Dencial Financial

Presenter: John Ballantine

Wednesday April 10th 2019

Organized by the Carlisle Master Plan Steering Committee and members of the Master Plan Advisory Committee

John W. Ballantine, Jr. Carlisle resident since 1985. Housing Authority

- Finance Committee
- Board of Selectmen
- Personnel Committee
- Highland Committee
- Cranberry Bog Committee
- Counsel on Aging
- Carlisle surveys (1989, 2009)
- Carlisle Mosquito
- Growing Pains and CPS building demographics
- Economist and Brandeis professor
- Town volunteer



AGENDA

- Demographics
- Carlisle Public Schools Enrollment
- Budget and Taxes and Burden
- Issues / Challenges / Our Future?????







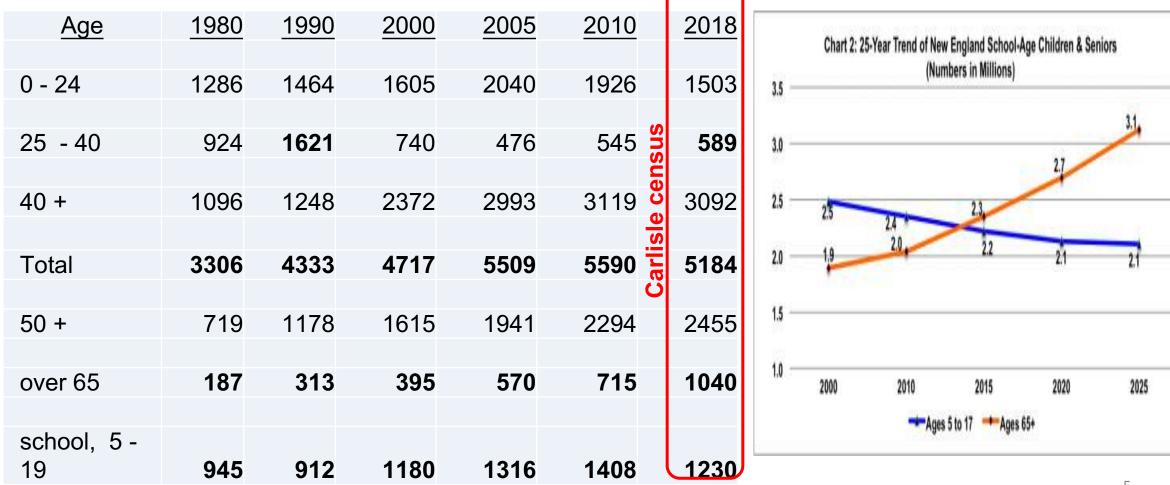
Demographics

We all get older with changing demands / needs Our shifting population mix

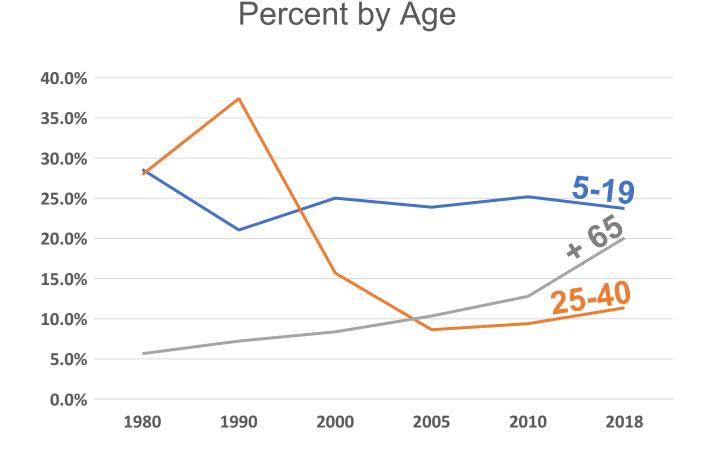
Changing age profile over time Actual numbers -- USA & Carlisle

census

Massachusetts aging population



Carlisle and Massachusetts Are Aging



— School age 5-19 **—** Adults 25-40 **—** Over 65

- Town services and needs
- Population growth, buildable lots
- Housing mix, families, and affordability
- School enrollment
- Life cycle changes: 2030 and 2040

