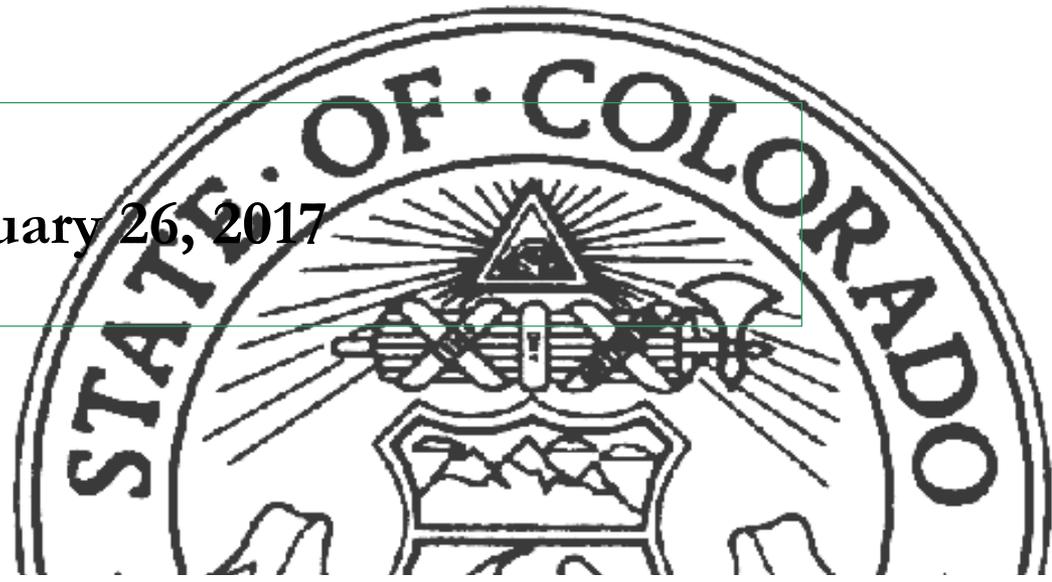


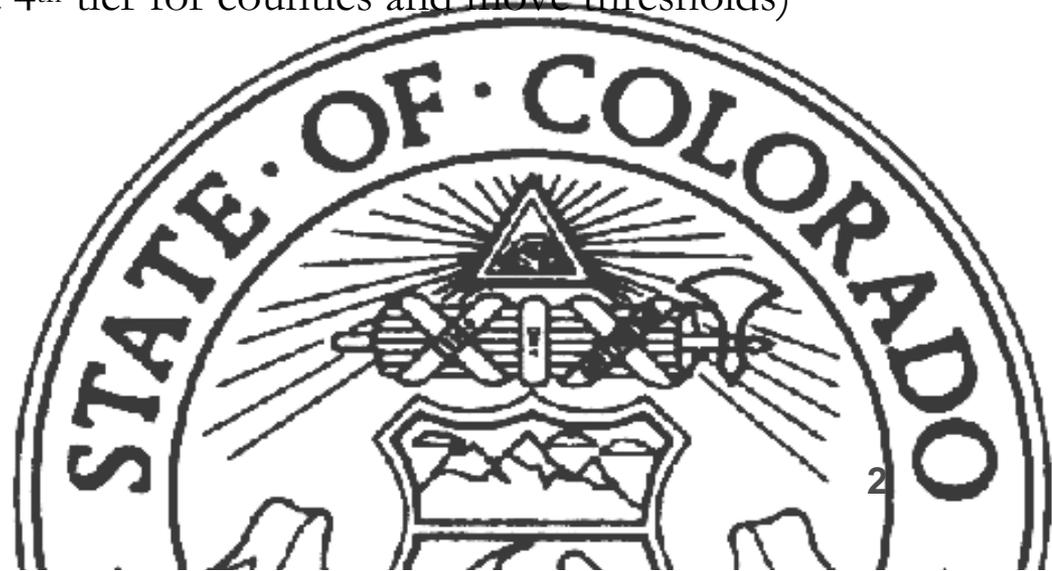
Bipartisan Election Advisory Commission

January 26, 2017



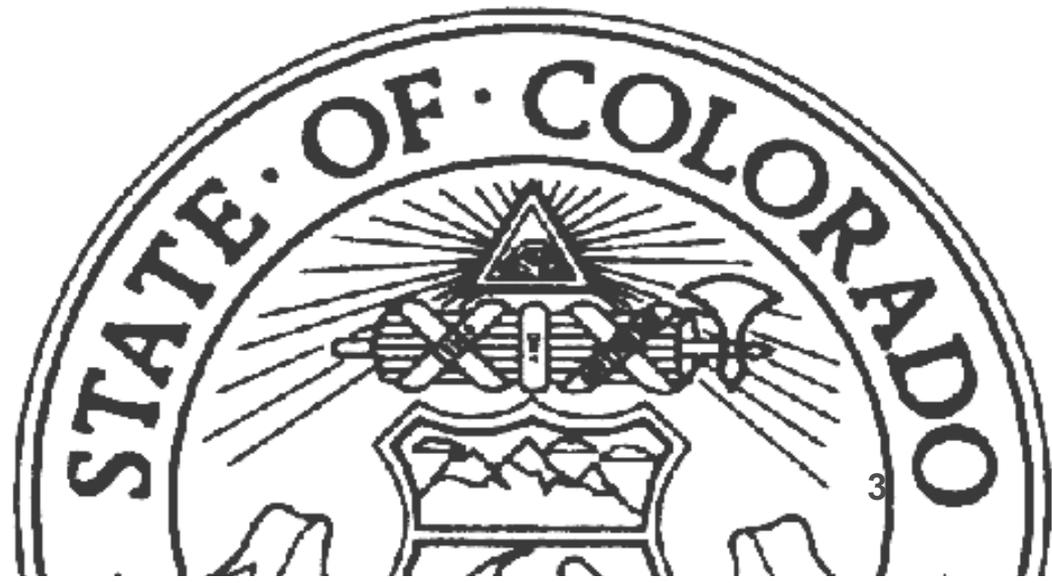
Suggestions (pg. 1)

- Eliminate first week of early voting at VSPCs in general election
- Modify (or allow SOS to waive) parts of formulas
 - Eliminate the first Saturday
 - Decrease required number of VSPCs in first 6-10 days of early voting
 - Waive formula based on geography/population centers
 - Set/Waive formula based on throughput calculus
 - Increase number of VSPCs on Monday and Election Day
 - Adjust active voter tier (Create a 4th tier for counties and move thresholds)



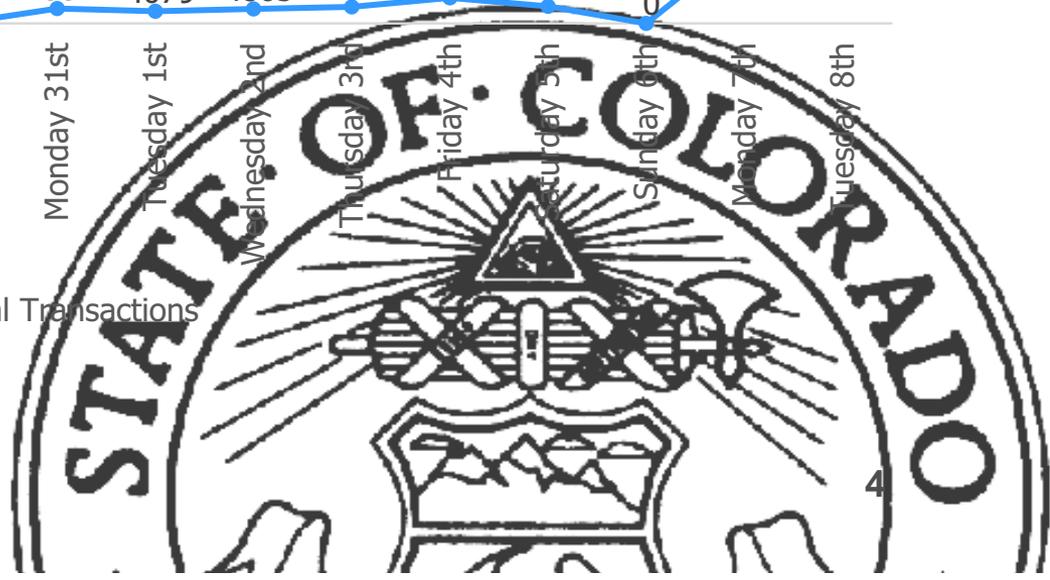
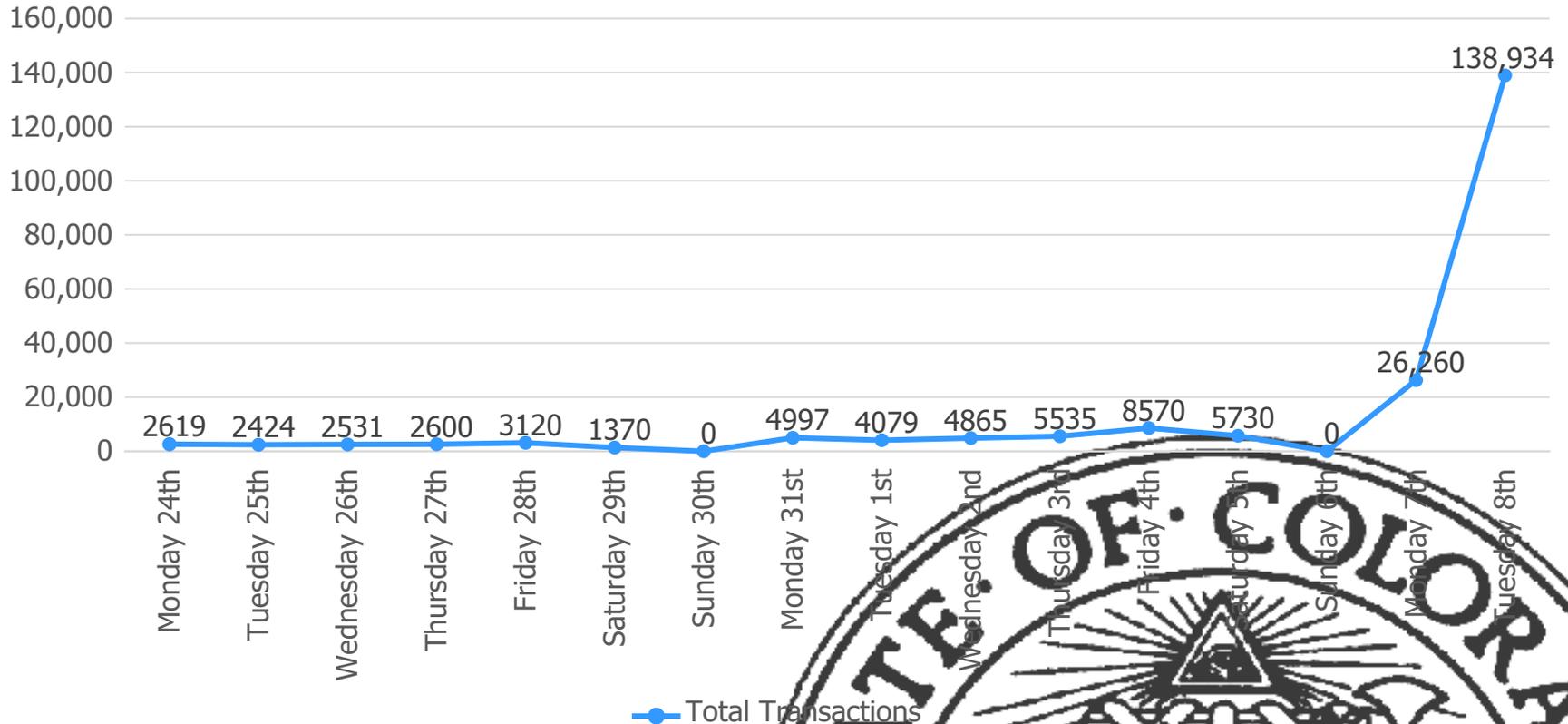
Suggestions (pg. 2)

