergarten Program	\$ 902,406	\$ 651,778	\$ 12,229	\$ 664,007
Kindergarten Program - Early Intervention Program	154,863	52,993	37	53,030
Primary Grades (1-3) Program	2,102,027	1,767,502	32,024	1,799,526
Primary Grades - Early Intervention (1-3) Program	151,329	55,643	433	56,076
Upper Elementary Grades (4-5) Program	948,487	1,213,013	21,360	1,234,373
Upper Elementary Grades-Early Intervention (4-5) Program	102,946	38,572	568	39,140
Middle Grades (6-8) Program	-	-	-	-
Middle School (6-8) Program	1,738,339	1,909,532	28,598	1,938,130
High School General Education (9-12) Program	1,483,459	1,973,415	66,223	2,039,638
Vocational Laboratory (9-12) Program	514,455	489,322	15,132	504,454
Students with Disabilities	2,386,733	-	-	-
Category I	-	145,270	56,931	202,201
Category II	-	538,596	1,063	539,659
Category III	-	468,500	1,523	470,023
Category IV	-	421,606	-	421,606
Category V	-	165,785	-	165,785
Gifted Student - Category VI	552,408	389,117	3,709	392,826
Remedial Education Program	143,789	59,380	648	60,028
Alternative Education Program	124,026	119,295	691	119,986
<b>TOTAL DIRECT INSTRUCTIONAL PROGRAMS</b>	<b>\$ 11,305,267</b>	<b>\$ 10,459,319</b>	<b>\$ 241,169</b>	<b>\$ 10,700,488</b>
Media Center Program	303,937	326,887	25,353	352,240
Staff and Professional Development	55,644	-	-	16,747
<b>TOTAL QBE FORMULA FUNDS</b>	<b>\$ 11,664,848</b>	<b>\$ 10,786,206</b>	<b>\$ 266,522</b>	<b>\$ 11,069,475</b>

(1) Comprised of state funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the state amended budget adjustment.

**See notes to the basic financial statements.**

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SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS

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## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

March 14, 2016

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Bleckley County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bleckley County Board of Education as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Bleckley County Board of Education's basic financial statements and have issued our report thereon dated March 14, 2016.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Bleckley County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bleckley County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bleckley County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Bleckley County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of Bleckley County Board of Education in a separate letter dated March 14, 2016.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, not to provide an opinion on the effectiveness of the Bleckley County Board of Education's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bleckley County Board of Education's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor

GSG:kt  
2014YB-10

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## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

March 14, 2016

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Bleckley County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON  
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

### **Report on Compliance for Each Major Federal Program**

We have audited Bleckley County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014. Bleckley County Board of Education's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

### ***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of Bleckley County Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Bleckley County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Bleckley County Board of Education's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the Bleckley County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

### **Report on Internal Control over Compliance**

Management of Bleckley County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Bleckley County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Bleckley County Board of Education's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor

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SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS



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BLECKLEY COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2014

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

**FINDING CONTROL NUMBER AND STATUS**

FS-6121-12-01 Further Action Not Warranted–Finding was repeated in Fiscal Year 2013

FS-6121-13-01 Partially Resolved – See Corrective Action/Responses

**CASH AND CASH EQUIVALENTS**

Inadequate Internal Control Procedures

Finding Control Number: FS-6121-13-01

The School District has continued strengthening procedures to ensure that all bank reconciliations are completed and properly approved in a timely manner. The School District continues to tighten internal controls over cash and cash equivalents to ensure that cash is accounted for and reconciled.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

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SECTION IV

FINDINGS AND QUESTIONED COSTS

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BLECKLEY COUNTY BOARD OF EDUCATION  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 YEAR ENDED JUNE 30, 2014

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issue: Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information	Unmodified
Internal control over financial reporting:	
▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported
Noncompliance material to financial statements noted:	No

**Federal Awards**

Internal Control over major programs:	
▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported
Type of auditor's report issued on compliance for major programs: All major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?	No
Identification of major programs:	
<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555	Child Nutrition Cluster
84.027, 84.173	Special Education Cluster
84.371	Striving Readers
Dollar threshold used to distinguish between Type A and Type B programs:	\$300,000
Auditee qualified as low-risk auditee?	No

**II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS**

No matters were reported.

**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.