Carlisle Public Schools

100

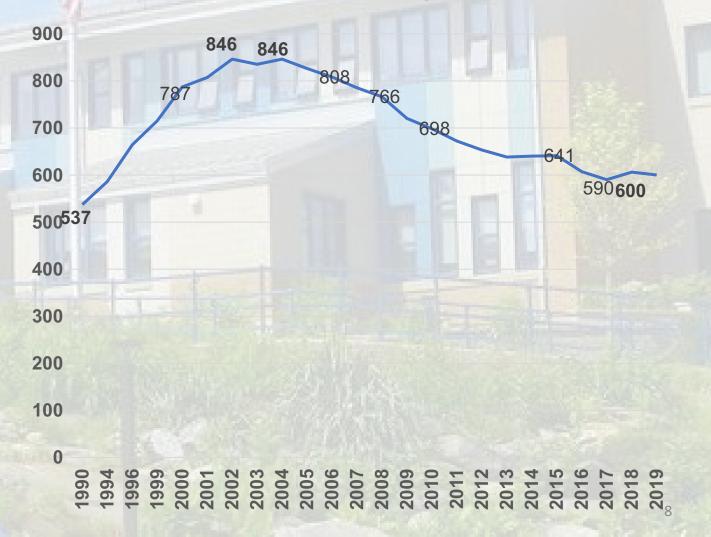
Enrollment trends Cohort model Costs

Carlisle Public Schools (CPS)

Growth from

- 537 in 1990 to
- 846 in 2002, down to
- 600 in 2019
- Two school building projects (CPS, CCHS)
 - approximately \$120 million
 - state funding support / debt
 - CPS capacity in 700 + range
- CPS enrollment expected fall to low 600s.
- Why?
 - births
 - move-ins

CPS Enrollment, preK - 8



Why Changing Enrollment?