- Require VSPC hours outside traditional work hours
- Allow earlier ballot mailing dates
- Explicitly allow mobile VSPC locations
- Mandate/Encourage public schools serve as polling locations
- Rules for county uniformity in VSPC public comment process
- SOS review and approval of county VSPC plans
- Set VSPC best practices (set-up and throughput) in rule

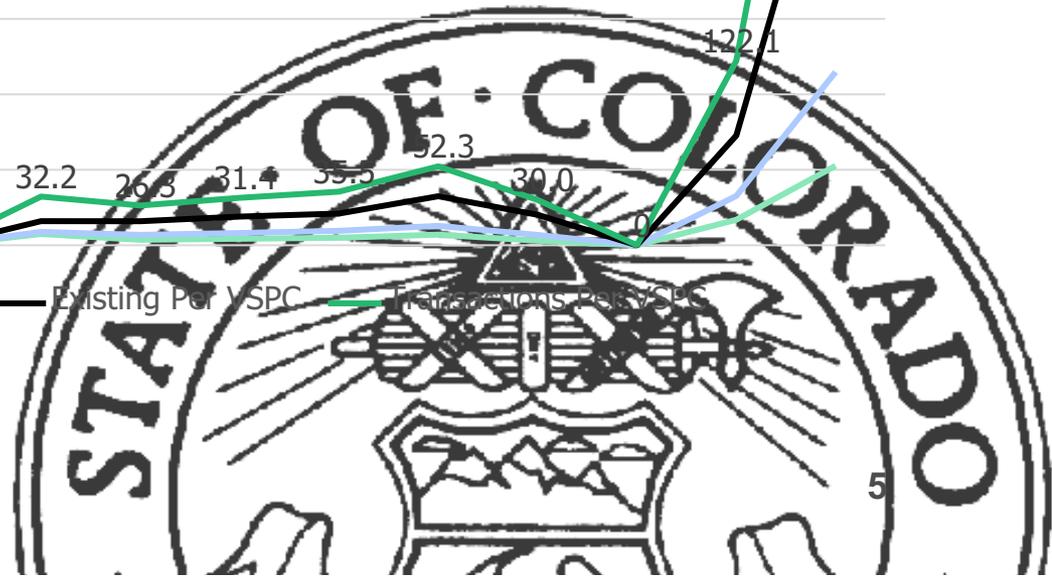
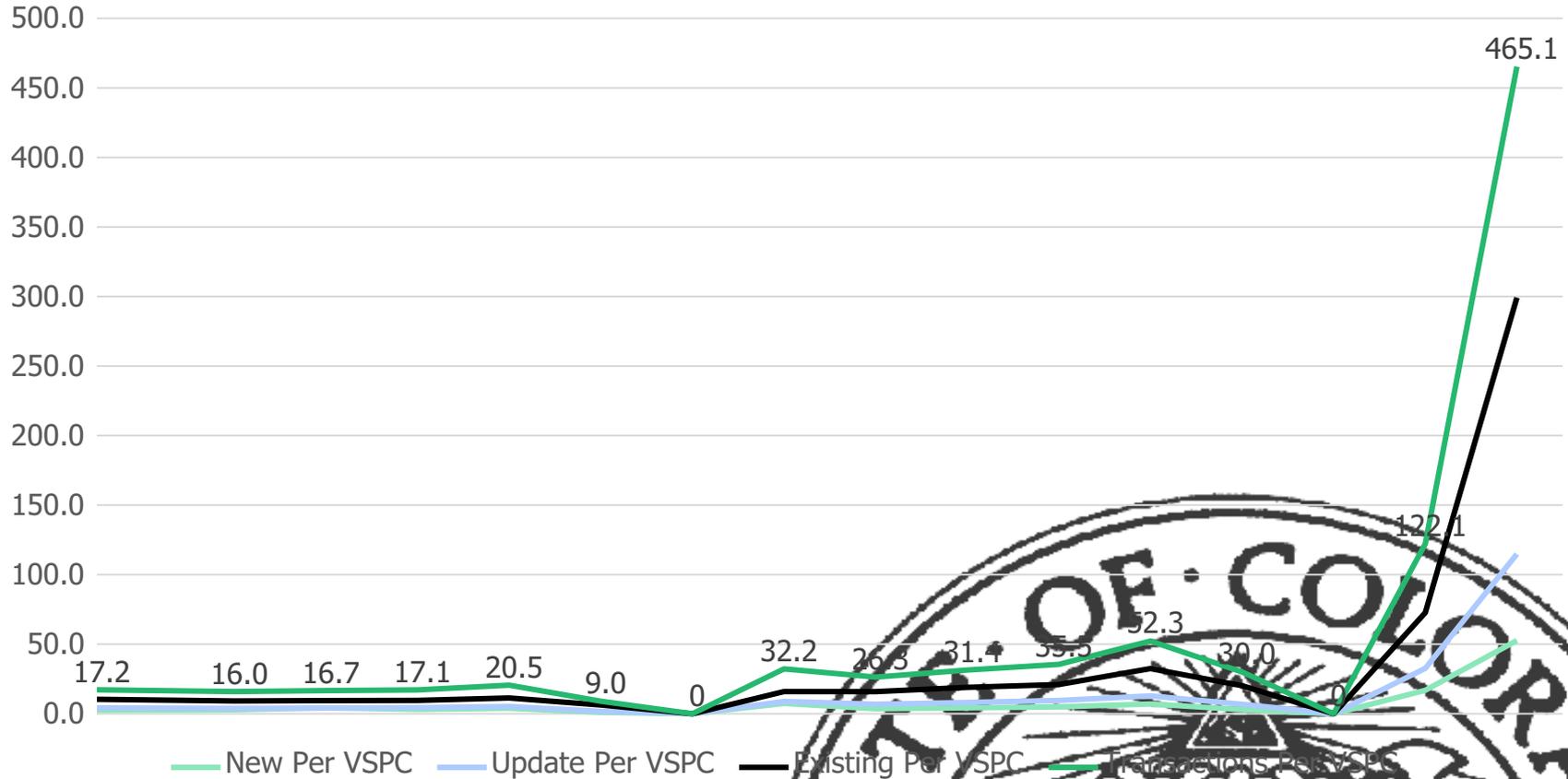