births part of K class in 5 yearsmove-ins distributed K-8

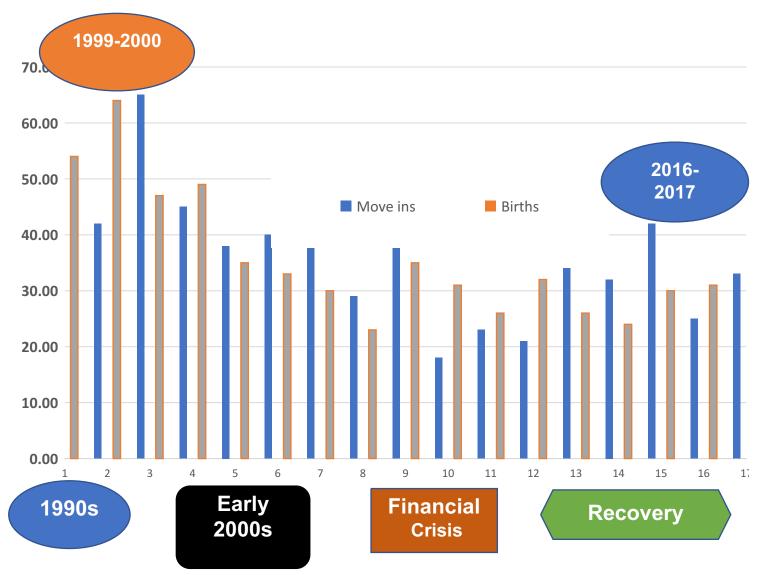
The Cohort model

- births plus move-ins

- over life of CPS student 13 years

- graduate and then part of CCHS





How the Cohort Model Works – Move ins

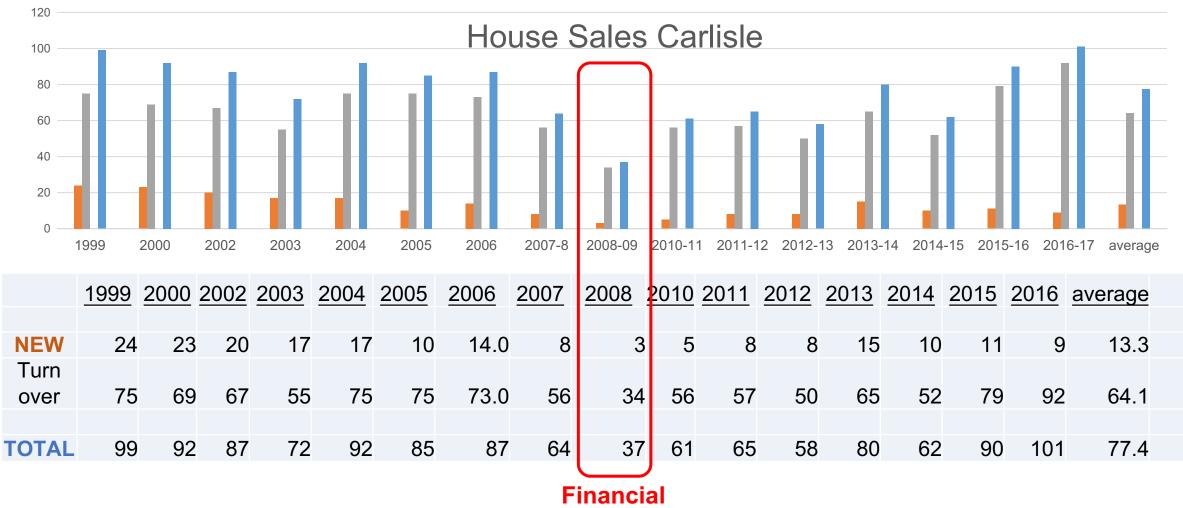
Law small numbers: lots variance with declining inflows tied to sales of Turnover and New homes

INFLOW	1999	2000	2002	2003	2004	2005	2006	2007	2008	<u>2010</u>	2012	<u>2013</u>	<u>2014</u>	2015	2016	<u>2017</u>
of kids																
Pre- school	22	22	18	22	13	33	24	27	20	17	15	17	12	34	13	15
K-8	20	43	27	16	27	8	5	14	-2	6	6	17	20	8	12	18
Annual Net kids	42	65	45	38	40	41	29	41	18	23	21	34	32	42	25	33
for CPS																

- Children born in Carlisle approximately 30-50 are the beginning of the cohort for future K class
- Children move into Carlisle: new homes and turnover homes:
 - pre-school move in kids join a future K cohort depending on age
 - children flow into <u>all age groups</u> / grades -- 6 to 40 flow into various grade levels each year (k-8)
- Total Cohort of one grade is
 - births **plus** inflow pre-k kids flowing into age cohort to K
 - K-8 inflow to respective grade

House Sales in Carlisle

More children in New homes (0.93) vs Turnover (net 0.45)



Crisis

Examples of Cohort change over time very dependent on #s and assumptions

- 40 children born in Carlisle
- Over <u>first four</u> years, 20 plus children join specific age cohort
- Starting K class of 60 (40 + 20)
- Then 20 additional students join the K class cohort or 60 + 20
- Graduating 8th grade of 80
 students
- Average class size 60 + 80 over time at Carlisle == **70**
- CPS population based on averages
 70 times 9 grades == 630

- 30 children born in Carlisle
- And over first four years 20 plus children join age cohort
- Starting K class of 50 (30 + 20)
- Then 15 additional students join the K class cohort or 50 + 15
- Graduating 8th grade of 65
 students
- Average class size 55 + 65 over time at Carlisle == **58**
- CPS population based on averages 58 time 9 grades == 522 students

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Look At Our Actual Carlisle Cohorts high count and low count cohorts

CPS	<u>YE</u> 2005	<u>YE</u> 2006	<u>YE</u> 2007	<u>YE</u> 2008	<u>YE</u> 2009	<u>YE</u> 2010	<u>YE</u> 2011	<u>YE</u> 2012	<u>YE</u> 2013	<u>YE</u> 2014	<u>YE</u> 2015	<u>YE</u> 2016	<u>YE</u> 2017	<u>YE</u> 2018	<u>YE</u> 2019
<u>Enrollment</u>															
Pre K	16	6 14	15	16	15	16	14	13	17	17	12	12	14	8	14
К	79	57	68	73	56	63	47	54	47	69	52	54	51	63	58
1	84	84	62	71	80	62	66	49	60	56	70	52	58	57	62
2	75	5 88	89	64	76	80	66	69	55	66	58	74	54	60	62
3	95	5 74	. 89	88	64	75	79	68	72	61	70	56	73	59	60
4	104	88	76	88	90	65	77	74	66	76	70	63	59	75	62
5	112	2 106	87	77	87	95	69	75	75	66	76	73	70	65	76
6	88	3 106	105	83	70	87	95	71	79	75	72	75	70	70	64
7	99	91	104	105	85	72	87	94	70	84	75	68	73	73	71
8	74	100	90	101	97	83	72	86	97	70	86	80	68	76	71
Total CPS	826	6 808	785	766	720	698	672	653	638	640	641	607	590	606	600

CPS Future Enrollment?

- What births rates in Carlisle families -- the stock
- Who move-ins to Carlisle -- the flow
- Very dependent on assumptions and housing activity (flow of students into Carlisle for each age cohort)
- Historical averages based on 25 years of data (appendix)
 - inflow of students in New homes (average 1 new child per home)
 - net inflow of students in Turnover homes (averaged **0.45 net new** child per home)

More housing sales then more students coming into Carlisle Lots of variance, stable Trends

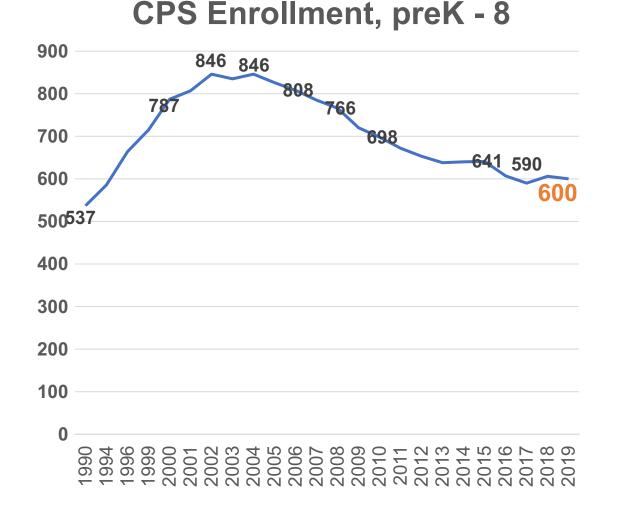
Future Carlisle School Enrollment (CPS)

- Start with <u>Births</u>, averaging around 30
- Plus NET inflow of students from New & Turnover SALES
 averaging 30-40
 - Future classes at CPS for grade cohort could average in the **60-70 range**
 - maybe lower, IF fewer NEW home and Turnover sales

- but, demographics could change → more children move in with T/O homes

CPS enrollment range over next **10 years 520 – 640** plus or minus

CPS Enrollment and Housing Trends



- House sales and price (new & old)
- Births, family size, and new families move into Carlisle
- Sustainable CPS enrollment