Total VSPC Transactions by Day

Total = 214,499



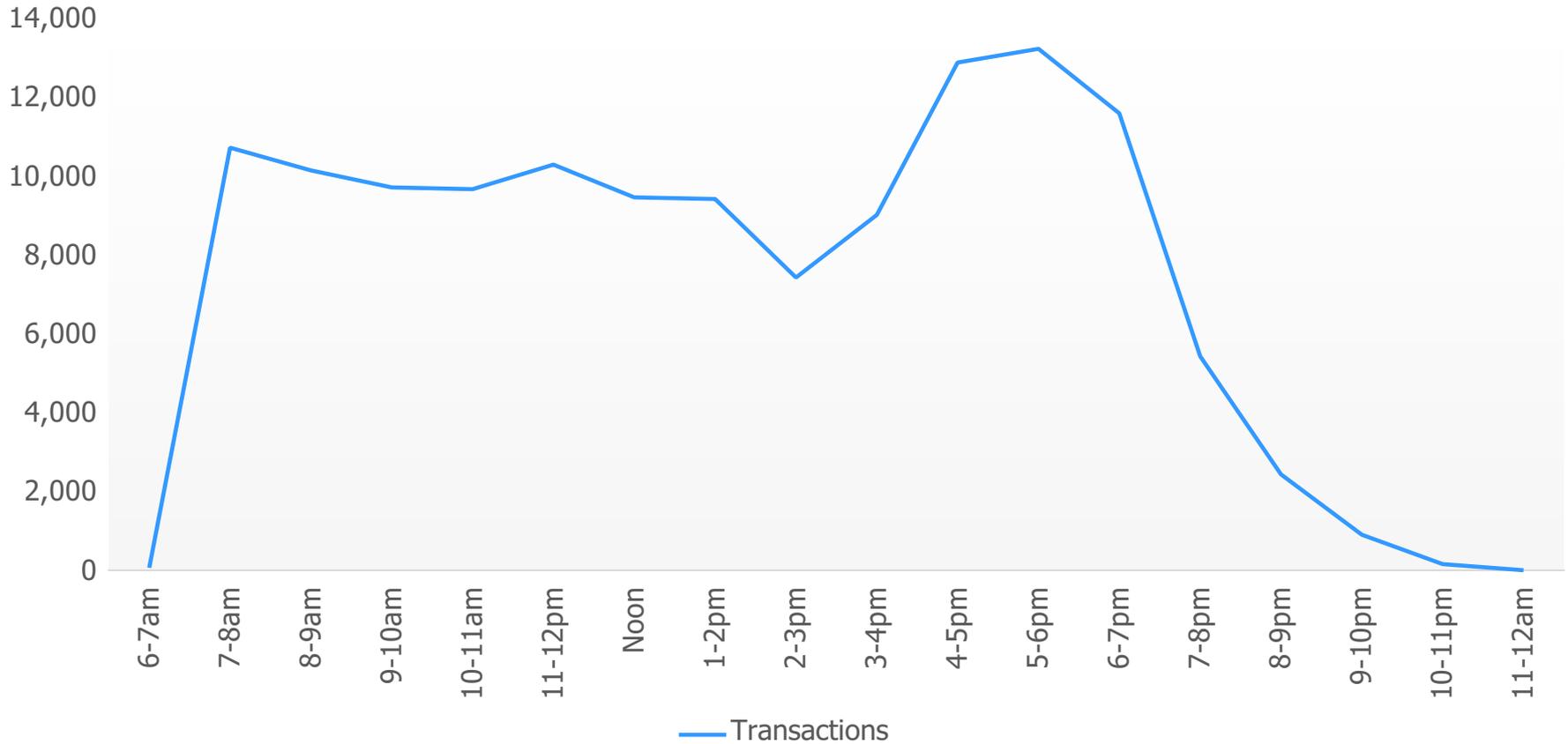
Transactions per VSPC per Day (statewide)



Voter Propensity During Early Voting Period

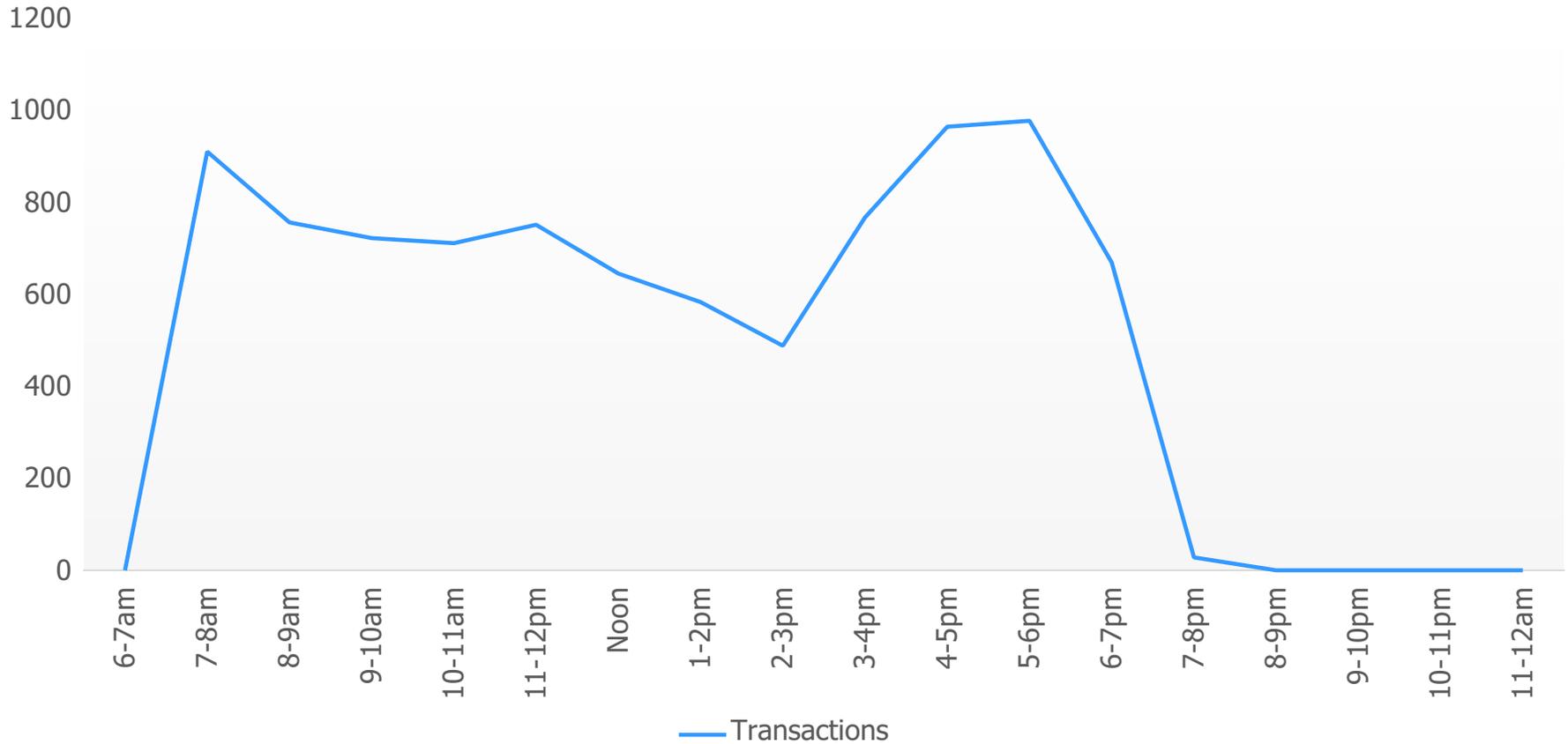
Date Range	All Presidential Generals	All Even Year Generals	All Primaries	All Coordinateds
Oct 17th -30th	64%	35%	14%	29%
Oct 31st -Nov 7th	53%	25%	7%	17%
Election Day	47%	20%	3%	10%