Challenges for CPS: Capacity, Programs, and Budget



Carlisle Budget and Taxes

Increases over time and tax burden and debt capacity

Carlisle Taxes: 2010 to 2019

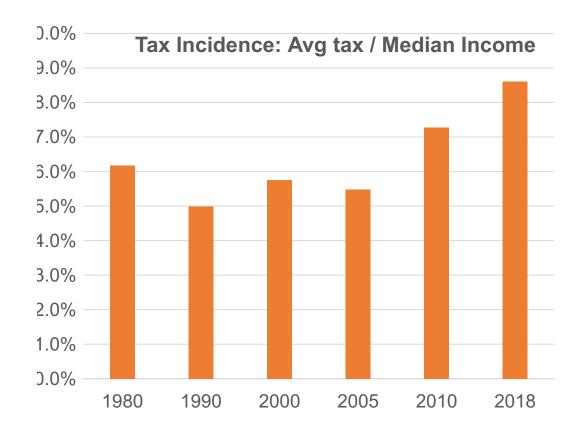
Carlisle Assessors Office

	2010	2011	2012	2013	2014	2015	2016	2017	2018	% change
Population	5577	5601	5332	5418	5438	5308	5235	5419	5248	(5.9)
Avg. home assessed value	\$ 771,254	\$ 722,226	\$ 694,276	\$ 676,475		\$ 690,884	\$ 790,001			4.9
Tax rate	\$14.62	\$16.13	\$17.14	\$17.68	\$18.64	\$19.00	\$17.20	\$ 17.62	\$ 18.17	24.3
Avg tax bill	\$11,276	\$11,650	\$11,900	\$11,960			\$13,588	\$ 14,062	\$14,701	30.4

Tax incidence over time – what percent we pay: Your actual tax depends on house value and income

).0% -		Tax Incide	ence: Avg	tax / Med	dian Inco	me
Carlisle	1980	1990	2000	2005	2010	2018	9.0% -						
Residents							3.0% -						
itesidents	3306	4333	4717	5509	5577	5248	7.0%						
Househol							5.0% -						
ds units	1055	1495	1655	1685	1,758	1830	5.0% -	_					
Average							4.0% -						
Average Tax	2,360	4,320	7,468	8,770	11,276	14,701							
Median	ŕ		,		,		5.070						
family income	38,250	86,660	129,800	160,000	155,000	170 703	2.0% -						
Тах	J 0,2 J 0	00,000	129,000	100,000	155,000	170,703	1.0% -						
incidence	6.2%	5.0%	5.8%	5.5%	7.3%	8.6%).0% -	1980) 1990	2000	2005	2010	2018

Our Budgets and Our Taxes



- Household disposable incomes:
 minus state and Federal taxes
- Carlisle taxes similar to other towns
- Town budget drivers / expenses
- Other revenue sources
- Balancing our needs and costs
- Future investments

Needs, Issues and Challenges

2030 and... 2040

- Aging
- School enrollment
- Taxes / budget
- Life cycles

- Population growth
- Age cohorts
- Housing costs /
 price
- School enrollment
- Shifting needs
- Paying for it

OUR CARLISLE MASTER PLAN

Appendix – raw data

Home sale and net children in turnover and new home sales John Ballantine (cohort model) and Verna Gilbert (data collection)

Home sales and children flowing into CPS

Rates of Growth (inflows pre-school and CPS)

2017	Turnover	92 homes	Change	Rate		Combined Infl	ow /sales
Sept - Aug	pre-school	24-9	15	0.16			
y	K-8	27-10	17	0.18	PreSchool	15+0	15
	Total	51-19	32	0.35	К-8	17+1	18
		9 homes	Change	Rate		Total	33
	pre-school			0.00			
	K-8		1	0.11		Rate	0.33
	Total		1	0.11		33/101	
	Total	101 homes	33 kids				
2016	Turnover	79 homes	Change	Rate		Combined Infl	ow
Sept - Aug	pre-school	14-3	11	0.14			
/	K-8	17-10	7	0.09	PreSchool	11+2	13
	Total	31-13	18	0.23	К-8	7+5	12
	New	11 homes	Change	Rate		Total	25
	pre-school		2	0.18			
	K-8		5	0.45		Rate	0.28
	Total		7	0.64		25/90	
	Total	61 homes	23 kids				
2015	Turnover	52 homes	Change	Rate		Combined Infl	ow
Sept - Aug	pre-school	27-0	27	0.52			
v C	K-8	18-16	2	0.04	PreSchool	27+7	34
	Total	30-13	 29	0.56	К-8		8
	New	10 homes	Change	Rate		Total	42
	pre-school		7	0.70			
	K-8		<u>6</u>	0.60		Rate	0.68
	Total		13	1.30		42/62	