VSPC Statewide Activity by Hour



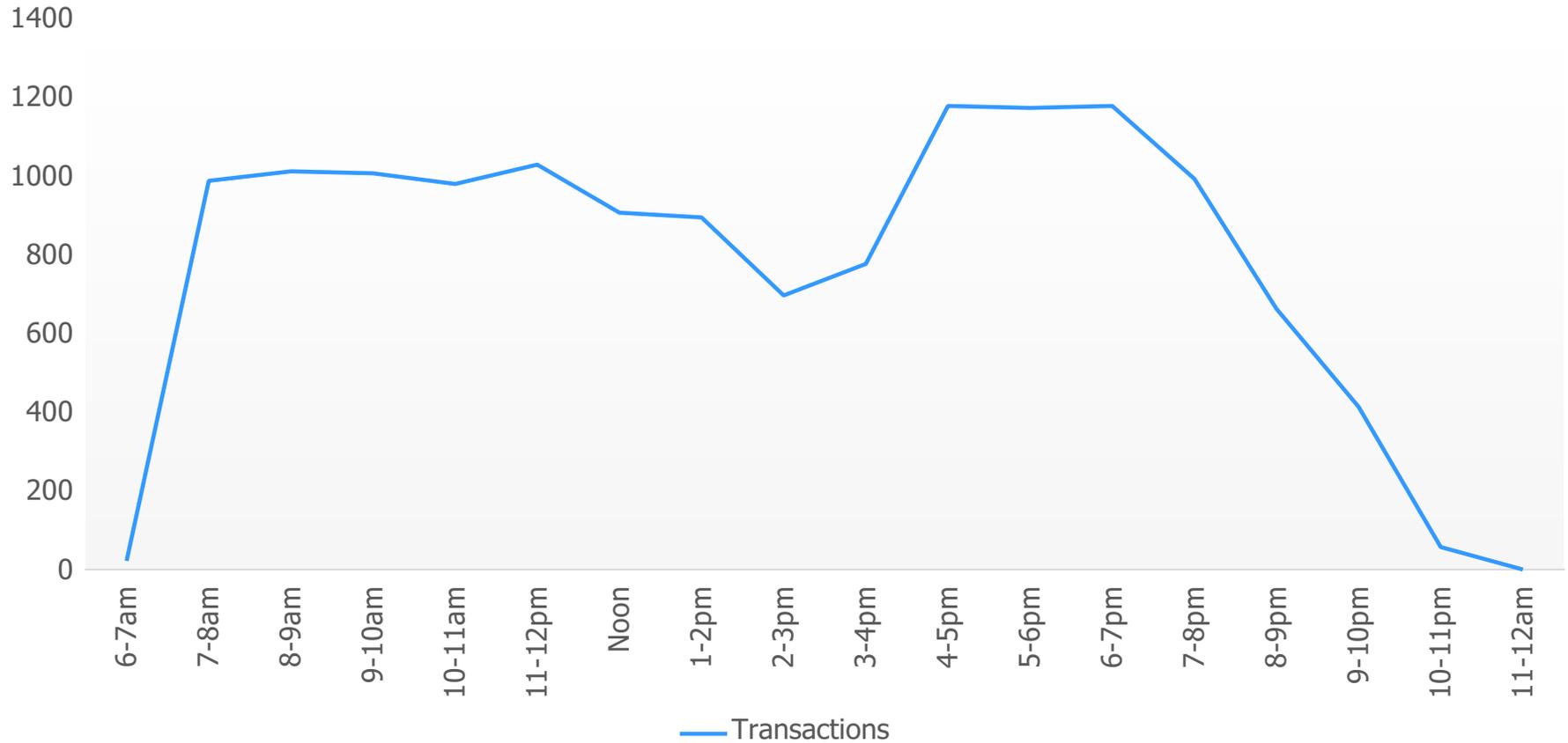
— Transactions

VSPC Douglas County Activity by Hour



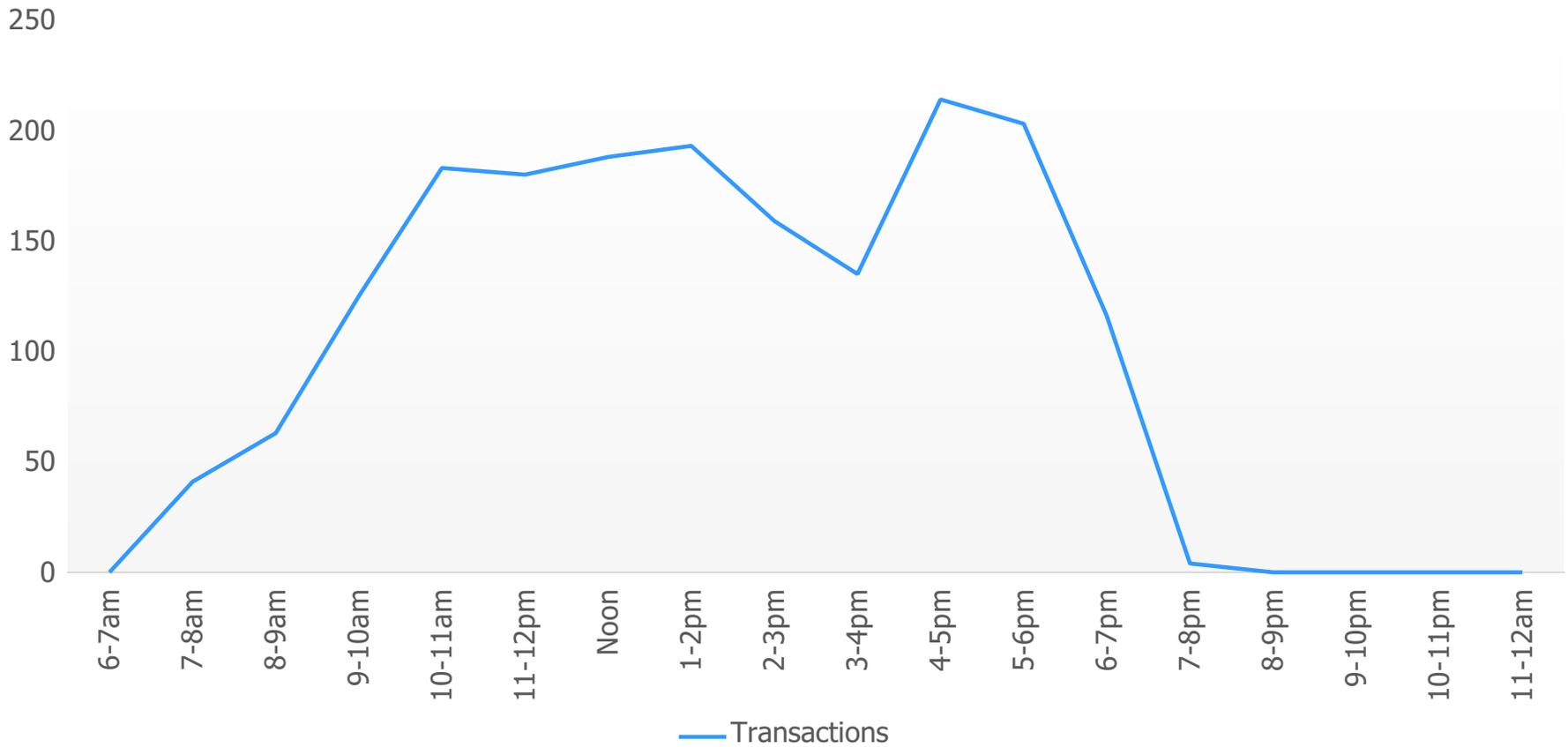
— Transactions

VSPC El Paso County Activity by Hour



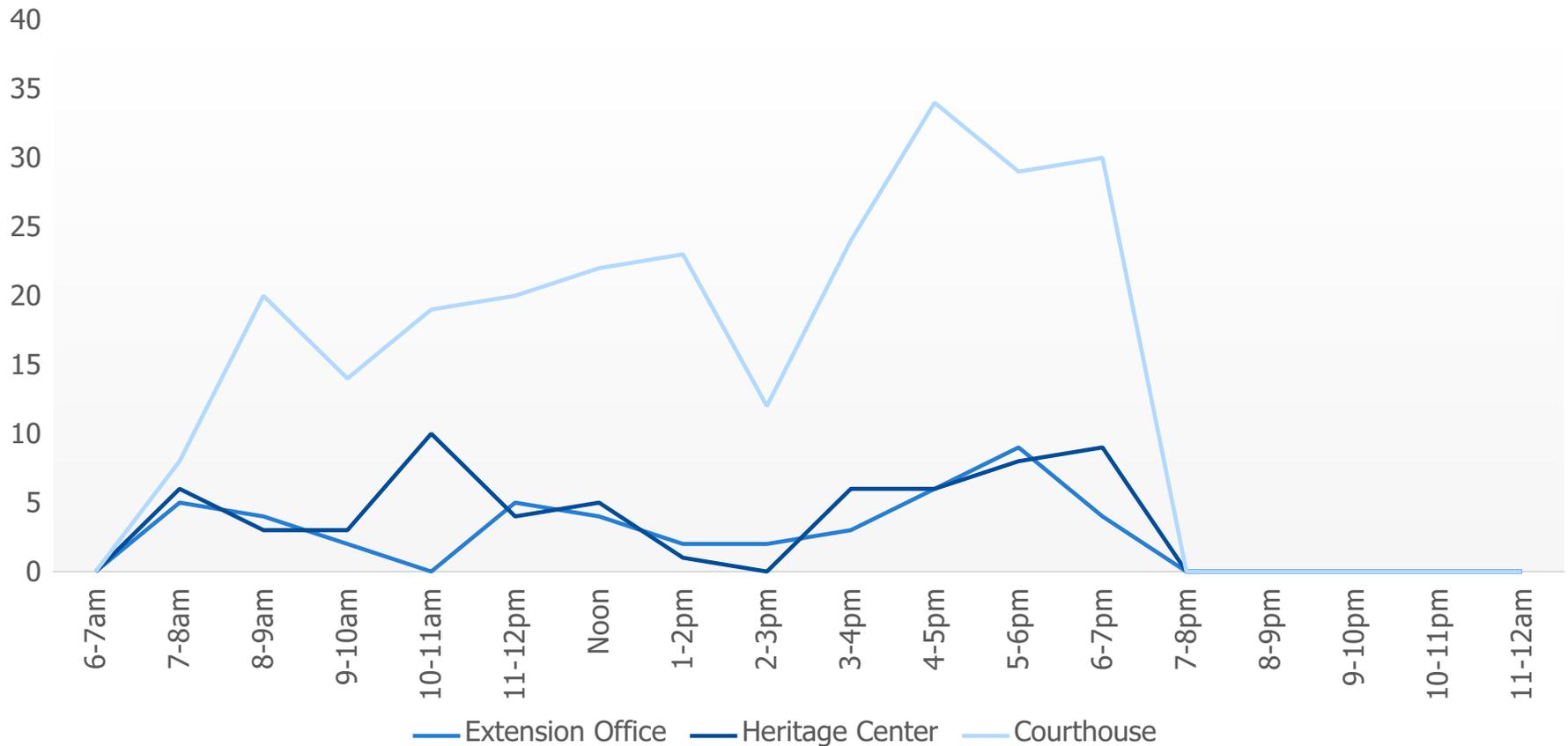
— Transactions

CSU VSPC – Larimer County Activity by Hour



— Transactions

VSPC Logan County Activity by Hour

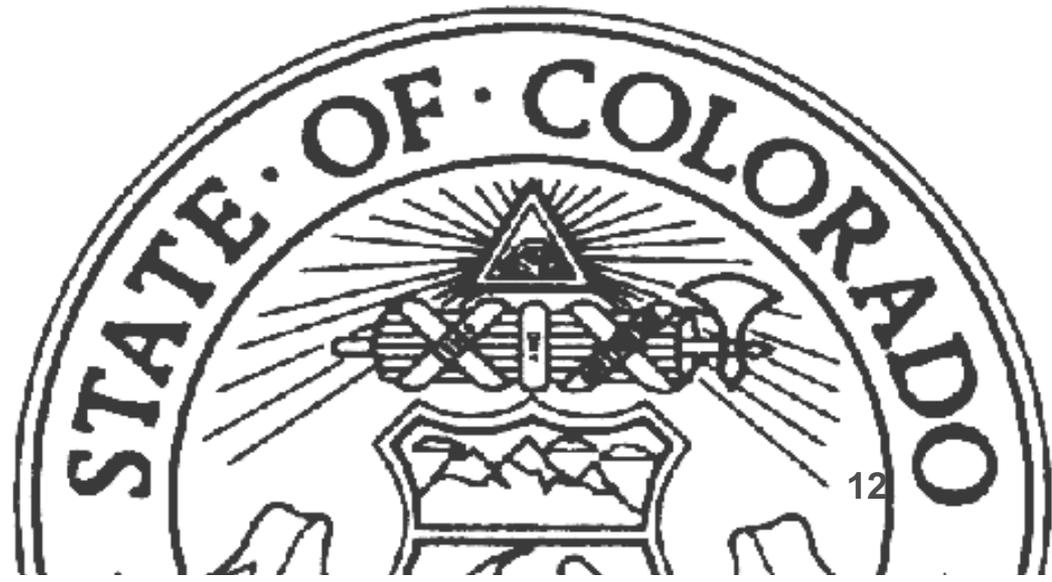


— Extension Office — Heritage Center — Courthouse



Selecting a VSPC

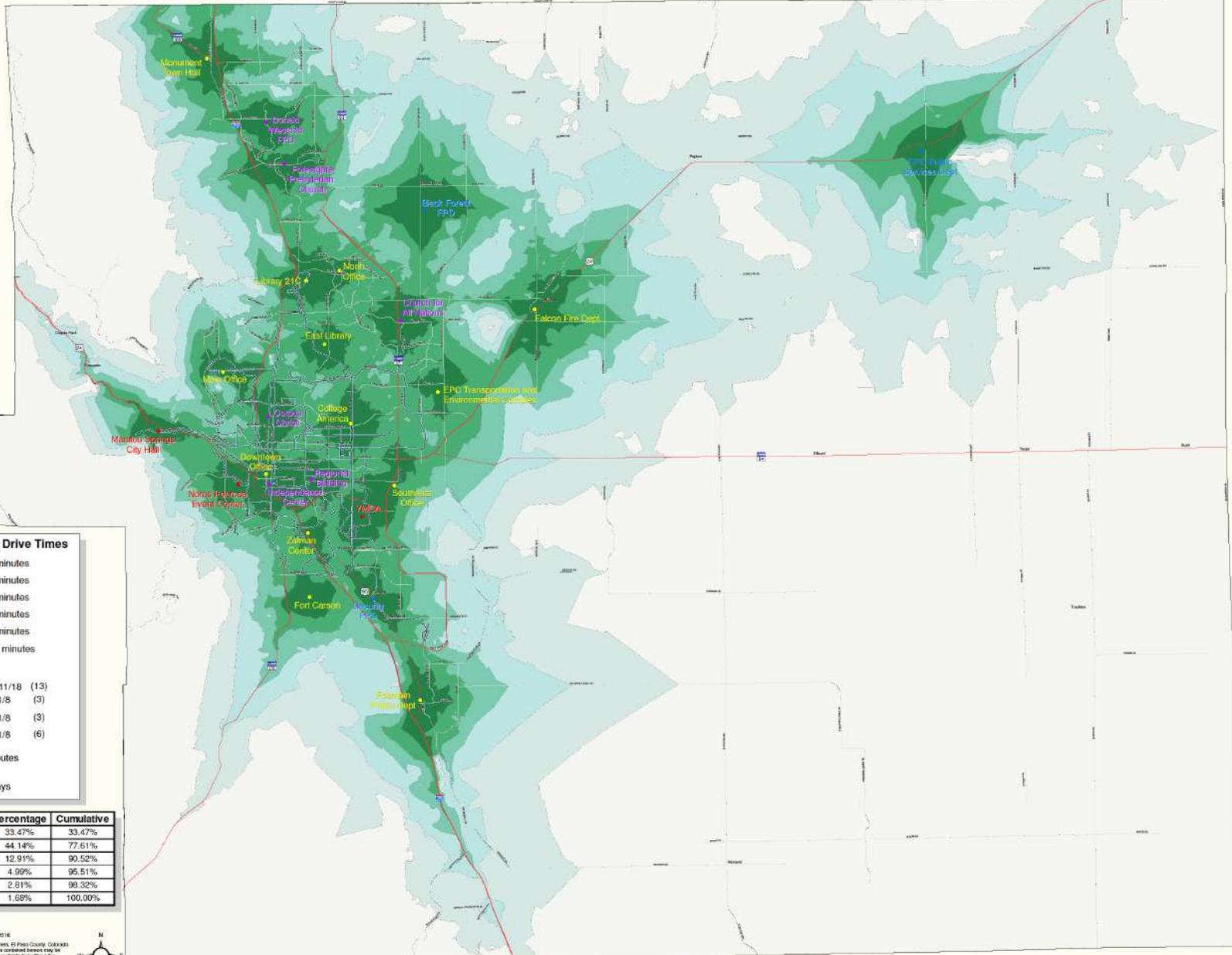
The El Paso County Example





EL PASO COUNTY

Approximate Drive Times for 2016 VSPC Locations



Approximate Drive Times

- 3 minutes
- 5 minutes
- 7 minutes
- 10 minutes
- 15 minutes
- >15 minutes

VSPCS

- 10/24 - 11/18 (13)
- 11/4 - 11/8 (3)
- 11/5 - 11/8 (3)
- 11/7 - 11/8 (6)

- Bus Routes
- Roads
- Highways

Drive Time	Voters	Percentage	Cumulative