- Carlisle Demographics 9/1/2016 8/31/2017 :
- ======== Total of 101 sales ======
- 92 were turnovers
 - 9 were new homes
 - 6 of sellers moved within town and have 9 children
 - the children are not counted in any statistics below
- - 1 moved to new houses, 5 were involved in turnovers
- 19 of sellers of turnovers have 27 children (excluding moves within town)
- 30 of buyers of turnovers have 54 children (excluding moves within town)
- 1 of buyers of new homes has 1 child (excluding moves within town)
- Distribution of children in bought houses (excluding moves within town):
- _____
 - 24 preK (0 in new homes, 24 in turnovers) 28 K-8 (1 in new homes, 27 in turnovers)

 - some of these may be in private school, as not in Husky Handbook
 - 3 HS (0 in new home, 3 in turnovers)
 - distribution between public & private HS unknow
- 55 total (including possible private schoolers)
- Distribution of children in sold houses (excluding moves within town):
- - 9 preK
 - 10 K-8 (some of these may be in private school, as not in Husky Handbook)

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- 8 HS (distribution between public & private HS unknown)
- 27 total (including possible private schoolers)
- ======= Change in distribution: =======
 - +15 preschool
 - +18 K-8
 - -05 HS

More Move-in and Birth Data

Turnover	65 homes	Change	Rate	Comb	ined Inflow	
pre-school	15-8	7	0.11			
K-8	20-12	8	0.12	PreSchool	13+4	17
Total	35-20	15	0.23	K-8	4+2	
New	15 homes	Change	Rate		Total	2
pre-school		5	0.33			
K-8		<u>12</u>	0.80	Rate		0.4
Total		17	1.13	32/80)	
Total	80 homes	32 kids				
Turnover	50 homes	Change	Rate	Comb	ined Inflow	
pre-school	18-6	12	0.24			
K-8	22-8	14	0.28	PreSchool	12+5	1
Total	40-14	26	0.52	К-8	14+3	1
New	8 homes	Change	Rate		Total	3
pre-school		5	0.63			
K-8		3	0.38	Rate		0.5
Total		8	1.00	34/58	;	
Total	61 homes	23 kids				
Turnover	57 homes	Change	Rate	Comb	ined Inflow	
pre-school	14-2	12	0.21			
K-8	10-9	<u>1</u>	0.07	PreSchool	12+3	1
Total	30-13	13	0.23	K-8	1+5	
New	8 homes	Change	Rate		Total	2
pre-school		3	0.50			
K-8		5	0.25	Rate		0.3
Total		8	1.00	21/65		
	pre-school K-8 Total pre-school K-8 Total Total Total Pre-school K-8 Total New Pre-school K-8 Pre-school K-8 New Pre-school K-8	pre-school 15-8 K-8 20-12 Total 35-20 New 15 homes pre-school K-8 Total 80 homes pre-school 18-6 K-8 22-8 Total 40-14 New 8 homes pre-school 18-6 K-8 22-8 Total 40-14 New 8 homes pre-school 14-2 K-8 10-9 Total 30-13 Total 30-13 New 8 homes pre-school 14-2 K-8 10-9 Total 30-13 New 8 homes	pre-school 15-8 7 K-8 20-12 8 Total 35-20 15 New 15 homes Change pre-school 5 5 K-8 12 17 Total 80 homes 32 kids Total 80 homes 32 kids Total 80 homes 12 K-8 22-8 14 Total 40-14 26 pre-school 18-6 12 K-8 22-8 14 Total 40-14 26 Pre-school 5 5 K-8 3 1 Total 8 homes Change pre-school 5 3 K-8 3 1 Total 61 homes 23 kids Total 61 homes 1 Total 61 homes 23 kids Total 61 homes 1 K-8 10-9	pre-school 15-8 7 0.11 K-8 20-12 8 0.12 Total 35-20 15 0.23 New 15 homes Change Rate pre-school 5 0.33 K-8 12 0.80 Total 80 homes 32 kids Total 80 homes 32 kids Total 80 homes Change Rate Pre-school 18-6 12 0.24 K-8 22-8 14 0.28 Total 40-14 26 0.52 New 8 homes Change Rate pre-school 18-6 12 0.24 K-8 22-8 14 0.28 Total 40-14 26 0.52 Foral 5 0.63 1.00 Foral 5 0.63 1.00 Foral 61 homes 23 kids 1.00 Total 61 homes 23 kids 1.00 Foral 10-9 1 0.07	pre-school 15-8 7 0.11 K-8 20-12 8 0.12 PreSchool Total 35-20 15 0.23 K-8 Pre-school 5 0.33 K-8 pre-school 5 0.33 K-8 Total 80 homes 12 0.80 Rate Total 80 homes 32 kids Comb Comb Total 80 homes 32 kids Comb Comb Total 80 homes Change Rate Comb Pre-school 18-6 12 0.24 Comb Pre-school 18-6 12 0.24 Comb Pre-school 18-6 12 0.24 K-8 Pre-school 5 0.63 K-8 K-8 Total 61 homes 23 kids Comb K-8	pre-school 15-8 7 0.11 Preschool 13+4 Total 35-20 15 0.23 K-8 4+2 Total 35-20 15 0.23 K-8 4+2 New 15 homes Change Rate Total T