0 - 3	120571	33.47%	33.47%
3 - 5	159030	44.14%	77.61%
5 - 7	46522	12.91%	90.52%
7 - 10	17979	4.99%	95.51%
10 - 15	10109	2.81%	98.32%
> 15	6069	1.68%	100.00%

Active Voters as of July 2, 2016

Map updated July 14, 2016
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El Paso County drive times

Drive Time	Voters	Percentage	Cumulative
0 - 3	120571	33.47%	33.47%
3 - 5	159030	44.14%	77.61%
5 - 7	46522	12.91%	90.52%
7 - 10	17979	4.99%	95.51%
10 - 15	10109	2.81%	98.32%
> 15	6069	1.68%	100.00%

Active Voters as of July 2, 2016



Specific Recommendations

Eliminate the first week of early voting

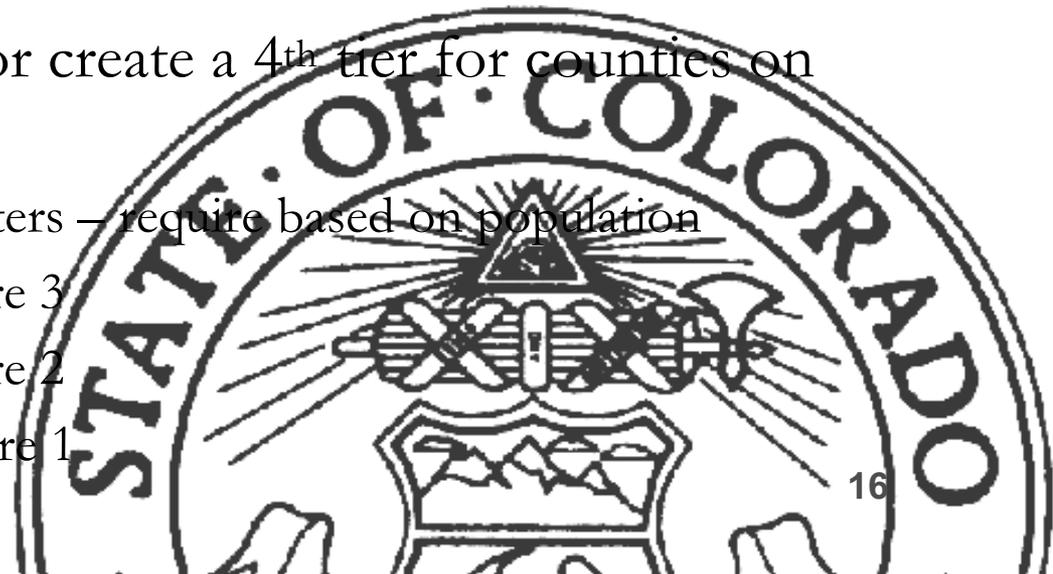
- General election
 - 1-5-102.9(2) Voter service and polling centers must be open, at a minimum, for the fifteen-day period prior to and including the day of the election, except that voter service and polling centers are not required to be open on Sundays.

- Primary and coordinated election
 - 1-7.5-107(4.5)(c) The minimum number of voter service and polling centers shall be open during, at a minimum, the eight days prior to and including the day of the election; except that voter service and polling centers are not required to be open on Sundays.



Modify VSPC formulas

- Eliminate the first Saturday
- Decrease number of VSPCs in first week of early voting
- Waive formula based on geography/population centers
- Set/Waive formula based on throughput calculus
- Increase number of VSPCs or throughput on Monday and Election Day
- Adjust thresholds and/or create a 4th tier for counties on Election Day:
 - At least 50,000 active voters – require based on population
 - 50,000 to 20,000 – require 3
 - 20,000 to 10,000 – require 2
 - 10,000 and fewer – require 1



High Population County VSPC Requirements

	2016 Active Pop	VSPCs 10.24	VSPCs 11.5	VSPCs 11.7	VSPCs 11.8	Statute 10.24	Statute 11.8	Primary Statute
Denver	402,008	13	22	26	26	11	23	5
El Paso	388,384	13	19	25	25	11	23	5
Arapahoe	368,678	11	25	25	25	11	22	4
Jefferson	384,559	12	12	12	24	11	23	5
Adams	242,983	9	9	15	16	7	14	6
Larimer	228,644	7	7	7	14	6	13	3
Douglas	214,934	6	6	6	15	6	12	3
Boulder	215,366	7	7	16	16	6	13	3
Weld	162,863	5	5	5	15	4	9	3
Pueblo	98,706	5	7	7	8	3	6	1
Mesa	92,058	3	6	6	7	2	5	1
Broomfield	43,255	2	3	3	3	1	3	1
La Plata	36,737	2	3	3	3	1	3	2
Garfield	31,845	2	2	2	7	1	3	2
Eagle	30,334	3	4	4	4	1	3	2
Fremont	26,725	1	1	1	3	1	3	1

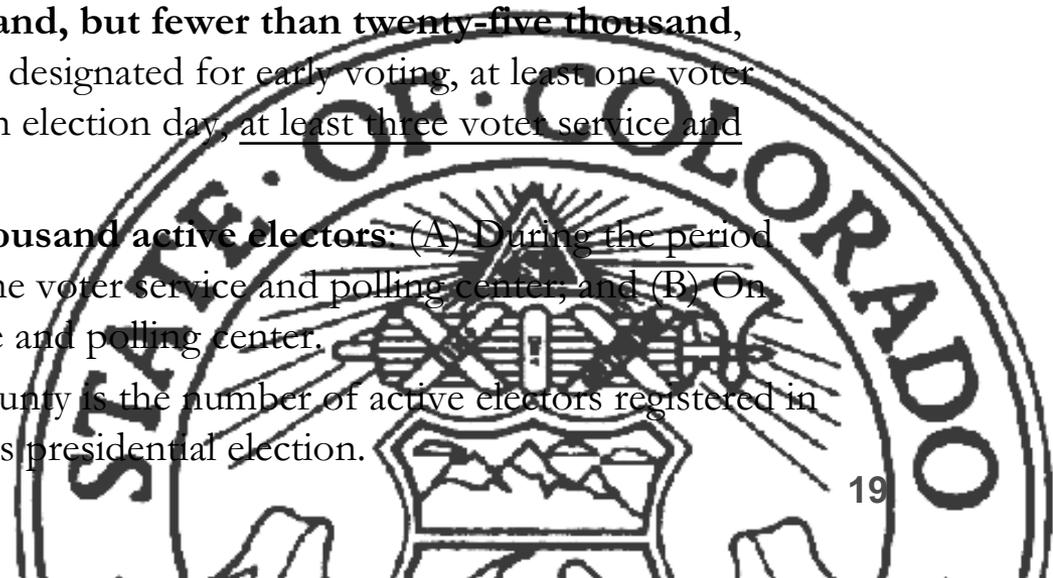
Medium and Lower Population VSPC Requirements

	2016 Active Pop	VSPCs 10.24	VSPCs 11.5	VSPCs 11.7	VSPCs 11.8	Statute 10.24	Statute 11.8	Primary Statute
Montrose	24,819	1	2	2	3	1	3	1
Summit	19,931	1	1	1	3	1	3	1
Delta	19,591	1	2	2	3	1	3	1
Elbert	18,152	1	1	1	3	1	3	1
Teller	16,809	1	1	1	3	1	3	1
Routt	16,937	1	1	1	3	1	3	1
Montezuma	16,435	1	1	1	3	1	3	1
Morgan	14,493	1	1	1	4	1	3	1
Chafee	12,836	1	2	2	3	1	3	1
Pitkin	12,705	1	1	1	3	1	3	1
Park	12,475	1	2	2	3	1	3	1
Logan	11,334	1	1	1	3	1	3	1
Otero	10,683	1	1	1	3	1	3	1
Grand	10,336	1	1	1	1	1	1	1
34 Counties	Under 10,000	1	1	1	1*	1	1	1

*Gunnison County (9,804 pop) opened three VSPCs on Election Day 2016. Rio Blanco County (3,894 pop), San Miguel County (5,055), and Yuma County (5,307) each opened two VSPCs for 2016 General Election.

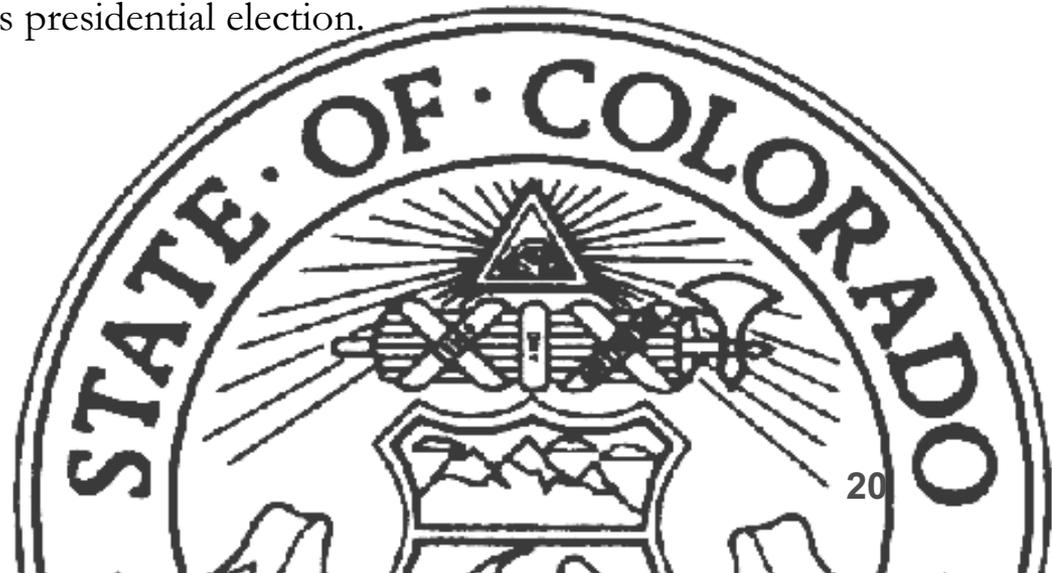
Current formula

- General election (1-5-102.9(1)(a), C.R.S.)
 - Each county clerk and recorder shall designate a minimum number of voter service and polling centers, as follows:
 - For counties with **at least twenty-five thousand active electors**: (A) During the period designated for early voting, at least one voter service and polling center for each thirty thousand active electors; except that there must be at least one voter service and polling center in each such county; and (B) On election day, at least one voter service and polling center for every fifteen thousand active electors, but no fewer than three in each such county.
 - For counties with **at least ten thousand, but fewer than twenty-five thousand, active electors**: (A) During the period designated for early voting, at least one voter service and polling center; and (B) On election day, at least three voter service and polling centers.
 - For counties with **fewer than ten thousand active electors**: (A) During the period designated for early voting, at least one voter service and polling center; and (B) On election day, at least one voter service and polling center.
 - The number of active electors in a county is the number of active electors registered in the county on the date of the previous presidential election.