2016-2017 Age distribution of children 5 and under

<u>Buyers (</u>24)

Age 0: 4 (0 in new homes, 4 in turnover homes) Age 1: 7 (0 in new homes, 7 in turnover homes) Age 2: 3 (0 in new homes, 3 in turnover homes) Age 3: 1 (0 in new homes, 1 in turnover homes) Age 4: 4 (0 in new homes, 4 in turnover homes) Age 5: 5 (0 in new homes, 5 in turnover homes)

Sellers (9)

Age 0: 0 in turnover homes Age 1: 3 in turnover homes Age 2: 0 in turnover homes Age 3: 2 in turnover homes Age 4: 3 in turnover homes Age 5: 1 in turnover homes

- Change in distribution (+15)
- Age 0: +4 Age 1: +4 Age 2: +3 Age 3: -1

Age 4: +1 Age 5: +4

- Town-wide number of children 0-4 from census as of 8/31/17
 - Age 0-1: 25 born between 9/1/2016 and 8/31/2017 Age 1-2: 34 born between 9/1/2015 and 8/31/2016 Age 2-3: 39 born between 9/1/2014 and 8/31/2015 Age 3-4: 31 born between 9/1/2013 and 8/31/2014

Past CPS Cohort Projections – slower growth assumptions

NORMAL GROWTH	Actual Today	FORECAST			Births picking up				
Jan-12			more births , mo	re move ins. 30-36	5 births + 20 mov	e in before k and i	16 plus after k-8 = 80 [.]	+/- exiting class (8th	grade)
Age / grade Pre-schoolers	2012	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	2017	2018	2019	2020
0-1 estimate	26	5 28	30	30	30	32	32	32	34
1 2	27 33	32	36	38	35 40	35 40	37 40	37 42	37 42
3 4	34 43	39	44	43	43 47	45 49	45 51	45 51	47 51
Sub-total 1-4	137	140	150	157	165	169	173	175	177
5 CPS pre-school	15 14				15 15	15 15	15 16	15 16	15 16
CPS									
K	65				58	62	64	66	66
1 2	58 53				62 60	61 65	65 64	67 68	69 70
3	73	55	63	74	69	63	68	67	71
4 5	70 73				76 67	71 78	65 73	70 67	69 72
6	75	5 74	72	78	60	68	79	74	68
7 8	77 95				79 74	61 80	69 62	80 70	75 81
CPS K-8 Total	639	617	609	607	605	609	609	629	641