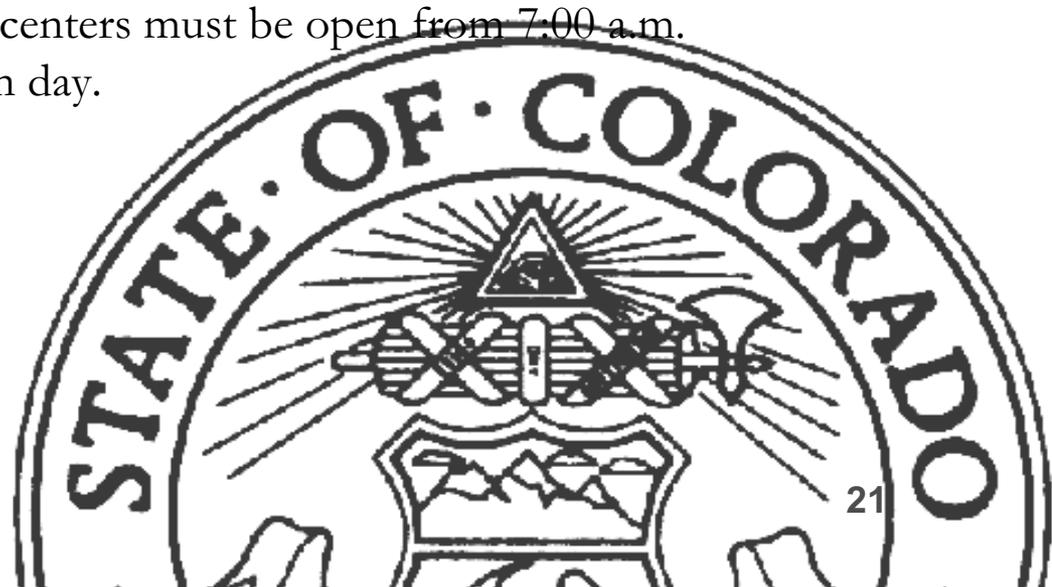
Current formula

- Primary and coordinated election (1-7.5-107(4.5)(a), C.R.S.)
 - The county clerk and recorder shall designate voter service and polling centers equal to no fewer than the number of county motor vehicle offices in the county; except that each county shall have no fewer than one voter service and polling center, and, for counties with fewer than twenty-five thousand active electors, only one voter service and polling center is required.
 - The county clerk and recorder may add additional voter service and polling center locations as necessary.
 - The number of active electors in a county is the number of active electors registered in the county on the date of the previous presidential election.



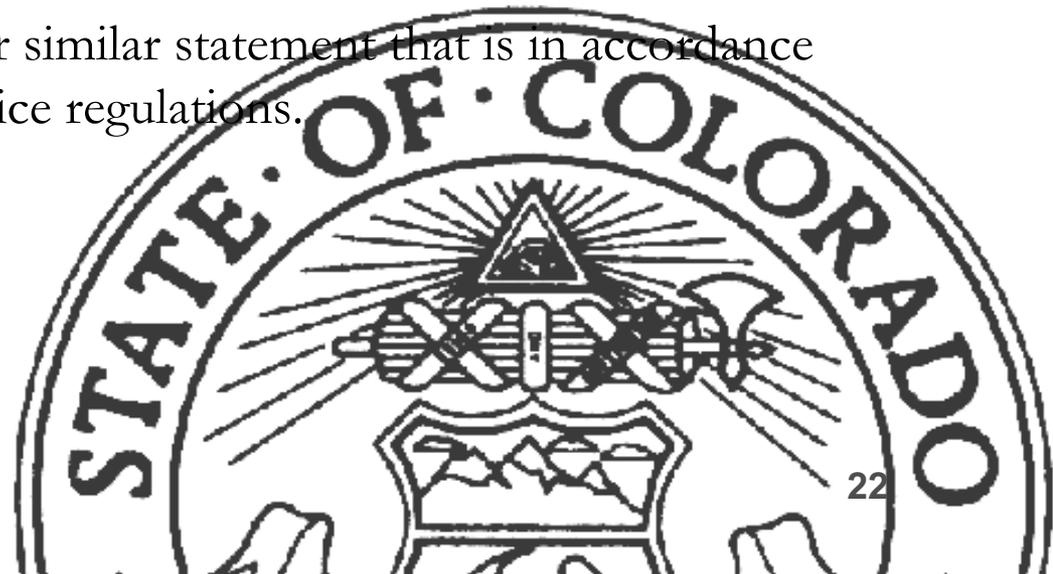
Expand VSPC hours

- Secretary of State Rule 7.9.1
 - The county clerk must designate and open the minimum number of voter service and polling centers. The centers must be open during reasonable business hours for the minimum number of days outlined in section 1-5-102.9, C.R.S., for a general election and 1-7.5-107(4.5), C.R.S., for all other elections.
 - Reasonable business hours means at least eight hours per day Monday through Friday, and at least four hours on Saturday.
 - All voter service and polling centers must be open from 7:00 a.m. through 7:00 p.m. on election day.



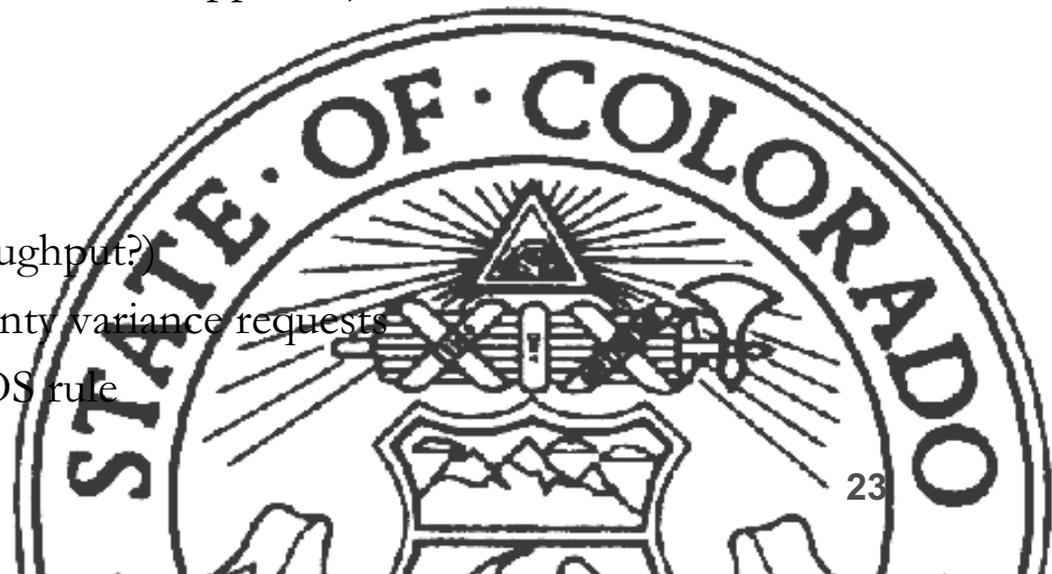
Change ballot mailing deadlines

- Current requirement (1-7.5-107(3)(a)(I), C.R.S.)
 - Not sooner than twenty-two days before a general, primary, or other mail ballot election, and no later than eighteen days before the election, the county clerk and recorder or designated election official shall mail to each active eligible elector, at the last mailing address appearing in the registration records and in accordance with United States postal service regulations, a mail ballot packet, which must be marked "DO NOT FORWARD. ADDRESS CORRECTION REQUESTED.", or any other similar statement that is in accordance with United States postal service regulations.



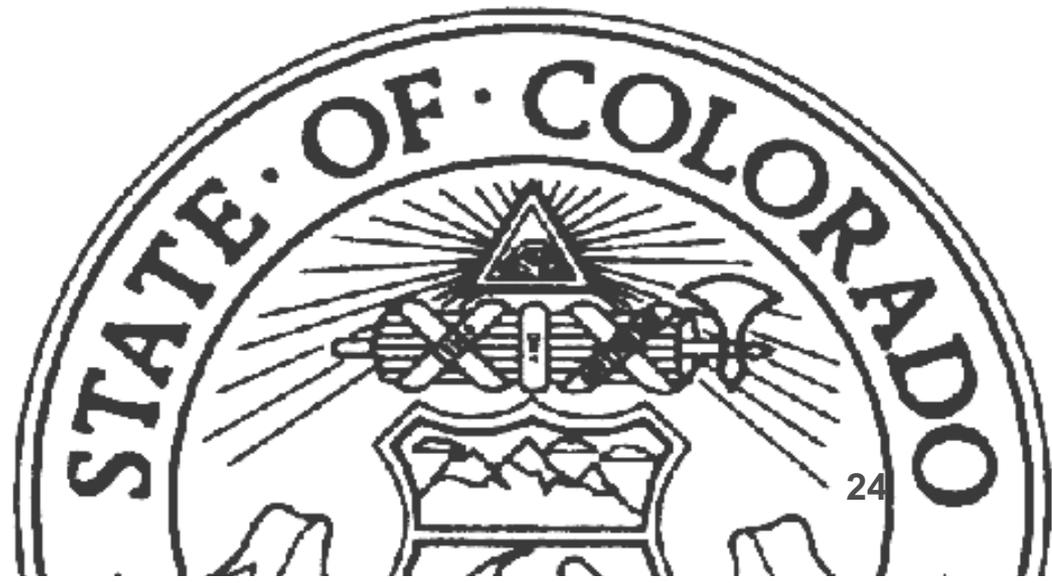
Other Ideas

- Explicitly allow mobile VSPC locations (permitted under current law)
 - 1-5-102.9(1)(c), 3, C.R.S. (minimum services each VSPC must provide)
- Mandate/Encourage public schools serve as polling locations
- Require county uniformity in VSPC public comment process
 - 1-5-102.9(1)(c)(II), C.R.S. (in designating VSPCs, a county clerk shall solicit public comments)
- SOS review and approval of VSPC plans
 - SOS Rule 7.1 (mail ballot plan review and approval)
 - Number of VSPCs
 - VSPC locations
 - VSPC capacity
 - VSPC set up process (Throughput?)
 - Permit SOS to approve county variance requests
- Put VSPC set up best practices in SOS rule

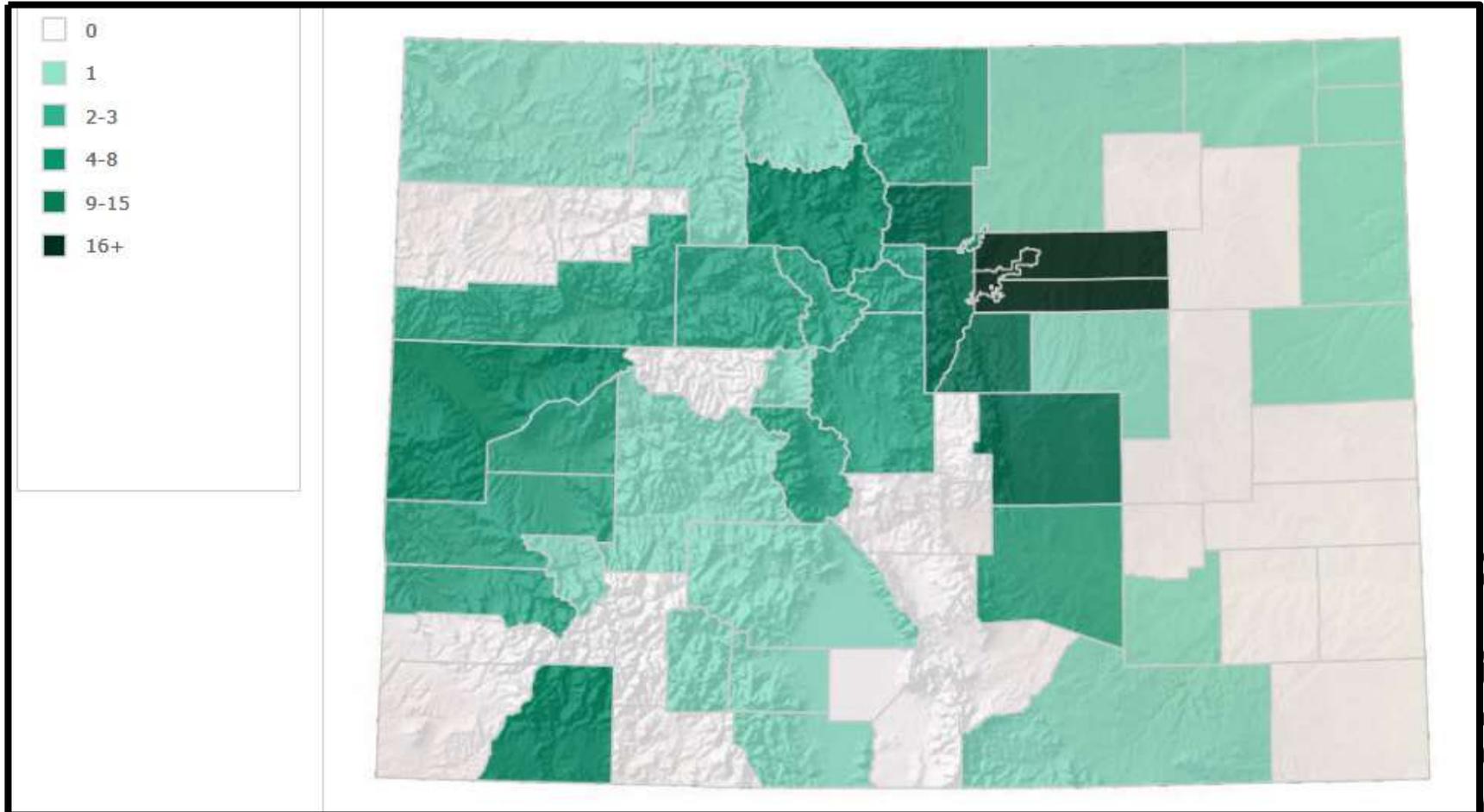


Other Ideas

- Mandate a 24 hour drop box in each county
- Permit counties to substitute enhanced 24/7 drop off locations for VSPC sites under certain circumstances.

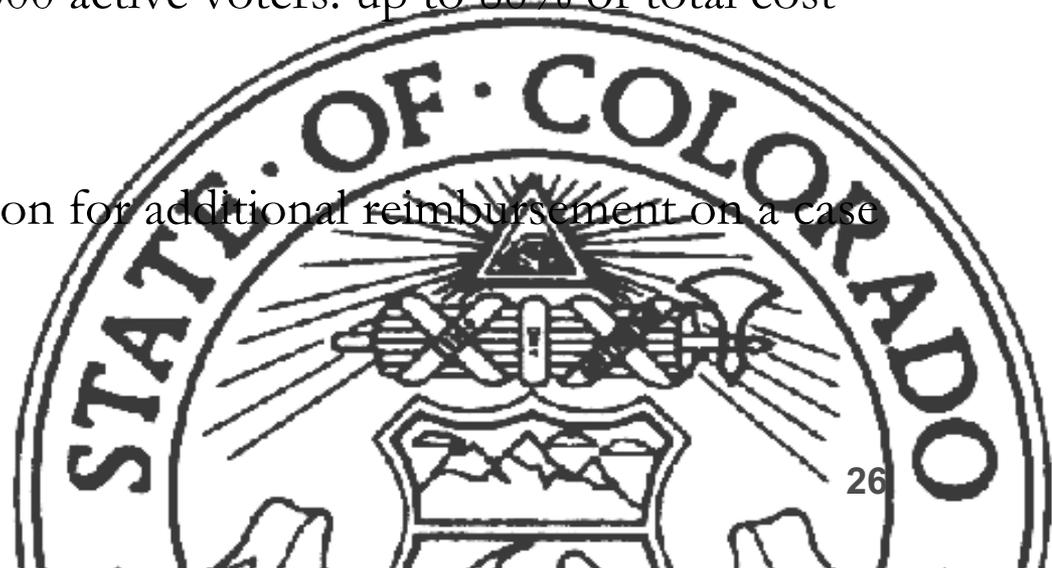


Early 2016 24 Hour Dropboxes



Dropbox Expansion

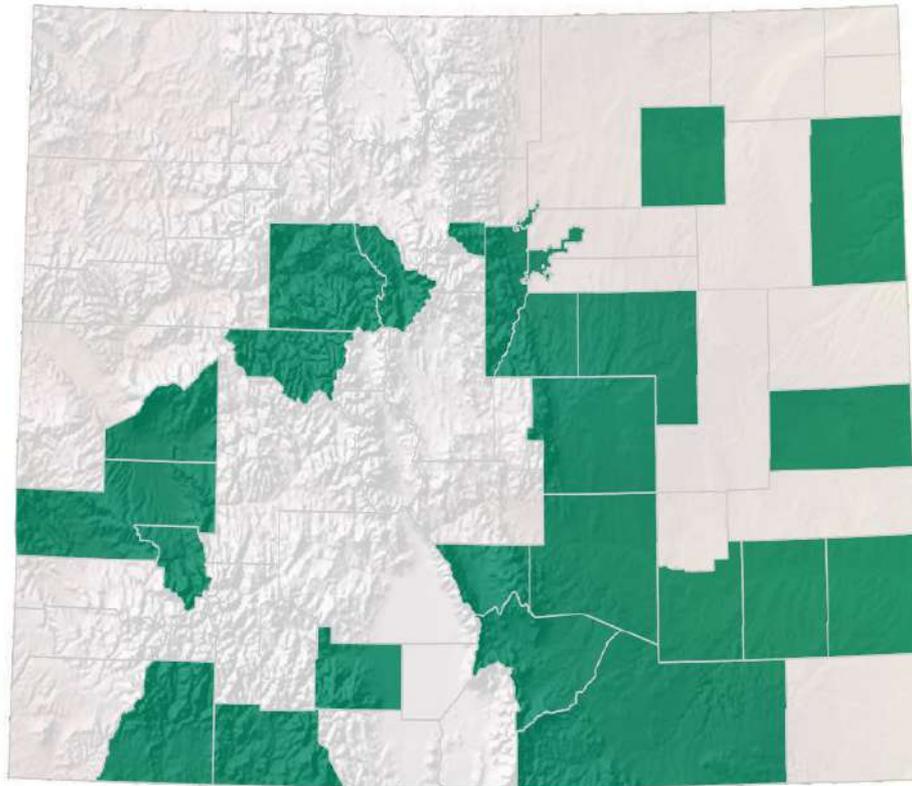
- Grant program to reimburse any county that wants to install a drop box
- Every county can apply for reimbursement for a percentage of the cost of installation and video surveillance for one drop box.
 - Counties with fewer than 10,000 active voters: up to 90% of the total cost not to exceed \$4,000
 - Counties with more than 10,000 active voters: up to 80% of total cost not to exceed \$4,000
- Counties can apply for consideration for additional reimbursement on a case by case basis



Dropbox Expansion

Mail Ballot Drop Box Grant Requests as of 12/30/16

Not requested (38)
 Requested (26)



County	Requested
Archuleta	Requested
Bent	Requested
Broomfield	Requested
Cheyenne	Requested
Custer	Requested
Delta	Requested
Denver	Requested
Douglas	Requested
Eagle	Requested
El Paso	Requested
Elbert	Requested
Gilpin	Requested
Huerfano	Requested
Jefferson	Requested
La Plata	Requested
Las Animas	Requested
Montrose	Requested
Morgan	Requested
Otero	Requested
Ouray	Requested
Pitkin	Requested
Prowers	Requested
Pueblo	Requested
Rio Grande	Requested
Summit	Requested
Yuma	Requested

